

Co-operative Executive

Wednesday 20 April 2022 at 2.00 pm

**To be held at the Town Hall,
Pinstone Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend

Membership

Councillor Terry Fox	(Leader of the Council)
Councillor Julie Grocutt	(Deputy Leader and Executive Member for Community Engagement and Governance)
Councillor Mazher Iqbal	(Executive Member for City Futures: Development, Culture and Regeneration)
Councillor Jayne Dunn	(Executive Member for Education, Children and Families)
Councillor Cate McDonald	(Executive Member for Finance and Resources)
Councillor George Lindars- Hammond	(Executive Member for Health and Social Care)
Councillor Paul Wood	(Executive Member for Housing, Roads and Waste Management)
Councillor Douglas Johnson	(Executive Member for Climate Change, Environment and Transport)
Councillor Paul Turpin	(Executive Member for Inclusive Economy, Jobs and Skills)
Councillor Alison Teal	(Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure)

PUBLIC ACCESS TO THE MEETING

The Co-operative Executive discusses and takes decisions on the most significant issues facing the City Council. These include issues about the direction of the Council, its policies and strategies, as well as city-wide decisions and those which affect more than one Council service. Meetings are chaired by the Leader of the Council, Councillor Terry Fox.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda. Members of the public have the right to ask questions or submit petitions to Co-operative Executive meetings and recording is allowed under the direction of the Chair. Please see the [website](#) or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Co-operative Executive meetings are normally open to the public but sometimes the Co-operative Executive may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. Please see the Council's website for details of how to access the remote meeting. Co-operative Executive decisions are effective six working days after the meeting has taken place, unless called-in for scrutiny by the relevant Scrutiny Committee or referred to the City Council meeting, in which case the matter is normally resolved within the monthly cycle of meetings.

If you would like to attend the meeting, please report to an Attendant in the Foyer at the Town Hall where you will be directed to the meeting room. However, it would be appreciated if you could register to attend, in advance of the meeting, by emailing committee@sheffield.gov.uk, as this will assist with the management of attendance at the meeting. To ensure safe access and to protect all attendees, it is recommended that a face covering is worn (unless you have an exemption) at all times within the venue. Please do not attend the meeting if you have COVID-19 symptoms.

PLEASE NOTE: The Public Gallery in the Town Hall Council Chamber can accommodate 50 persons. Social distancing may not be possible in the Gallery depending on the numbers of members of the public in attendance at the meeting.

We are unable to guarantee entrance to the Public Gallery for observers, as priority will be given to registered speakers.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the [meeting page](#) of the website.

If you require any further information please contact Abby Hodgetts on 0114 273 5033 or email abby.hodgetts@sheffield.gov.uk

**CO-OPERATIVE EXECUTIVE AGENDA
20 APRIL 2022**

Order of Business

- 1. Welcome and Housekeeping Arrangements**
- 2. Apologies for Absence**
- 3. Exclusion of Public and Press**
To identify items where resolutions may be moved to exclude the press and public
- 4. Declarations of Interest** (Pages 5 - 8)
Members to declare any interests they have in the business to be considered at the meeting
- 5. Minutes of Previous Meeting** (Pages 9 - 48)
To approve the minutes of meetings of the Co-operative Executive held on 16th March and 24th March 2022.
- 6. Public Questions and Petitions**
To receive any questions or petitions from members of the public
- 7. Items Called-In For Scrutiny**
The Director of Legal and Governance will inform the Cabinet of any items called in for scrutiny since the last meeting of the Cabinet
- 8. Retirement of Staff**
Report of the Executive Director, Resources. To Follow
- 9. The Sheffield Tobacco Control Strategy and Future Commissioning Model 2022-2027.** (Pages 49 - 74)
Report of the Director of Public Health
- 10. Parks Tennis Procurement** (Pages 75 - 98)
Report of the Executive Director, Operational Services
- 11. Procurement of an Adult Social Care Mental Health Recovery Framework for people with eligible mental health needs** (Pages 99 - 110)
Report of the Executive Director, People Services
- 12. Procurement for the Care and Support services in Extra Care Schemes** To Follow
Report of the Executive Director, People Services

- 13. Procurement of an Enhanced Supported Living Framework** (Pages 111 - 122)
Report of the Executive Director, People Services
- 14. Month 11 Capital Approvals 2021/22** (Pages 123 - 156)
Report of the Executive Director, Resources
- 15. Sheffield Football Hubs** (Pages 157 - 172)
Report of the Executive Director, Operational Services

ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest (DPI)** relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Audit and Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

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Co-operative Executive

Meeting held 16 March 2022

PRESENT: Councillors Terry Fox (Chair), Mazher Iqbal, Jayne Dunn, Cate McDonald, George Lindars-Hammond, Paul Wood, Douglas Johnson, Paul Turpin and Alison Teal

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1. APOLOGIES FOR ABSENCE

1.1 An apology for absence was received from Councillor Julie Grocutt, Gillian Duckworth and Kate Josephs.

2. EXCLUSION OF PUBLIC AND PRESS

2.1 It was reported that the appendix to the following reports was not available to the public and press because they contained exempt information described in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 (as amended), relating to the financial or business affairs of any particular person. Accordingly, if the content of the appendix was to be discussed, the public and press would be excluded from the meeting:-

<u>Item No.</u>	<u>Title</u>	<u>Excluded Appendix</u>
24	Disposal of Land at Prince of Wales Road, Manor Top	Appendix 1
25	Procurement of existing Housing software solution and document management IT systems	Appendix 1 and 2

2.2 It was further reported that the following report was not available to the public and press because it contained exempt information described in Paragraph 3 and 4 of Part 1 of Schedule 12A of the Local Government Act 1972 (as amended), relating to the financial or business affairs of any particular person and information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under the authority. Accordingly, if the content of the appendix was to be discussed, the public and press would be excluded from the meeting:-

<u>Item No.</u>	<u>Title</u>
26	Future Delivery of Mental Health Social Care

3. DECLARATIONS OF INTEREST

3.1 No declarations of interest were made.

4. MINUTES OF PREVIOUS MEETING

4.1 The minutes of meetings of the Co-Operative Executive held on 16th February 2022 were approved as a correct record.

5. PUBLIC QUESTIONS AND PETITIONS

5.1 Nigel Slack asked the following questions on behalf of Robin Hughes:

‘These questions concern the former John Lewis building and public consultation regarding options for the site. On 16th February 2022, this Executive approved £3m for asbestos removal, which the supporting report confirmed "will be required for whichever option is decided for the future of the building". In the public consultation, asbestos was identified as a major challenge only for re-using the building, and not mentioned in relation to either demolition option, even though it is an identical challenge for those.

The consultation also claimed that demolition and the creation of a park would give "huge boost to the city's long-term low carbon ambitions". The supporting report by Arup says that a park would sequester only 230 tonnes of carbon dioxide over 25 years, which is the equivalent the carbon footprint of one average person in the UK - hardly "huge". This would require an estimated 900 trees, unachievable on the site, and much more than the 30 or so depicted in the consultation.

If the building is not replaced, an additional 4100 tonnes of carbon emissions caused by rebuilding will be displaced to other sites. This is obvious, since we expect and want jobs growth and more homes; and these and other uses the existing building might be put to would still require buildings. The Arup report acknowledges this, but omits the emissions from its conclusion. The consultation maintains that demolition options have the lowest carbon emissions, when in fact re-use has the lowest.

The Council has applied for a Certificate of Immunity from Listing, although this has not been publicised. My questions are these:

What steps will this Executive take to reconsult those who may have been influenced by the misleading information provided during the consultation;

How will the Council ensure that misleading information of this kind is not used in future consultations;

Will the Council make publicly available all the historical information or any

heritage assessment to ensure that interested parties have it when commenting on the Certificate of Immunity application.'

Councillor Mazher Iqbal responded to Mr Hughes' questions. Councillor Iqbal stated he had been working with Mr Hughes on a video on the Heritage List. He said that Mr Hughes and his colleagues were part of a roundtable discussion organised by The Sheffield Telegraph. He stated he would also provide a written response to Mr Hughes.

In response to question one, Councillor Iqbal said both he and officers did not feel the consultation information was incorrect. He stated that the material accurately reported direct carbon waiting for each option. He said that the Council commissioned a study of the carbon implications relating to three potential high-level options for the site, as this was a complex and technical area. He said that the wider carbon balance argument was complex and difficult to quantify, and he stated that as the city changed new patterns of working and technology emerged, and it was not possible to correlate removal of one building with the need to provide a corresponding building elsewhere to accommodate the economic activity. Councillor Iqbal said that this complexity meant that assessments were impossible to account for easily and were beyond the scope of a public exercise which covered a range of issues. He added that carbon emissions were just one factor in determining the outcome for the site and the city. He stated that all options were being considered, including retaining the building. Councillor Iqbal stated that before determining the future of the site a range of factors would need to be considered, including carbon emissions, feedback from the consultation, viability, deliverability, funding, and planning. Councillor Iqbal stated that a brief was being put together to consider all three options.

In response to question two, Councillor Iqbal referred to his response to question one.

In response to question three, Councillor Iqbal stated the building had been granted a Certificate of Immunity in 2002 and a request to renew this certificate had been submitted and would be made available on request.

- 5.2 Nigel Slack asked the following question: 'At item 18 in the meeting, the Executive are asked to approve the proposal of a new approach to local Heritage through the creation of the South Yorkshire Local Heritage List.'

This is a laudable aim and one that could be an exemplar of the new way the city is to approach the participation of residents in decision making. However at Para 1.5 iv) the only members of the proposed 'assessment panel' mentioned for Sheffield are an SCC related group, a society of professionals in the field and industrial heritage specialists. They are all worthy members but the opportunity missed is that the panel omits any community focussed members, such as Joined Up Heritage Sheffield that represents at least 40 local community groups and supporters around heritage.

This is entirely at odds with the new approach being developed by the

Governance Committee for May 2022 and again seems to relegate public participation to nominating potential sites and basic consultation. The same paragraph at 1.5 v) puts the decision making power in the hands of the head of Planning, a potential conflict of interest due to what many people see as an overly close relationship between planning and developers.

Will Council therefore make JUH Sheffield a member of the assessment board, in line with the spirit of the report's Paras 1.1, 2.2 & 2.3?

Will Council place the decision making of approved sites in the remit of a relevant Policy Committee in the new Governance arrangement, rather than the Head of Planning?'

Councillor Iqbal responded to Mr Slack's question. He stated that Joined Up Heritage had worked with the Council for decades, and he said he felt it was important that the work they had done be acknowledged. He said that the Local Heritage List had been launched in 2021 and he encouraged groups such as Joined Up Heritage, alongside residents, to put forward sites for the list. He said he believed 80 sites had been added.

Regarding the Head of Planning, Councillor Iqbal stated he did not feel there was a conflict of interest. He said that the work carried out was in conjunction with the appropriate legislation. He stated that he met with the Head of Planning on a weekly basis, and he expressed his hope that the Head of Planning would attend the relevant committee in future.

6. ITEMS CALLED-IN FOR SCRUTINY

- 6.1 It was noted that there had been no items called-in for scrutiny since the last meeting of the Co-Operative Executive.

7. RETIREMENT OF STAFF

The Executive Director, Resources submitted a report on Council staff retirements.

RESOLVED: That this Co-operative Executive :-

(a) places on record its appreciation of the valuable services rendered to the City Council by the following staff in the Portfolios below:-

<u>Name</u>	<u>Post</u>	<u>Years' Service</u>
<u>Place</u>		
Michael Ashton	Senior Building Surveyor	38
David Coggan	Water Feature and Street	39

	Scene Maintenance Operative	
Brigitt Cowen	Neighbourhood Manager	34
Adrian Roberts	Estate Officer	37

People Services

Beverley Benson	Support Worker	42
Joan Brown	Occupational Assistant	Therapy 35
Ruth Clutterbuck	Social Worker	40
Margaret Davis	Senior Business Support Officer	29
Karen Shannon	Caretaker, Lydgate School	Junior 26
Denise Williams	Team Manager, Adult Services	39

Resources

Alan Clow	HR Service Manager	39
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(b) extends to them its best wishes for the future and a long and happy retirement; and

(c) directs that an appropriate extract of this resolution under the Common Seal of the Council be forwarded to them.

8. PROCUREMENT OF SUPPORT FOR CHILDREN AND YOUNG PEOPLE AFFECTED BY DOMESTIC ABUSE

8.1 The report sought approval to recommission a specialist therapeutic support service for children who have experienced domestic abuse at home which will form part of the Council's response to the new duty to provide support in safe accommodation under Part 4 of the Domestic Abuse Act 2021. This will be achieved by pooling existing funding streams from the Domestic Abuse budget and Children and Families with funds allocated as part of the Domestic Abuse Act 2021 new burdens funding resulting in one contract for £162,190 per year for 3 years plus one year plus one year starting in October 2022.

8.2 **RESOLVED:** That Co-operative Executive:-

- 1) Approves the procurement strategy for a provider to deliver support services for children and young people affected by domestic violence, as detailed and set out in the report;

- 2) Delegates authority to the Director of Children and Families, in consultation with the Director of Finance and Commercial Services and the Director of Legal and Governance to agree the terms of the contract and award the contract to the successful tenderer; and
- 3) Where no current authority exists, delegates authority to the Director of Children and Families, in consultation with the Director of Finance and Commercial Services and the Director of Legal and Governance, in consultation with the Elected Member for Children and Families to take such steps to meet the aims and objectives as detailed and set out in the report.

8.3 Reasons for Decision

- 8.3.1 In the Domestic Abuse Act 2021, children who see, hear or experience domestic abuse are recognised as victims in their own right and therefore, this service will go some way to ensuring that those most harmed by their experience are supported in a way that helps them to recover. Sheffield City Council recognises that children living with domestic abuse are experiencing Adverse Childhood Experiences as a result and this may impact on their development and future life chances. The re-commissioning of the service and the provision of support to such children serves to help mitigate such impacts. The service will also contribute to meeting one of the strategic aims of the city's Domestic and Sexual Abuse Strategy 2018-22: *we will...Offer therapeutic support to children and young people identified as being traumatised by domestic and / or sexual abuse.*
- 8.3.2 The Domestic Abuse Act 2021 introduced a new duty on local authorities to provide support for survivors of domestic abuse and their children living in safe accommodation, including therapeutic support. Sheffield City Council was allocated New Burdens Funding to carry this out. Over half of the children referred into this proposed service will be living in 'safe' accommodation (e.g. refuges, domestic abuse dispersed accommodation, and properties where Sanctuary Scheme measures have been installed) and therefore this service will help ensure that the Council is able to meet this duty. However, the service will also work with children who are living in other forms of accommodation and that have been identified as needing intensive support by Children's Services.
- 8.3.3 This proposal is the preferred option as it will ensure that the Council is able to meet its statutory duty to support children affected by domestic abuse living in safe accommodation and also ensures that those children most severely affected by domestic abuse, whether they live in domestic abuse safe accommodation or not, will have access to specialist support at the time they need it most.

8.4 Alternatives Considered and Rejected

- 8.4.1 The following options have been considered:
 - Bringing the service in-house to the Early Help (MAST) service. It is thought that this would not be viable due to the lack of specialist workers

and the existing pressures on this service. This would also be a more expensive option due to higher staffing costs in the local authority.

- Asking fieldwork social workers to offer the support to the children rather than a specialist service. It was felt that the support was best offered by a specialist worker without the statutory responsibilities and existing caseloads of social workers. This would also be a more expensive option due to higher staffing costs in the local authority.
- Not commissioning a service at all. This is not an acceptable option given that this would mean that the local authority would not be supporting victims of domestic abuse when we have recently published a strategy committing to providing support to children in safe accommodation in line with Part 4 of the Domestic Abuse Act 2021

8.5 Any Interest Declared or Dispensation Granted

None

8.6 Reason for Exemption if Public/Press Excluded During Consideration

None

8.7 Respective Director Responsible for Implementation

Executive Director, People Services

8.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Children, Young People and Family Support Scrutiny Committee

9. PROPOSED USE OF DOMESTIC ABUSE FUNDING FROM CENTRAL GOVERNMENT FOR SPECIALIST SUPPORT FOR DOMESTIC ABUSE SURVIVORS/VICTIMS IN SAFE ACCOMMODATION

9.1 Part 4 of the Domestic Abuse Act 2021 places a statutory duty on local authorities to provide specialist support to domestic abuse victims / survivors in safe accommodation. A government grant of £1,329,538 has been awarded to assist the Council meeting its new statutory duty. Approval is sought to agree proposed spending plans with any funds unallocated at this point to be approved via a delegated authority to the Director of Integrated Commissioning (in consultation with the Director of Adult Health and Social Care, the Director of Finance and Commercial Services and the Executive Member for Health and Social Care) to meet such statutory obligations.

9.2 **RESOLVED:** That Co-operative Executive:-

- 1) Note the Council being awarded a grant of £1,329,538 for 2022/2023 from the Department for Levelling Up, Housing and Communities to meet its new statutory duties under Domestic Abuse Act 2021 as outlined in the report;

- 2) Approve such spending plans as outlined in this report, in respect of the grant funding being awarded to the Council. Variations to be entered into once the funding has been received;
- 3) To the extent not covered by existing delegations, delegates authority to the Director of Integrated Commissioning in consultation with the Director of Finance and Commercial Services, the Director of Adult Health and Social Care and the Executive Member for Health and Social Care to carry out such procurements regarding any funds as yet unallocated and award such contracts following a successful procurement process in order to provide specialist support services to domestic abuse victims / survivors in safe accommodation, in line with the report; and
- 4) Where no such authority exists under the Leaders Scheme of Delegation, delegates authority to the Director of Integrated Commissioning in consultation with the Director of Finance and Commercial Services, the Director of Adult Health and Social Care and the Director of Legal and Governance to take such other steps as may be necessary to meet the outcomes and objectives of the report.

9.3 Reasons for Decision

- 9.3.1 Sheffield has been allocated £1,329,538 in funding for the year 2022-2023 to meet the new statutory duties introduced by the Domestic Abuse Act 2021 and outlined within this report. Accepting the funding and allocating as outlined within the report will support the Council to meet those statutory duties.

9.4 Alternatives Considered and Rejected

- 9.4.1 The Council could decide to not accept the funding however this would mean that it would be unlikely to be able to meet the statutory duties in the Domestic Abuse Act 2021.

9.5 Any Interest Declared or Dispensation Granted

None

9.6 Reason for Exemption if Public/Press Excluded During Consideration

None

9.7 Respective Director Responsible for Implementation

Executive Director, People Services

9.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee

10. PROCUREMENT OF SAFE SUPPORTED ACCOMMODATION FOR DOMESTIC ABUSE

10.1 The report sought approval for the recommissioning, through a procurement process, of safe, secure, supported accommodation for victims of domestic abuse.

10.2 **RESOLVED:** That Co-operative Executive:-

- 1) To note the Council's commitment to supporting victims of domestic and sexual abuse and tackling violence against women and girls;
- 2) To approve the procurement of safe, secure, supported accommodation for victims of domestic abuse and their children, as set out in the report;
- 3) Following such procurement, delegate authority where no authority exists, to the Director of Integrated Commissioning, People Service Portfolio, in consultation with the Director of Adult Health and Social Care, Director of Children Services, Director of Finance and Commercial Services and the Cabinet Member for Health and Social Care to award and enter into the contract(s) to the successful bidder(s); and
- 4) Where no existing authority exists, delegate authority to the Executive Director of People Services, in consultation with the Director of Finance and Commercial Services to take such steps to meet the aims and objectives of the report.

10.3 Reasons for Decision

10.3.1 This decision will build on Sheffield's proud track record in responding to the need for safe supported accommodation for people affected by domestic abuse. It will ensure that we are able to meet the requirements of Part 4 of the Domestic Abuse Act 2021. It will ensure that high quality safe supported accommodation is offered that can meet need in line with recognised quality standards but in a cost effective way and the model allows for innovation and change within the contract period.

10.4 Alternatives Considered and Rejected

10.4.1 Consideration was given to commissioning the safe supported accommodation in two Lots as it currently stands. However, it was felt that one larger lot would have a number of advantages including: administration costs of contract management, the increased ability for partnership working and innovation to support all victims of domestic abuse, access to a wider variety of accommodation and more flexible use of the funding to be dynamic and meet changing needs during the 5-year contract period.

10.4.2 Consideration has been given to not providing refuge accommodation at all and only providing dispersed accommodation. However, this goes against the Council's previous commitment to strategically commission Sanctuary Housing, at great capital cost to build a modern state of the art refuge in 2014, with the

associated borrowing assumptions being on a 30-year basis. We also know that victims have differing needs and require choice of safe accommodation. Refuge blocks provide 24hour on-site support with additional facilities for children, and they engender peer support for women who have lost resilience due to their experiences. A refuge bloc provides a period of recovery, stability, safety and support for those most in need of support. The current refuge provision is always full, with a waiting list of women who want to be accommodated in this type of provision. During recent consultation with victims in safe supported accommodation more than 50% of victims stated that they had waited for a space in a refuge to become available as they wanted this level of security. 90% of refuge residents reported that they felt safe or very safe in refuge accommodation as opposed to 50% in dispersed supported accommodation. 85% of refuge residents said they had received the right amount of support compared to 50% in dispersed accommodation.

- 10.4.3 Consideration has been given to provide the service in house. It would be very unusual for Local Authorities to run refuges internally. Specialist voluntary sector providers have developed and ran provision for over 40 years and have become experts in working with victims of domestic abuse and running safe accommodation provision. Many of them are affiliated to National Women's Aid who have developed national good practice policies and guidance. Sheffield has a strong specialist domestic abuse sector with specialist knowledge and experience. The sector is also adept at bidding for additional charitable funding to enhance services and provide innovation that the Council might not otherwise have access to.

10.5 **Any Interest Declared or Dispensation Granted**

None

10.6 **Reason for Exemption if Public/Press Excluded During Consideration**

None

10.7 **Respective Director Responsible for Implementation**

Executive Director, People Services

10.8 **Relevant Scrutiny and Policy Development Committee If Decision Called In**

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee

11. MAINTAINING A STABLE ADULT SOCIAL CARE MARKET

- 11.1 The report sought approval for the recommended increases in fee rates for Council contracted and framework independent sector care homes, home care, extra care, supported living and day activity providers in Sheffield for the financial year 2022-23. The report also sought approval for the recommended increase in Direct Payments for people who choose this means of arranging their own care

and support. The report set out the process that the Council has followed and the analysis that informs the proposed fee rates to ensure a sustainable, quality and diverse social care market. The report also outlined the ambitions of the Council to deliver long term transformation in the city's care.

Letters received from care providers in the city expressing their concerns had been circulated to Co-operative Executive Members and the officer responded to the matters raised.

11.2 RESOLVED: That Co-operative Executive:-

- 1) Approves an increase to the fee rate for day activities and standard rate care homes of 3.13%;
- 2) Approves an increase to the fee rates for home care, extra care (care element only), and supported living on the Council's standard contracted and framework rate and to direct payment providers of 3.14%;
- 3) Approves an increase for non-standard residential care rates that are individually negotiated and for council arranged respite care of 3.13% subject to contractual compliance;
- 4) Approves an increase to the personal assistant rates used by people in receipt of a direct payment of 3.15% plus the cost of the Employer Pension Contribution (individually applied and total budget pressure not exceeding budget);
- 5) Delegates authority to the Executive Director of People in consultation with the Director of Adult Health and Social Care and the Director of Integrated Commissioning and the Executive member for Health and Social Care to agree any appropriate and proportionate fee increases requested by care homes outside Sheffield because cost pressures will vary from place to place; and
- 6) Delegates authority to the Executive Director of People in consultation with the Director of Adult Health and Social Care, the Director of Integrated Commissioning and the Executive Member for Health and Social Care to take all other necessary steps not covered by existing delegations to achieve the outcomes outlined in the report.

11.3 Reasons for Decision

11.3.1 In order to develop and maintain a stable adult social care market in Sheffield the Council need to ensure that the fees paid by the Council to providers for adult social care in the city of Sheffield are increased in line with the cost of delivering care in the city including inflationary pressures in 2022/23.

11.3.2 The impact of the pandemic and the wider economic climate on the adult social care sector is ongoing and the Council will continue to monitor the costs and pressures facing each type of care provision to support a sustainable, quality and

diverse market during a very challenging and volatile time for providers, for people who use services and for the Council and wider health and social care system as commissioners. The challenges facing the Council and the Care Market will require ongoing and dynamic risk assessment over the next 12 months

11.4 Alternatives Considered and Rejected

- 11.4.1 The Council has reflected on the feedback and the challenges facing the care market and acknowledges the wide range of pressures and variable factors that impact on the cost of delivering care in the wake of the pandemic, changing grant context and the impact of inflation.

The Council is also facing similar challenges compounded by long term and ongoing erosion of funding from Government. The Social Care levy on National Insurance will not provide additional investment in social care in the next few years as the initial funding generated will be deployed by Department of Health and Social Care to fund the NHS response to tackling waiting lists and health impacts resulting from the pandemic.

These challenges mean that a higher fee increase would significantly negatively impact on the Council's ability to deliver other social care services at a rate of more than £1m per additional percentage point increase in the fee rate.

The Council has necessarily had to consider a lower fee rate increase in the context of proposing a Council budget for 22/23 that is balanced by use of the Council's reserves, cuts to other services, ambitious savings plans across all areas of the Council and the Council's difficult decision to increase council tax, including the Adult Social Care precept. The Council has had to balance the extra costs to Sheffield taxpayers from the increase, with the need to protect its social care services to its most vulnerable residents. Further information on the Council's budget position can be found in the February report to Cooperative Exec published online.

The feedback from providers and the analysis of the cost of care and the current care market has highlighted that a lower fee rate than the one recommended for approval in this report would present too great a risk to the sustainability of the care market.

- 11.4.2 The Council has considered whether to adjust the care home fee to reflect lower occupancy levels. This option has been discounted however on the basis that there has been a gradual improvement in occupancy levels for a significant proportion of the care home market and some market contraction will be required.

A more targeted intervention will ensure that market reshaping is safely managed and protects the balance and continuity of care for those who need it in the city. Adjusting care home fees to reflect average occupancy levels would have very different implications for homes depending on their occupancy with some gaining and others still struggling to achieve viability. A targeted approach enables the Council to intervene to ensure that the inevitable risks associated with the contraction needed to achieve a balanced and sustainable, diverse and quality

market can be best mitigated during a period of unprecedented market volatility.

11.5 Any Interest Declared or Dispensation Granted

None

11.6 Reason for Exemption if Public/Press Excluded During Consideration

None

11.7 Respective Director Responsible for Implementation

Executive Director, People Services

11.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee

12. THE FUTURE OF BUCKWOOD VIEW NURSING CARE HOME

12.1 The report set out a proposal for the council to consult then use results from that process and a simultaneous due diligence exercise to develop options then prepare a detailed options appraisal for the future Buckwood View Nursing Home that can be brought to the Co-operative Executive for a decision.

12.2 **RESOLVED:** That Co-operative Executive:-

- 1) Approves the proposal to Continue the due diligence process with Guinness Partnerships and carry out consultation with current residents and staff in the nursing home and any other identified affected groups; and
- 2) Delegates authority to the Director for Adult Health and Social Care to design develop and implement the consultation.

12.3 Reasons for Decision

12.3.1 It will enable Adult Social Care, and other teams, to carry out a thorough options appraisal process and consider the future of this care home.

12.4 Alternatives Considered and Rejected

12.4.1 Once provided with findings from the due diligence, and consultation, the options appraisal will be developed.

12.5 Any Interest Declared or Dispensation Granted

None

12.6 Reason for Exemption if Public/Press Excluded During Consideration

None

12.7 Respective Director Responsible for Implementation

Executive Director, People Services

12.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Healthier Communities and Adult Social Care Scrutiny Committee

13. WORKING TOGETHER WITH THE NHS IN SHEFFIELD: FUTURE VISION AND GOVERNANCE'

13.1 The report provided an overview of the proposals in the Health and Care Bill for the creation of statutory Integrated Care Systems, to propose future arrangements for the governance of joint health and social care commissioning in light of, those proposed changes and to sought approval to amend the existing S75 agreement from 1st April 2022.

13.2 **RESOLVED:** That Co-operative Executive:-

- 1) Note the proposals for statutory Integrating Care Systems (ICS) and the abolition of Clinical Commissioning Groups outlined in the Health and Social Care Bill;
- 2) Agree the proposals for future arrangements for joint commissioning of health and social care and the governance of those arrangements as set out in paragraphs 1.13 to 1.14 of the report;
- 3) Approve the revised scope and budget of the existing S75 agreement as outlined in Appendix A of the report, with the changes to take effect from 1st April 2022;
- 4) To the extent not covered by existing delegations, delegate authority to the Director of Adult Health and Social Care in consultation with the Director of Legal and Governance, Director of Finance and Commercial Services and the Executive Member for Health and Social Care to take such steps as are necessary to implement or facilitate the implementation of those proposals and the objectives set out in this report; and
- 5) Agree to receive regular updates on progress with the implementation of those future arrangements and on the Health and Social Care Bill.

13.3 Reasons for Decision

13.3.1 Our aim is to secure a healthier Sheffield, improved outcomes for people and form a stronger relationship with the NHS.

13.3.2 The Health and Social Care Bill sets out a framework for integrating health and

social care starting with the development of Integrated Care Systems (ICS) to tackle inequalities, improve population health and wellbeing, deliver excellent care, and maximise use of resources. It is likely that the Bill will be implemented in July 2022.

- 13.3.3 The recommendations in this report note the proposals in the Bill and enable the Council to prepare for its implementation; building on our current, successful, arrangements so that we can continue to collectively deliver excellent quality, personalised services which enable people to experience seamless services and live well and independently in communities across Sheffield.

13.4 Alternatives Considered and Rejected

- 13.4.1 No other potential options are relevant.

13.5 Any Interest Declared or Dispensation Granted

None

13.6 Reason for Exemption if Public/Press Excluded During Consideration

None

13.7 Respective Director Responsible for Implementation

Executive Director, People Services

13.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee.

14. ADVOCACY HUB CONTRACT EXTENSION

- 14.1 This item was deferred to the Special Co-operative Executive to be held on 24th March 2022.

15. LIVING THE LIFE YOU WANT TO LIVE - ADULT HEALTH AND SOCIAL CARE STRATEGY 2022-2030

- 15.1 Adult health and social care is made up of a complex system of organisations that provide care and support to a significant proportion of Sheffield's population. We have been without a clear strategy that unifies this whole system in Sheffield for many years. Adult health and social care across the city faces substantial challenges, including the ongoing effects of the coronavirus pandemic, and we must develop a long term and ambitious response that commits to improving the lives of people who draw on care and support.

The new strategy meets our obligations under the Care Act to have a strategy for

adult social care. It has been developed with citizens, providers, and partners. It sets our vision for how the whole of adult health and social care will work together to deliver better outcomes for the people of Sheffield and tackle the challenges we are currently facing.

15.2 **RESOLVED:** That Co-operative Executive:-

Cooperative Executive approves the new Adult Social Care strategy, setting a ten1year vision for the change we want to see in the way people are supported by the adult social care system in Sheffield

15.3 **Reasons for Decision**

15.3.1 Through significant local consultation and engagement, 'Living the life you want to live' sets out a vision and ambition for Sheffield's adult social care system that will better meet the needs of our citizens.

15.3.2 The intended outcomes are that people who need help and support in Sheffield will be:

- Safe and well
- Active and independent
- Connected and engaged
- Able to Aspire and achieve
- Supported by an Efficient and effective system

15.4 **Alternatives Considered and Rejected**

15.4.1 There is no clear alternative to an adult health and social care strategy. The strategy is needed – we have an obligation to deliver one under the Care Act. The Adult Health and Social Care Change programme, whilst moving forward, needs clear direction in order to be able to deliver against a long-term ambition.

15.4.2 In developing the strategy, two options were considered and rejected:

The strategy could have been a shorter-term vision. This was rejected because:

- there are significant challenges facing the social care system that are more long term in nature (such as training and recruitment of a quality workforce) so require longer term thinking
- a shorter-term strategy would likely only be able to focus on the current challenges
- market shaping needs a longer term vision to allow local providers to develop the mix of services we're looking to deliver whilst remaining stable
- national drivers, such as new legislation, are in development but we cannot continue to wait for them to be finalised – we have a clear enough picture to be able to drive local transformation

15.4.3 The strategy could have been smaller in scale, looking only to affect internal council services. This was rejected because:

- The scale of the challenges faced by adult health and social care need a system approach to be tackled effectively.
- Section 6 of the Care Act sets out the Council's duty to make arrangements for ensuring co-operation on the functions of relevant bodies in the local authority area relating to adults with needs for care and support and their carers. This includes those we have defined in the strategy as the adult health and social care system: the people and organisations that are involved in providing adult social care. Our strategy should reflect this approach.

15.5 **Any Interest Declared or Dispensation Granted**

None

15.6 **Reason for Exemption if Public/Press Excluded During Consideration**

None

15.7 **Respective Director Responsible for Implementation**

Executive Director, People Services

15.8 **Relevant Scrutiny and Policy Development Committee If Decision Called In**

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee

16. SECONDARY MAINSTREAM SCHOOL EXPANSIONS UPDATE

16.1 The report outlined the position relating to mainstream secondary school & Special Educational Needs and Disabilities (SEND) places in Sheffield over the coming years. The report also highlighted the capital funding pressures relating to the delivery of statutory duties in relation to the provision of mainstream and SEND places.

The purpose of the report was to seek Co-operative Executive approval for the use of Basic Need funding, alongside corporate financial support, to address the pressures on school places to deliver permanent and temporary secondary provision. This would include the potential expansion of two secondary schools in the southwest (SW) of the city and temporary expansions in specific parts of the city. This would also include the development of five integrated resources (IRs) to support an increase in SEND places.

16.2 **RESOLVED:** That Co-operative Executive:-

1. In relation to the proposed expansion projects at Silverdale and King Ecgbert Schools:
 - a. note the recommendations on the Capital Approvals report

(elsewhere on the agenda) to proceed with the projects at an anticipated total cost of £12.8 million, and

b. approve that any shortfall from government funding allocations be met from the Corporate Investment Fund;

2. Approve the use of Basic Needs funding to develop options to meet the pressure on secondary school places in specific parts of the city in 2023/24, with any shortfall from government funding allocations to be met from the Corporate Investment Fund; and
3. Approve £1 million Corporate Investment Fund cash flow funding for the development of five integrated resources (IRs) to support an increase in SEND places.

16.3 **Reasons for Decision**

16.3.1 The preferred option is to:

- I. In relation to the proposed expansion projects at Silverdale and King Ecgbert Schools:
 - a. note the recommendations on the Capital Approvals report (elsewhere on the agenda) to proceed with the projects at an anticipated total cost of £12.8 million, and
 - b. approve that any shortfall from government funding allocations be met from the Corporate Investment Fund;
- II. Approve the use of Basic Needs funding to develop options to meet the pressure on secondary school places in specific parts of the city in 2023/24, with any shortfall from government funding allocations to be met from the Corporate Investment Fund;
- III. Approve £1 million Corporate Investment Fund cash flow funding for the development of five integrated resources (IRs) to support an increase in SEND places.

16.3.2 The above has been chosen because it helps ensure that the Authority's statutory duties relating to mainstream and SEND place are met, improves outcomes for pupils in the southwest of the city and also offers the potential to recoup funds through the sale of caretaker properties across the city.

16.3.3 The intended outcomes are:

- Development of permanent and temporary secondary provision in the city by utilising future Basic Need funding to meet statutory duties
- Development of IR provision to support the SEND strategy across the city
- Reimburse the corporate investment through the sale of caretaker properties

16.4 **Alternatives Considered and Rejected**

16.4.1 Do nothing

This option has been ruled out as the LA would be in breach of its statutory duties

under the Education Act to ensure sufficient school places, promote parental choice, diversity and fair access & also its statutory duties to secure the special educational provision specified in an EHCP pursuant to section 42 of the Children and Families Act 2014.

16.4.2 SW schools offer places above current admission numbers

This will involve negotiating with SW schools to accommodate the shortfall of places. Schools may be provided with Growth Funding as they have agreed to offer above current admission numbers on a temporary basis to provide a flexible solution that meets the Year 7 demand in the short term. This may reduce the threat of overcapacity in later years towards end of the decade also. However, SW schools will not be able to absorb the increasing demand over the next decade within existing accommodation as they are already near full capacity due to compounding effect of offering places above Pupil Admission Number the past few years. Health & Safety concerns around overall building capacity – corridor space etc - have also been highlighted to the Authority. There is a high risk that the Authority will be unable to fulfil its statutory duties if the required places are not offered by the SW schools.

16.4.3 City wide allocation

This would involve allocating pupils who are unable to obtain a place at a local school to travel outside of their local area/catchment to access a place in other parts of the city where places are available. This would keep a tight system as city moves into a surplus in future years and reduces need to invest substantial capital funding.

However, this could have a disproportionate impact on families. SW schools will have a less balanced socio-economic intake as children from deprived inner-city areas in the SW may miss out on admission to SW schools. This risks significant appeals from parents and puts pressure on schools outside of SW. If parents are successful on appeal, SW schools risk unplanned numbers through this process and have a further compounding effect on the overall capacity of the school. This would also have a greater level of impact on transport, impact on environment, cost for LA to transport these pupils out of area and cost to parents.

16.4.4 Independent school placement

Alternative options for SEND would involve placing children and young people in special school instead. This would likely result in increased high-cost independent placements, as some children and young people would not be able to be accommodated, due to limited capacity in the special school sector.

16.5 **Any Interest Declared or Dispensation Granted**

None

16.6 **Reason for Exemption if Public/Press Excluded During Consideration**

None

16.7 Respective Director Responsible for Implementation

Executive Director, People Services

11.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Children, Young People and Family Support Scrutiny and Policy Development Committee

17. SOUTH YORKSHIRE LOCAL HERITAGE LIST

17.1 Sheffield City Council does not currently have a process in place for establishing and maintaining a Local Heritage List - a list of locally valued heritage assets, nominated mainly by members of the public and local interest groups. Such a list flags up heritage assets that are not designated (for example, not a listed building or a scheduled monument) but that have value. As such, Local Heritage Listing is recommended to help identify heritage assets that would warrant consideration in the planning process.

South Yorkshire Archaeology Service, as a joint service, has been awarded funding by the Department for Levelling Up, Housing & Communities to lead on the establishment of a Local Heritage List for Barnsley, Doncaster, Rotherham and Sheffield. In discussion with officers from the four authorities and using guidance on Local Heritage Listing produced by Historic England, we are proposing a Local Heritage Listing process that it is hoped can be followed for each authority. The process will ensure that nominations received are appropriately assessed prior to inclusion onto the Local Heritage List. The outcome will be allowing greater weight to the protection of locally valued heritage assets when planning decisions are made.

The report set out the process proposed for Local Heritage Listing, for formal adoption, including delegating the approval of heritage assets for inclusion to the Head of Planning.

17.2 **RESOLVED:** That Co-operative Executive:-

Approve the proposed process for Local Heritage Listing, including:

- setting 7 selection criteria, as established by Historic England, weighted to reflect South Yorkshire's distinctive local historic character;
- using a panel of officers and members of key local heritage groups and/or other relevant experts, to make recommendations based on these criteria;
- delegating powers for the Head of Planning to approve the recommended inclusions, amendments or deletions from the Local Heritage List.

17.3 Reasons for Decision

17.3.1 The proposed assessment process will allow the City Council to have a method for

Local Heritage Listing for the first time, improving services to local residents.

17.3.2 Adoption of the recommended process will help ensure consistency with the proposed approach to Local Heritage Listing by the other South Yorkshire authorities.

17.3.3 Obtaining the relevant delegation would allow Local Heritage Listing to proceed, in a sustainable manner.

17.3.4 The outcome we are seeking is to allow greater weight to the protection of a heritage asset on the Local Heritage List, when planning decisions are made.

17.4 Alternatives Considered and Rejected

17.4.1 The recommendation made is considered by Officers to be the most sustainable approach to Local Heritage Listing, by sharing the assessment process with the other South Yorkshire authorities, as well as seeking to ensure consistency with local listing by those authorities. The Council could do nothing but this would increase the risk that non-designated heritage assets of local significance are picked up late in the planning process, increasing the risk of issues arising and of local communities feeling their concerns are not listened to.

17.5 Any Interest Declared or Dispensation Granted

None

17.6 Reason for Exemption if Public/Press Excluded During Consideration

None

17.7 Respective Director Responsible for Implementation

Executive Director, Place

17.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

18. COMMUNITY INFRASTRUCTURE LEVY (CIL) IN THE CONTEXT OF NEIGHBOURHOOD PLANS.

18.1 Sheffield City Council's approach to allocating Neighbourhood CIL is detailed in a Cabinet Report dated 17 October 2018. This did not set out an approach to allocating CIL in Neighbourhood Plan areas.

Sheffield now has two approved Neighbourhood Plans – BBEST (covering Broomhill, Broomfield, Endcliffe, Summerfield and Tapton) and Dore.

The Council now needs an approach towards the allocation of CIL within

Neighbourhood Plan areas.

The report sets out these proposals for how Neighbourhood CIL funding is allocated and spent in areas where a Neighbourhood Plan has been approved.

18.2 **RESOLVED:** That Co-operative Executive:-

1) agrees that from the date that a Neighbourhood Plan is adopted by the Council, the CIL Neighbourhood Portion arising from a chargeable development in the Neighbourhood Plan area is ringfenced for use in that area and is not collected into the single Local CIL pot;

2) authorises the Director of Communities, in consultation with the Executive Member for Community Engagement and Governance, to determine

(i) how the CIL Neighbourhood Portion is spent in a Neighbourhood Plan area, following engagement with the Neighbourhood Forum (or other formally constituted body responsible for developing the individual Neighbourhood Plan), local communities and Ward Councillors, subject to the proviso that monies are spent in accordance with the priorities identified in the Neighbourhood Plan and agreed Ward Priorities: and

(ii) to determine the terms on which such expenditure is incurred including authorising the completion of any related funding agreement or other legal documentation; and

3) notes that the collection and distribution arrangements for the Neighbourhood Portion agreed by Cabinet in October 2018 will continue to apply proportionately to any parts of a ward in which there is a Neighbourhood Plan that are not within the Neighbourhood Plan area.

18.3 **Reasons for Decision**

18.3.1 The proposals address the omission of Neighbourhood Plan areas from the 2018 Cabinet decision on the CIL Neighbourhood Portion and provide recognition of the valuable input of Neighbourhood Forums in their respective areas.

18.4 **Alternatives Considered and Rejected**

18.4.1 The 25% Neighbourhood Portion raised in the Neighbourhood Plan areas could be redistributed across the city using the process approved in 2018: pooling into a single Local CIL Pot (together with the 15% raised across the rest of the city outside parish council areas) and allocating the total across the city per ward based on deprivation levels using the Index of Multiple Deprivation (IMD). This could however be seen as contrary to the spirit of the Neighbourhood Planning regime.

18.5 **Any Interest Declared or Dispensation Granted**

None

18.6 Reason for Exemption if Public/Press Excluded During Consideration

None

18.7 Respective Director Responsible for Implementation

Executive Director, Place

18.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

19. CITY CENTRE STRATEGIC VISION

19.1 The report provided a summary of consultation responses from the 5-week public engagement (called 'Our City Centre') and set out how the City Centre Strategic Vision has been adjusted to take account of the public's views and sought approval for the final version of City Centre Strategic Vision for Sheffield.

19.2 **RESOLVED:** That Co-operative Executive:-

1. Notes the City Centre consultation responses and proposed adjustments to the City Centre Strategic Vision; and
2. Approves the City Centre Strategic Vision for publication.

19.3 Reasons for Decision

19.3.1 The approval of the City Centre Strategic Vision, which has received clear support through public and stakeholder consultation and taken on the views of Sheffield's people and businesses, will form the basis for new development and investment geared towards improving opportunities for all. The 10 guiding principles in the Vision summarise the actions that are required to bring the City Centre Strategic Vision to life.

19.3.2 The intended outcome is to start to realise the full potential of the City Centre Strategic Vision, and the following short term next steps will be progressed to ensure this:

1. Priority Neighbourhoods: Preparation of Masterplans and outline design principles to help shape 5 new distinctive neighbourhoods and to guide future development in these areas.

2. Delivery Plan: To enable key sites to be brought forward for delivery that will catalyse regeneration in their respective priority neighbourhoods.

3. City Centre Investment Prospectus: Building on point 1 and 2, this will clearly articulate the investment opportunities available within Sheffield's Central Area.

19.3.3 The outputs of the City Centre Strategic Vision and the next steps outlined in

paragraph 6.2 will form a significant part of the emerging Sheffield Local Plan, a key piece of evidence to shape planning policy and site allocations. The outputs will act as interim guidance and support for city centre development and help guide decisions on planning applications pending adoption of the Sheffield Local Plan.

19.3.4 In addition, the Council will be working hard to bring forward the improvements at key city centre sites such as Fargate & High Street, Castlegate and the former John Lewis Store using the feedback and views from the public engagement.

19.4 **Alternatives Considered and Rejected**

19.4.1 The alternative option would be not to produce a City Centre Strategic Vision. However, given the need for the city centre's continued regeneration in the light of retail re-structuring and other economic challenges along with the need to address the delivery of more homes in Sheffield, the need to deliver a strategy outweighs the option not to deliver one.

19.5 **Any Interest Declared or Dispensation Granted**

None

19.6 **Reason for Exemption if Public/Press Excluded During Consideration**

None

19.7 **Respective Director Responsible for Implementation**

Executive Director, Place

19.8 **Relevant Scrutiny and Policy Development Committee If Decision Called In**

Overview and Scrutiny Management Committee

20. 10 POINT PLAN FOR ADDRESSING CLIMATE CHANGE

20.1 The report set out Sheffield City Council's 10 Point Plan for Climate Action.

The 10 Point Plan provided a framework for action on climate change, describing the approach the Council will take to addressing climate change to support our transition to net zero, and the practical steps that will be taken and actions to be delivered in the short term.

20.2 **RESOLVED:** That Co-operative Executive:-

1. Notes the actions already taken by the Council as outlined in the report;
2. Agrees that significant action is required in order to reduce net carbon emissions across the City;

3. Endorses the 10 Point Plan for Climate Action as being the framework by which the Council will address net carbon reduction; and
4. Notes that regular progress updates on the delivery of the commitments in the 10 Point Plan will be brought back before elected members.

20.3 Reasons for Decision

- 20.3.1 The recommended approach was chosen because it was felt that the need to act at pace meant that delivering a framework for action initially would enable greater progress to be made on agreed projects and actions whilst work continued on more substantive actions.

20.4 Alternatives Considered and Rejected

- 20.4.1 This plan fulfils a commitment previously made at Co-operative Executive to deliver the recommendations of the Pathways to Decarbonisation Reports (sometimes referred to as the Arup report), so not delivering a plan was not considered. Developing more detailed plans for all of the priority areas prior to publication of the plan, or committing to significant but currently unfunded actions was also considered. Taking this option would have meant that the framework would not be published or action agreed for some considerable time, and detailed plans would be likely to fast become out of date.

20.5 Any Interest Declared or Dispensation Granted

None

20.6 Reason for Exemption if Public/Press Excluded During Consideration

None

20.7 Respective Director Responsible for Implementation

Executive Director, Place

20.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

21. STOCKSBRIDGE TOWN'S FUND PROGRAMME UPDATE

- 21.1 The report updated the Co-operative Executive on the Stocksbridge Town Deal ahead of the submission of Business Cases to the Department for Levelling Up, which would trigger the drawdown of the £24.1m funding. The report also sought approval to progress negotiations regarding the acquisition of the properties and all other interests needed to assemble the required development site and for the Co-operative Executive to in principle agree to the possibility that if the properties

and interests cannot be acquired by negotiation then the Council, as a last resort, would use the Council's Compulsory Purchase Order powers.

21.2 RESOLVED: That Co-operative Executive:-

1. Notes that the Council has been successful in being awarded in principle £24.1m from MHCLG and will shortly be submitted Business Cases to Government to draw down the allocated funding to deliver the investment programme;
2. Delegates authority to the Chief Property Officer in consultation with the Executive Member for Finance and Resources, the Executive Director of Resources and the Director of Legal and Governance to enter negotiations to acquire all property interests and for the Director of Legal and Governance to draft and complete all necessary legal documentation to complete these transactions; and
3. Agrees in principle to the possibility that should any of the properties or interests required to assemble the development site not be acquired by negotiation then the Council be able to use its Compulsory Purchase Order powers as a last resort.

21.3 Reasons for Decision

21.3.1 The Stocksbridge Town Deal provides a major opportunity to fund significant interventions to address current and future issues and challenges within the Town. The requirement on the Council to accept and manage the potential revenue implications of developing the new Library and Community Hub, and the ability to use CPO powers as a last resort, if negotiations cannot be concluded, are essential to deliver £24.1m investment programme in Stocksbridge.

21.4 Alternatives Considered and Rejected

21.4.1 Do nothing – we could choose not to progress the work to submit Business Cases to secure the Towns Deal. This would be a missed opportunity to regenerate one of City's neighbourhoods. Fundamentally this is a once in a generation opportunity to address some key infrastructure problems faced by Stocksbridge with its unique geography and challenges, compounded by the pandemic.

21.5 Any Interest Declared or Dispensation Granted

None

21.6 Reason for Exemption if Public/Press Excluded During Consideration

None

21.7 Respective Director Responsible for Implementation

Executive Director, Resources

21.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

22. MONTH 10 CAPITAL APPROVALS 2021/22

22.1 The report provided details of proposed changes to the Capital Programme as brought forward in Month 10 2021/22.

22.2 **RESOLVED:** That Co-operative Executive:-

1. Approve the proposed additions and variations to the Capital Programme listed in Appendix 1, including the procurement strategies and delegate authority to the Director of Finance and Commercial Services or nominated Officer, as appropriate, to award the necessary contracts;
2. Approve the acceptance of grants as detailed at Appendix 2 of the report; and
3. Approve the making of grants to 3rd parties as detailed in Appendix 3 of the report.

22.3 Reasons for Decision

22.3.1 The proposed changes to the Capital programme will improve the services to the people of Sheffield.

22.3.2 To formally record changes to the Capital Programme and gain Member approval for changes in line with Financial Regulations and to reset the capital programme in line with latest information.

22.3.3 Obtain the relevant delegations to allow projects to proceed.

22.4 Alternatives Considered and Rejected

22.4.1 A number of alternative courses of action are considered as part of the process undertaken by Officers before decisions are recommended to Members. The recommendations made to Members represent what Officers believe to be the best options available to the Council, in line with Council priorities, given the constraints on funding and the use to which funding is put within the Revenue Budget and the Capital Programme.

22.5 Any Interest Declared or Dispensation Granted

None

22.6 Reason for Exemption if Public/Press Excluded During Consideration

None

22.7 Respective Director Responsible for Implementation

Executive Director, Resources

22.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

23. DISPOSAL OF LAND AT PRINCE OF WALES ROAD, MANOR TOP

23.1 The report sought authority to sell Sheffield Councils land interests in property in the vicinity of Prince of Wales Road, Queen Mary Road and Riddings Close to enable redevelopment for a food led retail scheme.

Authority was required to include two vacant properties currently in the Council's housing stock at no's 6 and 8 Prince of Wales Road in the sale as they were required to facilitate access to the site.

23.2 **RESOLVED:** That Co-operative Executive:-

1. It is recommended that the Chief Property Officer in consultation with the Director of Legal and Governance be authorised to negotiate final sale terms and conditional contracts to enable the retail scheme to progress on such land as is required within the lands edged red coloured pink on the attached plan; and
2. The Director of Legal and Governance be authorised to draft all necessary legal documentation for the relevant sale of the land edged red and coloured pink for retail and the land edged red coloured pink hatched brown to the developer.

23.3 Reasons for Decision

23.3.1 The overall contract with the developer will enable the Council to achieve a capital receipt, bring forward the development of a retail scheme, achieve the redevelopment of an under used former school building and enable the accommodation of a popular boxing club and community facility.

23.4 Alternatives Considered and Rejected

23.4.1 Do nothing. The former Prince of Wales school buildings are underused but are in part occupied by De Hood Boxing Club. The maintenance and running costs of these dated school buildings are however disproportionately large and over the longer term the continued occupation of the school buildings by the boxing club cannot be sustained without ongoing financial support from SCC.

23.4.2 Maintaining the Boxing Club in its current location would prevent the retail development at the site, result in an opportunity cost of £1.8m and require ongoing running costs of around £20,000pa the cost of which the council will continue to meet.

23.4.3 Retain the club in its existing position but on a regularised basis. SCC could compel the Club to sign up to a lease regularising their current occupation of the buildings, making the club responsible for running costs and ongoing maintenance costs.

23.4.4 In addition the retail development would not come forward and there would be a saving on running and repair costs in the medium term. In the longer term the buildings would fall into disrepair and there would be occasional calls for SCC to step in and provide funding and/ or the buildings would be left vacant and SCC would ultimately be liable for their demolition.

23.5 Any Interest Declared or Dispensation Granted

None

23.6 Reason for Exemption if Public/Press Excluded During Consideration

None

23.7 Respective Director Responsible for Implementation

Executive Director, Place

23.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

24. PROCUREMENT OF EXISTING HOUSING SOFTWARE SOLUTION AND DOCUMENT MANAGEMENT IT SYSTEMS

24.1 The report sought approval for the procurement of a Housing software solution and Document Management IT systems for the Council's Housing service. This would be procured via the Crown Commercial Services procurement framework Data and Applications Solutions RM3821 for a period of 3 years for the housing solution and an initial period of 3 years with an option to extend for a further up to 2 years for the housing document management solution

24.2 **RESOLVED:** That Co-operative Executive:-

- 1) Approve the procurement of the Housing software solution and Document Management Systems via the Crown Commercial Services (CCS) framework as outlined in the report;
- 2) Approve the direct award of the new contracts to NEC Software Solutions

Ltd as outlined in the report; and

- 3) Where no existing authority exists, delegate authority to the Executive Director of Business Strategy, in consultation with the Director of Finance and Commercial Services to take such steps to meet the aims and objectives of the report.

24.3 Reasons for Decision

- 24.3.1 The contract with NEC for housing software and document management software is due to expire 31 March 2022. The housing service has a requirement to retain use of the systems to compliment and align to the PSR programme. A compliant commercial vehicle has been sourced.
- 24.3.2 Failure to secure a contract for the supply of these systems will impact on the Council's ability to provide a housing service to its residence and create a service gap until the PSR programme has delivered its outcome.

24.4 Alternatives Considered and Rejected

24.4.1 Do Nothing

Due to the anticipated expenditure for both software applications over the proposed term the Council is required to comply with Public Contract Regulations 2015 and therefore to continue use of the software beyond the current contract period would not conform.

24.4.2 Reduced Contract period

A shorter contract period was not taken forward for either software application due to the required alignment to the PSR programme and/or to longevity required to provide stability to the service and council tenants.

24.4.3 Open Market Procurement

The housing marketplace is very limited due to the bespoke nature of the service requirements in which the council are seeking to consolidate the requirements and commercial arrangements. The key players in the market are appointed to the CCS DAS framework and have already undertaken a competitive and compliant procurement process.

24.4.4 Use of a Public Sector Framework

The CCS DAS framework has been identified as a suitable framework in which to make a Call Off contract. It has already been competitively tendered and is compliant with PCR 2015 regulations. It enables a direct award via CCS e-marketplace.

24.5 Any Interest Declared or Dispensation Granted

None

24.6 Reason for Exemption if Public/Press Excluded During Consideration

None

24.7 Respective Director Responsible for Implementation

Executive Director, Place

24.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Management Committee

25. FUTURE DELIVERY OF MENTAL HEALTH SOCIAL CARE

25.1 This report proposed a new approach to the delivery of Council duties to people experiencing a mental ill health who need social care services.

25.2 **RESOLVED:** That Co-operative Executive:-

1. Notes and approves the rationale for the proposal and agrees that the Council takes direct management responsibility of Mental Health Social Care Functions;
2. Delegate authority to the Director of Adult Health and Social Care to establish a programme board, develop an implementation plan and oversee a change process over the course of 2022-23 to enact the proposed change to the management of the Social Care Functions; and
3. To the extent not already delegated to them by the Leader's Scheme of Delegation, delegate authority to the Executive Director of People, in consultation with the Director of Legal and Governance and Director of Finance and Commercial Services to prepare and execute all required documentation and take steps to implement these recommendations.

25.3 Reasons for Decision

25.3.1 It is anticipated that the recommended option will deliver the following outcomes for SCC:

- Higher quality provision which can be assured by the Director of Adult Health and Social Care.
- Closer integration and alignment of mental health social care practice with wider strategic health and care developments in Sheffield.
- More flexible approach to managing resources including the ability to redeploy more resources into preventative/early help provision or to align with primary care and community services.
- Clearer focus on the needs of carers and social care needs of clients to meet eligible care needs.
- Staff teams with clearer roles and responsibilities who are supported as social work professionals in their own right.
- Focus on recovery and support through clearer assessment and

review.

- Less time spent managing the contract and seconded staffing function.

25.4 **Alternatives Considered and Rejected**

25.4.1 As part of the options appraisal exercise the following additional options were identified and evaluated:

- **Do Nothing:** SCC will continue with the current working arrangement with SHSC, and no strategic changes will be made.
- **Return staff to SCC and reorganise teams:** SCC Staff Members currently integrated in SHSC would return to the management, supervision and direction of SCC and the resources would be located within the adult social care locality teams or in some other kind of structure.

25.5 **Any Interest Declared or Dispensation Granted**

None

25.6 **Reason for Exemption if Public/Press Excluded During Consideration**

The report was not for publication because it contained exempt information under Paragraphs 3 (Financial & Business Affairs) and 4 (Labour Relations Consultations or Negotiations) of Schedule 12A of the Local Government Act 1972 (as amended).

25.7 **Respective Director Responsible for Implementation**

Executive Director, People Services

25.8 **Relevant Scrutiny and Policy Development Committee If Decision Called In**

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee

SHEFFIELD CITY COUNCIL

Co-operative Executive

Meeting held 24 March 2022

PRESENT: Councillors Terry Fox (Chair), Julie Grocutt (Deputy Chair), Mazher Iqbal, Jayne Dunn, Cate McDonald, Paul Wood, Douglas Johnson, Paul Turpin and Alison Teal

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1. APOLOGIES FOR ABSENCE

1.1 Apologies for absence were received from Councillor George Lindars-Hammond, John Macilwraith, Kate Martin, Gillian Duckworth and Kate Josephs.

2. EXCLUSION OF PUBLIC AND PRESS

2.1 No items were identified where resolutions may be moved to exclude the public and press.

3. DECLARATIONS OF INTEREST

3.1 There were no declarations of interest made at the meeting.

4. PUBLIC QUESTIONS AND PETITIONS

4.1 No petitions or questions from members of the public had been received.

5. FEEDBACK FROM THE GLEADLESS VALLEY MASTERPLAN COMMUNITY CONSULTATION, PROPOSED CHANGES TO THE MASTERPLAN AND OUTLINES THE KEY DELEGATIONS NEEDED FOR IMPLEMENTING THE MASTERPLAN.

5.1 The report shared the community feedback from the consultation on the draft Masterplan for Gleadless Valley and outlined what was supported by the community and if there were any areas where there was less support from those most affected in the community.

The report also confirmed the blocks that would be replaced or remodelled as part of the Masterplan and noted that a Local Lettings Policy would be needed that would give preference to residents with a demolition priority to enable them to stay within the area.

It also sought approval for the Masterplan and to authorise the Director of Housing to make nonmaterial changes to the draft Masterplan and publish a Final Masterplan and for a number of delegations to the Director of Housing and the

Head of Regeneration and Property that were needed to implement the Masterplan.

5.2 **RESOLVED:** That Co-operative Executive:-

1. Consider carefully the feedback from the community consultation on the draft Masterplan for Gleadless Valley and have regard to it in making decisions on matters addressed in this report;
2. Agree the Masterplan and authorise the Director of Housing to make non-material changes to the plan based on the feedback that has been received;
3. Authorise the Director of Housing to make arrangements to progress the implementation of Gleadless Valley Masterplan into the delivery of works phase and bring forward individual projects for approval in line with the Councils capital approval process;
4. Authorise the Director of Housing to publish a final Masterplan by end June 2022;
5. Delegates to the Director of Housing in consultation with the Corporate Executive Member for Neighbourhoods and Community Safety and pursuant to the Leaders Scheme of Delegation to:
 - a. Agree and implement the arrangements for ceasing the letting of empty properties and when to begin the clearance process in accordance with the phasing programme to be determined.
 - b. Agree and implement the arrangements for awarding priority for rehousing in line with the Allocations Policy for those residents affected by demolition or remodelling in line with the phasing programme to be agreed.
 - c. Agree and implement a Local Lettings Policy that will give preference to residents with a demolition priority to enable them to stay within the area subject to eligibility;
6. Authorises the Head of Regeneration and Property to verify and validate statutory compensation claims of qualifying tenants and residents displaced under these phased schemes, and thereafter pay qualifying persons (1) discretionary home-loss payments, and (2) discretionary payments to cover any removal expenses;
7. Approve that the Head of Regeneration and Property Services be authorised to (1) negotiate and agree terms for the acquisition of dwellings listed which are not owned by the City Council and, (2) to instruct the Director of Legal and Governance to complete the necessary legal documentation in respect of the acquisition of such properties;
8. Approves that the Head of Regeneration and Property Services Property be

authorised to make statutory home-loss payments to qualifying owner occupiers and tenants of private landlords and to make other necessary and lawful payments of compensation to owners of property being purchased; and

9. Approves that the Regeneration and Property Services be authorised to (1) negotiate the surrender of any commercial leases including electrical substations, telecommunications and other service equipment as required (2) to instruct the Director of Legal and Governance to complete the necessary legal documentation.

5.3 Reasons for Decision

5.3.1 The Council embarked on the masterplan work in 2017 following a grant bid to Government for Estate Regeneration Funding. A fundamental requirement of the grant bid and best practice in estate regeneration is that the communities affected should be engaged in the development and implementation of masterplans. The Council has promised it would consult on the masterplan. The proposals for the masterplan were co-produced with members and community.

5.3.2 An engagement plan was developed, and all residents and stakeholders have had the opportunity to provide feedback. Feedback has now been collated following a 6-week consultation process, this indicates support overall for the proposals.

5.3.3 Members of the Gleadless Valley Steering Group have reflected on the feedback and have proposed (Table 3 of the report) the plan is refined in a few small areas, but these do not change the overall goals, principles, vision or financial plan for the masterplan.

5.3.4 The outcomes that are now sought are:

- Members to carefully consider and have regard to the consultation feedback in making its decisions arising from this report
- Members to endorse moving forward and to approve the Masterplan
- Members to approve and authorise that officers should make nonmaterial changes to the masterplan in response to some of the feedback received through consultation, and that the final plan be published in June 2022
- Delegations to be given to the Director of Housing and the Head of Regeneration and Property to enable the masterplan to be delivered
- Officers to commence work to develop a delivery plan to enable the work described in the report to be implemented

5.4 Alternatives Considered and Rejected

5.4.1 1. Delaying a decision on the adoption of a Masterplan

There would be a high risk of the community losing faith with the Council on this project as they have invested in this work and homes are in urgent need of improvement. The feedback from residents clearly indicates they are concerned about the condition of their homes. There is a high level of support from the residents directly affected and although low survey returns for the overall plan the

feedback is overall in support of the improvements that are proposed.

5.4.2 1. Abandon any plans to implement the Masterplan.

The masterplan has been in development for over 4 years and was funded by a grant bid in 2017 to Government. If the plan did not move into delivery stage as an overarching plan the council would still need to commit significant investment and deliver elements of extensive repairs to ensure homes were maintained in line with stock condition surveys. There would be a risk that the homes in need of most interventions would become even less sustainable and this could have a negative impact on the estate, rental income would be lost and reactive repair costs would rise.

5.5 **Any Interest Declared or Dispensation Granted**

None

5.6 **Reason for Exemption if Public/Press Excluded During Consideration**

None

5.7 **Respective Director Responsible for Implementation**

Executive Director, Place

5.8 **Relevant Scrutiny and Policy Development Committee If Decision Called In**

Overview and Scrutiny Committee

Please Note: This decision is not subject to call-in, in accordance with the Fast-Track process set out in Scrutiny Procedure Rule 17 of the Constitution.

6. **SHEFFIELD COMMUNITY YOUTH STRATEGY 2022-25**

6.1 This item was withdrawn to be taken as a Leader Decision.

7. **ADVOCACY HUB CONTRACT EXTENSION**

7.1 The purpose of the report was to request an extension of 12 months to the current Advocacy Services contract which was due to expire March 31st 2022, to meet its statutory duties.

This report highlighted the importance of ensuring continuity of advocacy services in a way that meets the needs of the people of Sheffield who require this service by extending the current contract whilst also allowing officers to assess the impact of key legislation changes on advocacy training and practice.

In addition, this report explored suggested changes to the scope of the Advocacy

Services contract in line with engagement and feedback from key stakeholders.

7.2 **RESOLVED:** That Co-operative Executive:-

- 1) Approve the extension of the Sheffield Advocacy Hub contract by 12 months so that the Council can continue to meet its statutory duties under the Care Act 2014, Mental Health Act 2007, the Health and Social Care Act 2012 and the Mental Capacity Act 2005, as outlined within the report;
- 2) To the extent not already delegated to them by the Leader's Scheme of Delegation, delegate authority to the Executive Director of People, in consultation with the Director of Legal and Governance and Director of Finance and Commercial Services to prepare and execute all required documentation and take steps to implement the recommendations and the proposals as outlined within the report; and
- 3) Notes that sufficient time is allocated to allow officers to measure the impact of the amendments to the Mental Capacity Act 2005 from April 2022 which in turn will have a direct impact on how Advocacy Services are delivered nationally as outlined in the report.

7.3 **Reasons for Decision**

7.3.1 Should the contract expire without re-tender or extension, then we would be unable to contract any further Advocacy services via the existing contracting arrangements.

7.3.2 We will be unable therefore to apply in an equitable manner our Statutory duty under the Care Act 2014, Mental Capacity Act 2005, The Health and Social Care Act 2012 and the Mental Health Act 2007 to maintain a stable and sustainable care market.

7.3.3 A 12-month extension will ensure that alongside measuring the impact of the legislation change we will be able to adhere to the 6-month procurement lead in time required.

7.4 **Alternatives Considered and Rejected**

7.4.1 A light touch retender was considered instead of an extension; however, this was not supported by Legal or Commercial Services as it was seen as being non-compliant with the Public Contracts Regulations 2015, given the size of the market and cost.

7.5 **Any Interest Declared or Dispensation Granted**

None

7.6 **Reason for Exemption if Public/Press Excluded During Consideration**

None

7.7 Respective Director Responsible for Implementation

Executive Director, People Services

7.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee

8. FINANCIAL SUPPORT FOR SHEFFIELD CITY TRUST

8.1 To update on the impact of the Council's Leisure Investment and facilities Review (approved in November 2021) on the Sheffield City Trust group of companies and to approve required funding and pension arrangements.

8.2 **RESOLVED:** That Co-operative Executive:-

That Co-operative Executive.

1. Note the intention of Sheffield City Trust to not bid to operate the Major Sporting Facilities from the hand back date in 2024;
2. Note and approve the intention of Sheffield City Trust to agree a concurrent hand back of the other Sheffield leisure facilities to the Council, allowing the Council to include these in delivery of its approved Leisure Strategy from 2024. Those facilities are.
 - English Institute of Sport Sheffield
 - Ice Sheffield
 - Sheffield City Hall
 - Heeley Pool & Gym
 - Springs Leisure Centre
 - Concord Leisure Centre
 - Beauchief, Birley and Tinsley Golf Courses;
1. Delegate authority to the Director of Finance and Commercial Services in consultation with the Director Legal and Governance to enter into revised funding agreement with Sheffield City Trust, as outlined in the report;
2. Delegate authority to the Director of Finance and Commercial services in consultation with the Director of legal and Governance to enter into revised pension arrangements with Sheffield City Trust, as outlined in the report; and
3. To the extent not covered by existing delegations, delegates authority to the Director of Finance and Commercial services in consultation with the Director of legal and Governance and Co-operative Executive Member for Finance and Resources to take such steps as deemed appropriate to achieve the objectives outlined in the report.

8.3 Reasons for Decision

- 8.3.1 The recommended option allows SCT to continue the provision of leisure and entertainment services up to the hand back of facilities in 2024 whilst giving the Council the most flexible options to deliver these services from all the SCT facilities in line with the approved Leisure Investment and Facility Review strategy.
- 8.3.2 It avoids a potential insolvency situation that could have significant impact on the delivery of these services in the short to medium term.

8.4 Alternatives Considered and Rejected

8.4.1 Not entering into revised funding arrangements

This is not an attractive or viable option for the Council. If SCT does not have the required security of funding to operate as a going concern until it ends operation and wind up as a solvent business, then legally its Trustees would need to cease trading and the most likely outcome would be an insolvent wind up. In this situation, SCT would be operated by an insolvency practitioner and that would likely mean the closure of most of the leisure facilities before 2024. The best scenario would be hand back to the Council but due to the complexity of the arrangements that have been entered into over time, this is not guaranteed for all facilities.

Even then the Council would either have to operate the facilities or at short notice find another operator pending going to out to procurement under the Leisure Strategy. Having to enter into piece meal short term arrangements and the officer time involved could end up being less cost effective than funding SCT as set out in this report. In addition, the position of staff in SCT would be unclear and there may be redundancies whereas under this arrangement, TUPE is likely to apply.

8.5 Any Interest Declared or Dispensation Granted

None

8.6 Reason for Exemption if Public/Press Excluded During Consideration

None

8.7 Respective Director Responsible for Implementation

Executive Director, Resources

8.8 Relevant Scrutiny and Policy Development Committee If Decision Called In

Overview and Scrutiny Committee

Please Note: This decision is not subject to call-in, in accordance with the Fast-Track process set out in Scrutiny Procedure Rule 17 of the Constitution.



Author/Lead Officer of Report: (Sarah Hepworth, Health Improvement Principal)

Tel: (07786323244 Sarah.hepworth2@sheffield.gov.uk)

Report of: *Greg Fell, Director of Public Health*

Report to: Co-operative Executive

Date of Decision: *20 April 2022*

Subject: *Sheffield Tobacco Control Strategy report 2022-2027*

Is this a Key Decision? If Yes, reason Key Decision:-	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
- Expenditure and/or savings over £500,000		<input checked="" type="checkbox"/>		
- Affects 2 or more Wards		<input checked="" type="checkbox"/>		
Which Cabinet Member Portfolio does this relate to? PLACE				
Which Scrutiny and Policy Development Committee does this relate to?				
The Overview and Scrutiny Management Committee				
Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, what EIA reference number has it been given? (1171)				
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:-				

Purpose of Report:

The purpose of this report is to agree the proposed new strategy for the Sheffield Tobacco Control Programme for the next 5 years (2022-2027) and proposed changes to the future commissioning model to support delivery of the strategy.

The proposal is to maintain annual investment at the current level of £977k for 5 years (~£1.67m in total with Clinical Commissioning Group investment of £90k).

The vision of the proposed new Tobacco Control Strategy is that Sheffield people live longer and healthier lives, smokefree. The vision is also that Sheffield children grow up in a city where smoking is unusual; and that Sheffield is a smokefree city in which to live, work and play. Our ambition to make smoking obsolete by 2030 or to get to 5%

prevalence in adults.

This strategy seeks to maintain efforts to reduce the harm caused by tobacco on the residents of Sheffield. As well as the health inequalities, death and disability caused by tobacco use and second-hand smoke, in addition it seeks to address the impact of tobacco on the Sheffield City Council's resources and the burden on adult social care costs from avoidable disability. And to positively impact the local economy as well as local NHS system through productivity gains for businesses and boost to the local economy as ex-smokers spending habits shift from tobacco to other consumer products. This strategy will therefore significantly contribute to reductions in costs of treating smoking related illness both in social care and the NHS.

This strategy will build on the excellent work and achievements of the current 2017-2022 multiagency strategy that ends Oct 2022. Sheffield is one of the most proactive and highest performing Local Authorities in the country in relation to the delivery of comprehensive tobacco control and driving down smoking prevalence.

Recommendations:

It is recommended that:

1. The content of this report is noted and approval is given to the Tobacco Control Strategy 2022-2027 and the Tobacco Control future commissioning model;
2. The Director of Culture and Environment be authorised to end contracts relevant to the delivery of the Tobacco Control Strategy in accordance with terms and conditions of those contracts as they come to the end of their natural terms;
3. In accordance with the commissioning strategy and this report, authority be delegated to the Director of Financial and Commercial Services to:
 - a) in consultation with the Director of Culture and Environment, and Director of Public Health, approve the procurement strategy for the services outlined in this report;
 - b) in consultation with the Director of Culture and Environment, Director of Public Health and Director of Legal and Governance to award, vary or extend contracts for the provision of services outlined in this report.
4. That the Director of Culture and Environment in consultation with the Director of Public Health, the Director of Legal and Governance, and the Director of Finance and Commercial Services is authorised to take such steps as they deem appropriate to achieve the outcomes in this report.

Background Papers:

- Tobacco Control Health Needs Assessment 2021
- Local Tobacco Control Profiles for England
- Tobacco literature review 2021
- Covid Health Impact Assessment on Tobacco 2021
- Tobacco Strategy Summary presentation 2022--2027
- Stop Smoking Service Mini Specification 2022
- Equalities Impact Assessment 2022
- Media Briefing on tobacco control 2022
- Tobacco Control Service Evaluations 2021
- Smoking in Pregnancy Incentives Business Case

- Trading Standards Enforcement Action Business Case for increased investment

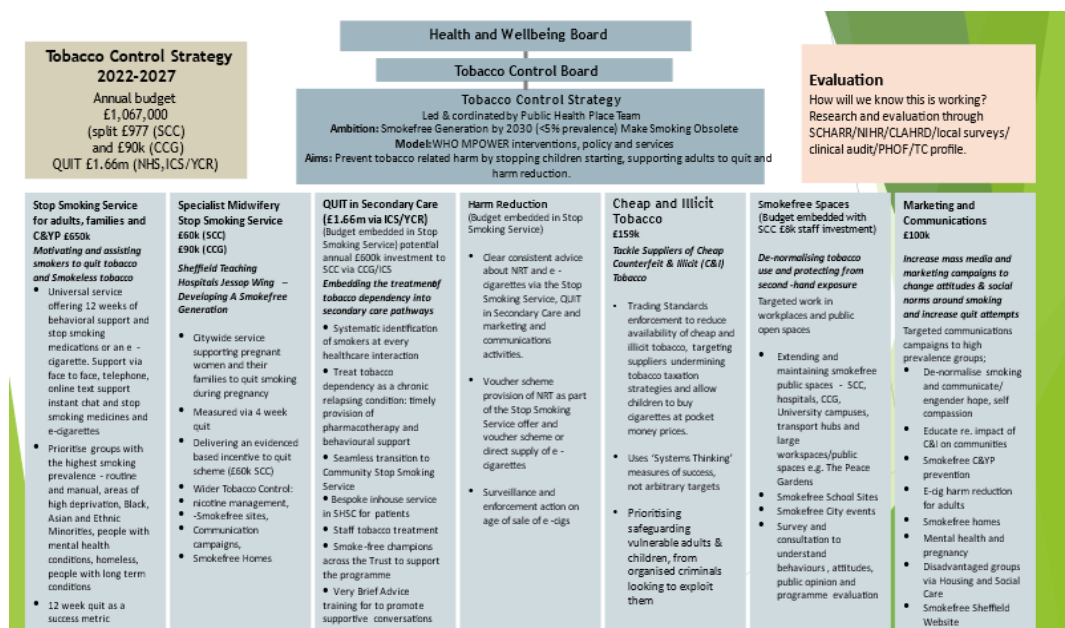
Lead Officer to complete:-	
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.
	Finance: <i>Anna Beeby/Janinne Scarborough and Andrew Turpin</i>
	Legal: <i>Richard Marik</i>
	Equalities: <i>Adele Robinson</i>
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>	
2	EMT member who approved submission: <i>Greg Fell Director of Public Health</i>
3	Cabinet Member consulted: <i>Cllr Alison Teal</i>
4	I confirm that all necessary approvals have been sought in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and final sign off at 1 from Commercial Services, Legal and Finance.
	Lead Officer Name: <i>Sarah Hepworth</i>
	Job Title: <i>Health Improvement Principal</i>
	Date: <i>20th April 2022</i>

1. PROPOSAL

- 1.1 This proposal is for a new Tobacco Control Strategy for Sheffield with a future commissioning model to support the strategy. The proposal is to maintain annual investment at the current level of £977k for 5 years (~£1.67m in total with Clinical Commissioning Group investment of £90k).
- 1.2 However, it is proposed that money is redistributed from the Smokefree Children's Service (£100k) and the Smokefree sites funding (£28k) further upstream to deliver more prevention and early interventions. Specifically, this will involve incentives to support pregnant women to quit smoking (£60k) and increased investment in SCC Trading Standards enforcement action (£40k) to address the availability and accessibility of cheap and illicit tobacco to prevent children from starting to smoke. Increased investment in stop smoking services by £20k to ensure the service can deal with increasing demand arising from the QUIT programme - treatment of tobacco dependency in secondary care. A small allocation (£8k) to the internal Public Health staffing budget is also recommended to support delivery of the overall tobacco control programme.
- 1.3 We currently commission a range of tobacco control interventions to prevent children from starting to smoke and support smokers to quit. These include

stop smoking services; communication and marketing campaigns; prevention programme in secondary schools; enforcement action on cheap and illicit tobacco and age of sale of tobacco and e-cigarettes; smokefree sites and homes; harm reduction nicotine replacement therapy; e-cigarettes; and Specialist Midwifery Stop Smoking in Pregnancy Service (funded by Sheffield CCG).

- 1.4 QUIT (treatment of tobacco dependency in secondary care) was developed 3 years ago and is funded by Yorkshire Cancer research and the Integrated Care Partnership. Delivery of QUIT has been limited due to the Covid Pandemic.
- 1.5 The current strategy and commissioned services are due to end October 2022 and this provides an opportunity to review and refresh the approach in Sheffield.
- 1.6 The Smokefree Children's Service overall has not impacted significantly on our current rates of uptake and smoking prevalence amongst children and young people and all our major public institutions in the city have now introduced Smokefree site policies. Therefore, we are recommending the end of funding for these two elements of the programme (see Appendix A for more details on the rationale).
- 1.7 An even more assertive local Tobacco Control Strategy is needed if Sheffield is to see a step change in reducing smoking prevalence and continuing to accelerate the trend in reductions across all social groups and especially amongst children; pregnant women; routine and manual workers; people with mental health conditions; and smokers living in disadvantaged communities and those living in poverty. This is in order to achieve the government ambition of being Smokefree 2030 and increasing the number of children who never smoke.
- 1.8 **The services that will be funded are shown on the *Tobacco Control Models Diagrams 2022-2027*, a description is provided below for each service/ intervention**



- 1.9 **Increasing the number of children who never smoke**
 One of the most effective ways to reduce the number of young people smoking is to reduce the number of adults who smoke. We know that children are heavily influenced by adult role models who smoke: Children are 90% more likely to smoke if they live in a household where a parent or sibling smokes. Continuing to encourage adult smokers to quit must therefore remain an important part of reducing prevalence amongst the young and achieving a smokefree generation.
- 1.10 **Stop Smoking Services for adults and children (high prevalence groups)**
 Stop smoking services remain the largest component of the tobacco control commissioning model, receiving £650k annual SCC investment (60%) and an overall total investment of £3,250,000m over the 5 years of the strategy lifetime. We are recommending an increase of £20k annual investment to support the new children's quit element and inflation.
- 1.11 The Community Stop Smoking Service will offer intensive stop smoking interventions targeting high prevalence groups, providing behavioural support and prescribed stop smoking medicines or e-cigarettes (vapes) in order to achieve a 12-week carbon monoxide verified quit in adults age 18+, and 40 x 4 weeks carbon monoxide- verified quits in children with support of NRT for those children 12-17 years of age and above, in line with the evidence base. E-cigarettes are an age restricted product for adults only.
- 1.12 The service will prioritise action amongst high prevalence groups which include:
- Routine and Manual Workers (R&M)
 - Those living in the top 40% most deprived areas of Sheffield
 - Black Asian and Minority Ethnic (BAME) communities
 - Mental Health (SMI) severe and enduring mental illness, those on GP mental illness registers, those on enhanced Care Programme Approach or receiving secondary care interventions
 - Mental health, depression and anxiety
 - Those smokers who are living in social housing
 - Those who are homeless
 - Substance misusers
 - Lesbian, Gay, Bisexual, Transgender and Queer/Questioning
 - Those who have a learning disability
 - Any household with children under 19 (Parents and Carers)
 - People with smoking related conditions (e.g. Cancer, Coronary Heart Disease, Respiratory disease and Diabetes)
 - Smokers screened for tobacco addiction in hospital and referred via the South Yorkshire ICS QUIT programme
 - Children aged 11-17 years old.
 - Immediate households of pregnant women (partners, siblings, older children, parents), although not a high prevalence group, will also be seen by the Service as the *priority* is to protect the unborn child or neonate from harm. Pregnant Women will receive their support through specialist midwifery-based service

- 1.13 **Very Brief Advice**
The vision is that it will become standard in some settings such as social care, housing, citizens advice, food banks, voluntary and community and faith sector and substance misuse services as it is in health settings (primary and secondary care, including GP's dentists, pharmacists and hospital pre-op, midwifery, doctors and nurses, health visitors) to be offered Very Brief Advice (VBA) on smoking status and identifying people who use smokeless tobacco using the National Centre for Smoking Cessation and Training (NCSCT) "Ask, Advise, Act" model. Individuals will be asked if they smoke (Ask), advised of the health harms of smoking and the financial costs to them as an individual (Advise) and undertake an immediate referral to the appropriate stop smoking support for them (Act). Providing Very Brief Advice in a range of settings will maximise the opportunity to reach smokers, of whom surveys show 2/3 want to quit (ASH, 2021). The service will deliver Very Brief Advice (VBA) smoking cessation and secondhand smoke training including how to make are referral to the service to relevant partners.
- 1.14 The service will support clients who are unable to abruptly quit to develop a cut down to quit plan. The service will consult with local voluntary and community organisations that work with, or alongside, South Asian communities to understand their specific issues and needs in relation to smokeless tobacco and ensure service provision is culturally appropriate and accessible.
- 1.15 **QUIT – treatment of tobacco dependency in secondary care**
£50k per year of the annual £650k investment within the CSSS is allocated by SCC to support the delivery of the QUIT programme. QUIT – is the South Yorkshire and Bassetlaw Integrated Care System's programme for treatment of tobacco dependency in secondary care. Where patients are screened and treated for tobacco dependency when they have contact with any of the NHS Trusts in South Yorkshire and Bassetlaw with an onward referral for community stop smoking support. It is estimated that the CSSS will receive around 820 onward referrals in year one (22/23).
- 1.16 The CCG have committed to funding £75k in year 1 to support recruitment of additional stop smoking advisors and up to £500k per year for stop smoking medicines associated with the delivery of QUIT. It is envisaged that the number of referrals to CSSS will increase as Trust's clinicians' awareness of tobacco addiction and local services increases over the lifetime of the contract and the level of investment from the CCG will need to be negotiated based on demand and baseline data. To manage financial risk quits will be capped in line with the budget envelope and KPI requirements of this contract.
- 1.17 **QUIT in Secondary Care (£1.66m via ICS/YCR)**
South Yorkshire and Bassetlaw Integrated Care Partnership and the Yorkshire Cancer Research have committed to an annual investment of £1.66m in secondary care for screening of tobacco addiction (£8.3m over the 5 year term of this strategy). This covers Sheffield Teaching Hospitals, Sheffield Health and Social Care and also Sheffield Children's Hospital and is a core element of the National NHS Long Term Plan. Sheffield is an early adopter site. A Memorandum of Understanding is in place and has been developed with SCC legal Services.

- 1.18 ***Cheap and illicit tobacco***
There will continue to be a focus on eradicating cheap and illicit tobacco and from Sheffield neighbourhoods. Trading Standards will deliver enforcement of existing regulations i.e., illegal, and underage sales, proxy purchasing, smoking in cars and point of sale display for both tobacco and e-cigarettes. The investment in this service will increase by £40k per year. This means the annual investment into SCC Trading Standards cheap and illicit enforcement action is £159k per year and a total of £795k over the 5-year term of the strategy.
- 1.19 Research shows that 38% of pupils aged 11 to 15 who were current (regular and occasional) smokers bought their cigarettes in shops, despite the law which prohibits the sale of cigarettes to those under the age of 18. Breaking age of sale laws puts young people at risk. (ONS statistics on smoking 2019). CCTV footage from an inner-city shop in Sheffield suspected of selling illegal cigarettes showed children in school uniform being sold single cigarettes for 80p each.
- 1.20 Sadly, this is not a one-off incident with illegal sellers often preying on children. Smokefree Sheffield was told by children at a local secondary school about shopkeepers selling them single cigarettes and packs at pocket money prices (£3). Cheap and illicit tobacco makes smoking affordable, can be the means of introducing young people into a lifelong addiction, and keeping adult smokers in addiction.
- 1.21 Furthermore, vulnerable people in Sheffield are being exploited to make and sell illegal tobacco, criminal gangs are operating across Sheffield, hiding behind vulnerable individuals who are set up to take the blame. An investigation into a 'fag house' in Parson Cross found a person with physical and learning disabilities being taken advantage of to sell illegal cigarettes and tobacco from his home. In another case, a sweatshop was operating in the city centre with three illegal Chinese immigrants being used as slaves to produce 100,000s of fake branded cigarette pouches.
- 1.22 It is estimated that smoking prevalence would drop by 10% if all cheap and illicit tobacco were eradicated. Cheap and illicit tobacco introduces serious organised crime into Sheffield neighbourhoods and occupies retail space and housing which would otherwise enable neighbourhood growth and prosperity. Most unfairly, it is the already deprived neighbourhoods where cheap and illicit tobacco thrives, widening the health and social inequalities in Sheffield.
- 1.23 The Sheffield Trading Standards Team have an excellent track record in taking illicit tobacco off our streets. During the last few years, they have closed 10 premises by revoking alcohol licenses and legal prosecutions. During 2021/22 alone they removed 804,000 cigarettes and 259kg of loose tobacco from the streets of Sheffield.
- 1.24 The increased investment is needed for more technical and sophisticated surveillance operations. Traders have changed tactics from large stocks on site to smaller supplies, the exploitation of vulnerable adults and stronger links with organised crime. This requires longer surveillance operations to secure sufficient information to ensure robust prosecutions are invoked and alcohol

license revocations where the public health licensing objectives are breached. Our key goal, and measure of success, is to push the street price of illegal tobacco as close to the true retail price (current average £10.80 a packet of 20 cigarettes) to ensure the efforts to support smokers to quit is not undermined and to target and shut down those highest risk tobacco operations exploiting vulnerable adults & getting children hooked on cigarettes.

1.25 ***Marketing and Communications***

It is recommended to continue the annual investment of £100k to deliver communications and marketing for tobacco control a total of £500k over the lifetime of the strategy.

1.26 The focus of media campaigns will be on those populations where the Tobacco Health Needs Assessment has identified the greatest challenges e.g. smoking in pregnancy, routine and manual occupations, people with mental health conditions, smokers living in deprived communities, smokers living in poverty and children. Communications and Marketing campaigns are a critical component of comprehensive tobacco control programmes as they influence population level quits outside of the stop smoking service, this is important to drive down prevalence and meet the needs of the whole smoking population not just those who attend CSSS, as only around 5% of smokers do each year. It is also important to deliver campaigns at a local level due to lack of national campaigns.

1.27 Research has shown that media campaigns are highly effective and cost-effective in motivating quit attempts, discouraging uptake of smoking and are responsible for a significant proportion of the reduction in smoking prevalence. During the last 5 years Smokefree Sheffield have delivered a range of campaigns targeting high prevalence smokers, these have been effective and certainly contributed to our success in reducing smoking prevalence at a faster rate in adults than other areas across the country. Campaigns focus on attitude shifting, educating on the harms of tobacco, set the agenda for discussion, changing beliefs, communicating hope, educating smokers about what support is available locally, increasing quit intentions and nudging towards and generating quits. Campaigns aim for high reach and consistent exposure over time with mix of positive and negative approaches.

1.28 An example of our campaign work is the Smokefree Sheffield QuitforCovid campaign which was delivered from March to July 2020. The campaign focused on the importance of quitting to be as healthy as possible right at a time when we were all worried about our health at the height of the Covid19 pandemic. We developed social media messaging, direct e-mails to SCC staff, news updates, press releases, blogs, text messages via GP practices, radio adverts (Hallam FM) and TV adverts (ITV on demand) as well as QuitforCovid stickers and leaflets being developed to be placed on food parcels distributed via foodbanks as part of the city response.

1.29 The campaign reached over 480,000 people and had over 3,000 engagements, 4,403 people visited the Smokefree Sheffield website between April – June 2020 (641%↑ on the previous year), 2,703 visited the Quit for Covid page and 1,941 visited the support page (2,356%↑ on the same time the previous year). The Community Stop Smoking Service saw an increase of 53% more smokers accessing the service during March and April of 2020 for quit support than the previous year.

- 1.30 Further examples of campaigns ***the “Closer Each Time” Campaign and the “We Care” Campaign are in Appendix A.*** Outcomes of the campaigns in terms of percentage of people reporting cutting down or attempting to quit following these campaigns are below:

Respondents who had ‘cut down’ following seeing the campaign

Closer Each Time - 41.6%

Quit for Covid - 20%

We Care - 10%

Respondents who had ‘tried to quit’ following seeing the campaign

Closer Each Time - 16.7%

Quit for Covid - 6.67%

We Care - 6.67%

- 1.31 Since the inception of the Smokefree Sheffield website in 2018 we have had 23,708 people visiting the site and 44,327 unique page views, with the support page being the most visited. This demonstrates audiences searching for our website showing a raised awareness of brand and desire to access information.
- 1.32 We are one of few councils in the country to have maintained a communications budget. Sheffield’s work is recognised nationally by Action on Smoking and Health UK and by the Office of Health Improvement and Disparities and we are often asked to present at conferences to share our leaning and best practice. Recent examples include meeting with Javed Khan to influence and shape the next government Tobacco Control Strategy for England, ASH UK, End of Smoking Conference, National QuitforCovid Webinar 2020 and Smoking in Pregnancy Conference hosted by Manchester in March 2022.
- 1.33 ***Incentive scheme for pregnant women in Sheffield Giving babies and children best start in life***
Smoking in pregnancy is associated with low-birthweight, miscarriage, stillbirth, and postnatal deaths. These adverse outcomes mean it is essential to support women to quit during pregnancy, to increase their chances of remaining smokefree and reduce relapse to smoking after birth. As well as improving health outcomes for mother and baby targeting smoking in pregnancy is also an opportunity to prevent future uptake in children by increasing number of smokefree homes for children.
- 1.34 The CCG will continue to fund the Specialist Midwifery Stop Smoking Service which will provide behavioral support and deliver direct supply of nicotine replacement therapy for pregnant women at £90k per year a total of £450k over the 5-year strategy period. It is proposed that SCC will fund an additional investment of £60k per year for incentives in pregnancy at total of £300k over the 5-year strategy.
- 1.35 The increased investment will allow the purchase of 58% more quits during pregnancy. Thus, this will fund, 180 x 4 week quits in pregnant women a year. which will mean a total of 311 x 4 week quits will be achieved each year,

compared to around 131 x 4 week quits which are currently delivered annually. This is estimated to reduce Sheffield's smoking at time of delivery rate down to 5.9% in line with the government ambition to achieve 6% smoking in pregnancy rate. The current smoking rate at time of delivery is 9.8% (527 women smoking in pregnancy). The investment in incentives is estimated to reduce the number of women who will be smoking each year to around 317 women.

- 1.36 There is a very strong evidence base for incentives in pregnancy. They are nationally recommended by Action on Smoking and Health UK (2021), Public Health England (2020) and NICE (2022). An evidenced based incentive scheme developed by Greater Manchester is recommended as part of NHS Long Term Plan. Incentives are recognised as being highly cost-effective and deemed as 'excellent value for money'. Research demonstrates that when incentive schemes are implemented quit rates doubled from 8.6% to 22.5%. In Greater Manchester incentives increased quitting from 30% to 70% and increased engagement by women into the service from 41% to 69%.
- 1.37 Incentives in pregnancy are so effective because smoking is concentrated in more deprived groups on low incomes. This is reflected in rates of women smoking during pregnancy with women from more deprived backgrounds more likely to smoke during, and throughout their pregnancy. The vouchers enable them to buy essentials they may need for the birth of their baby. Vouchers will not be able to be spent on tobacco or other undesirable items such as alcohol or gambling.
- 1.38 ***Projected impact of an incentive scheme for pregnant women in Sheffield***
- * Promotes healthier start in life for new babies in the womb and when they are born
 - * Average 145g higher birthweight babies & reduced number of growth restricted babies (Tappin et al 2015)
 - * Reduced admission to neonatal unit, incidence of stillbirth and neonatal morbidity
 - * Increased number of smoke-free homes & increased number of quit attempts by partners (Smoke Free Action Briefing 2019)
 - * Impact will ripple through generations, elevating families out of poverty, reducing social disadvantage & impacting on wider community
- 1.39 A full evaluation report will be completed following implementation of the incentive scheme. The smoking in pregnancy incentives proposal will further enhance the excellent work undertaken to-date to support pregnant mums and partners across Sheffield.
- 1.40 ***Investment in PH staff in PLACE***
It is recommended that £8k per year (£40k over the 5-year strategy period) is committed to the internal PLACE PH budget to support delivery of the comprehensive Tobacco Control Programme which currently has 1,5wte resource to deliver the entirety of the programme. The development of the programme has led to increased workload which whilst positive has led to increased capacity demands.

- 1.41 ***Harm reduction – vaping and nicotine replacement therapy***
 There is no funding attached to this element of the programme it will be embedded across the overall approach to reducing smoking prevalence. The Sheffield Tobacco Control Board in line with current evidence from PHE/OHID advise all smokers to stop completely and immediately and access support via the Yorkshire Smokefree Sheffield Service and utilise a combination of behavioural support and stop smoking medication such as Nicotine Replacement Therapy (NRT) or Champix. However, for individuals who are not currently willing or able to stop smoking they are encouraged to swap to vaping or use of nicotine replacement therapy as a harm reduction measure. Vaping is significantly less harmful than smoking, those who switch will reduce their chances of developing smoking related illness as e-cigarettes do not contain the 4000 harmful chemicals that cigarettes do.
- 1.42 We recommend that smokers who wish to use e-cigarettes to quit or switch should purchase their products from a retailer that is committed to selling products that are registered with Medicines and Healthcare Products Regulatory Agency (MHRA) under the Tobacco Products Directive 2016 and are compliant with the requirements of the TPD. The Sheffield e-cigarette policy position statement outlines the evidence base and our commitments.
- 1.43 We are committed to supporting adults to maximise the opportunity of use of e-cigarettes and will continue to monitor the trends in electronic cigarette use amongst young people through local and national surveys. These are an age restricted product and children should not be accessing them.
- 1.44 We are committed to protecting children from access to e-cigarettes via continuing to enforce existing laws, via Trading Standards enforcement work which protects them by preventing retailers from selling e-cigarettes or e-liquids to someone under 18 and preventing adults from buying or attempting to buy on behalf of a child.

2. HOW DOES THIS DECISION CONTRIBUTE?

- 2.1 This proposal will reduce inequalities and make Sheffield fairer. This proposal seeks to maintain efforts to reduce the harm caused by tobacco on the residents Sheffield. As well as the health inequalities, death and disability caused by tobacco use and second-hand smoke, in addition it seeks to address the impact of tobacco on the Sheffield City Council's resources and the burden on adult social care costs from avoidable disability. And to positively impact the local economy as well as local NHS system through productivity gains for businesses and boost to the local economy as ex-smokers spending habits shift from tobacco to other consumer products. and this strategy will significantly contribute to reductions in costs of treating smoking related illness both in social care and the NHS.
- 2.2 Those in more deprived areas of the city who may be least able to afford an addiction to tobacco, tend to be most addicted and least able to quit as they are surrounded by other people who smoke heavily. The most deprived areas of the city are targeted by those selling cheap and illicit tobacco which brings serious organised crime into neighbourhoods and drives out legitimate businesses and hinders neighbourhoods' ability to thrive.

- 2.3 This proposal will also focus on interventions that prevents smoking in pregnancy and prevents young people from starting to smoke, this means that babies and young people avoid the devastating effects of smoking on their health and wellbeing and life chances.
- 2.4 The Tobacco Control Programme will be delivered at the heart of communities utilising the partnerships and skills of the Voluntary Community and Faith sector in engagement of residents via the LAC's and other forums. Services will be embedded and delivered from the heart of the VCF buildings across the city.
- 2.5 Reductions in smoking prevalence positively impact on climate change due to the reduction in deforestation and waste from cigarette litter.

3. HAS THERE BEEN ANY CONSULTATION?

- 3.1 There is no statutory requirement to consult on this proposal. Discussions have taken place with a range of stakeholders during the development of the strategy and have informed the proposals. These include Tobacco Control Board partners and other key partners:
- Sheffield Stop Smoking Service
 - Sheffield Teaching Hospitals QUIT/Maternity
 - Sheffield City Council C&YP Service
 - SCC CYP Public Health Lead
 - Sheffield CCG
 - Sheffield Smokefree C&YP Service
 - Marketing and Communications Service
 - Sheffield Health and Social Care Trust
 - Sheffield Commissioning and Inclusion Team
 - COPD nursing Team at STH
 - CCG Mental Health Team
 - Sheffield 0-19 Partnership (HV, CYP PH, SCC Early Years Prevention& Family Centres)
 - Sheffield Children's Hospital
 - SCC Head of Youth Services
 - SCC Director of Education
 - SCC Trading Standards
 - South Yorkshire Fire and Rescue Service
 - Sheffield Universities
 - Charles Clifford Dental Health STH
 - SCC Housing
 - SCC Social Care
 - Local Medical Council
 - Local Pharmaceutical Committee
 - Voluntary Community and Faith sector
 - Individual GPs, Primary Care Networks and Managers
 - Pre-op Consultants
 - SCC Poverty Lead
 - Consultant in Dental Public Health
 - Deputy Director of Meds Management CCG
 - Action on Smoking and Health UK
 - Office for Health Disparities England (Y&H)

- Colleagues in other areas of England – Leeds, Manchester
- 3.2 Market testing has taken place to inform the commissioning of the Community Stop Smoking Service for Adults and Children and feedback has been incorporated into our suggested approach.
- 3.3 We have previously consulted with the public on the travel of direction in terms of moving to deliver more upstream interventions and wider tobacco control as well as stop smoking services. This approach was supported by the majority of the public who responded. The sample size of the survey was representative of the Sheffield population and smokers. Therefore, as the recommendation for this strategy is continuing to deliver comprehensive tobacco control, it is not deemed necessary to deliver public consultation on this. However further consultation will take place as the commissioning model is developed with key partners. Service users will be engaged in the development of services/interventions and evaluations.
- 3.4 We are also conducting some local insight work with smokers to inform the local strategy and service/intervention development in collaboration with Sheffield Hallam University.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications to be approved by Adele

- 4.1.1 The proposal aims to make Sheffield fairer and reduce inequalities through effective control of Tobacco which is a major cause of inequalities. The future commissioning model proposal for stop smoking services and specifically aims to reduce health inequalities through investing more heavily in those high prevalence groups who are most addicted, those with the most complex needs and those least able to afford to quit without significant investment and intensive support.
- 4.1.2 Overall, the changes set out in the strategy and future commissioning model are significantly positive for those in high prevalence smoking groups who will be most impacted by the changes. This includes:
- Men in high prevalence groups (e.g. routine and manual workers, men who have sex with men)
 - Black and ethnic minority groups
 - Children and young people
 - Households of pregnant women
 - Those with severe and enduring mental illness
 - Those in areas of high deprivation with high smoking prevalence
- 4.1.3 The future commissioning model for cheap and illicit tobacco targets more resources at the most deprived neighbourhoods where cheap and illicit tobacco is more prevalent.
- 4.1.4 The increased investment in the CSSS, enforcement action on age of sales and illicit tobacco and incentives in pregnancy will all positively impact on the rates of children smoking as well as the continued work on smokefree policies and communications and marketing campaigns.

4.1.5 The future commissioning model for mass media and marketing will focus on those areas where the Tobacco Health Needs Assessment has identified highest need building on our track record of successful delivery.

4.2 Financial and Commercial Implications

4.2.1 The changes proposed require no additional investment but require a commitment to maintain investment in Tobacco Control at the current levels (£977,000) for 5 years, total of £4,885 000. This demonstrates a strong commitment to control tobacco as the biggest killer and greatest threat to Public Health in Sheffield. However, in doing so, the proposed future commissioning model shifts investment in wider tobacco control, further upstream and furthermore focusses investment to areas of greatest need in line with the Tobacco Health Needs Assessment and a stronger approach to prevent uptake of children smoking in line with the evidence base.

4.2.2 All procurement and contract award activity will be delivered via a procurement professional from Financial and Commercial Services. The contract(s) will be monitored against agreed performance indicators to ensure value for money and effective use of the Public Health budget.

4.3 Legal Implications

4.3.1 Section 2B of the National Health Service Act 2006 requires each local authority to take such steps as it considers appropriate for improving the health of the people in its area.

4.3.2 Approval and implementation of the Tobacco Control Strategy and commissioning strategy will continue to allow the appropriate steps to be taken to improve the health of people in the area.

4.3.3 The Council has a duty under section 149 of the Equality Act 2010 (the public sector equality duty) in the exercise of its functions to have regard to the need to:

- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- advance equality of opportunity between persons who share a relevant protected characteristics and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

4.3.4 Under Section 111 of the Local Government Act 1972, local authorities have the power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions.

4.3.5 The procurement of any goods, works or services by the Council which will flow from this strategic decision must be undertaken in accordance with all relevant provisions of the Council's Constitution including Contracts Standing Orders and all applicable procurement rules, including where applicable the Public Contracts Regulations 2105, and the Leader's Scheme of Delegations.

4.4 Other Implications

- 4.4.1 These proposals have been developed by Sheffield City Council Public Health officers from across different Portfolios in collaboration with key stakeholders and partners on the Tobacco Control Board, and with consultation of NHS partners such as the Clinical Commissioning Group, the Local Medical Committee.
- 4.4.2 ***ASH Roadmap 2030 and Government Independent Review***
Action on Smoking and Health UK have outlined 8 key recommendations that the government must commit too in order to achieve the Smokefree 2030 vision and take a giant step towards eradicating health inequalities. Realising the government ambition to be Smokefree by 2030 or 5% prevalence – making smoking obsolete will be “extremely challenging”, particularly in areas of deprivation and among people living with mental health conditions and will require bold action. This will mean 30,500 fewer smokers for Sheffield by 2030.
- 4.4.3 The government is currently undertaking an Independent Review of Tobacco Control and will make recommendations about what policies and local targets should be put in place to achieve the government’s Smokefree 2030 ambition, particularly to address the stark health disparities associated with smoking. The Sheffield Director of Public Health and Health Improvement Principal Tobacco Control Lead in Sheffield have both fed into this review in the last month speaking directly to Javed Khan who is leading the review for the government. There is some risk that these recommendations could be NHS focused and miss the required efforts in reaching smokers via wider determinant routes such as housing, poverty, and social care.
- 4.4.4 The government via NHS England have also launched a national Pharmacy Stop Smoking Service contract due to be published which could complicate the local offer and develop a parallel stop smoking service that is not as well-established causing confusion and duplication. This is being put in place to fill the gap in areas across the country that no longer have stop smoking services due to funding cuts. The detail of this is not yet finalised and local sign up from pharmacies is unclear in terms of want/will as pharmacists rather than their staff must currently be in place to lead the programme, which is not deemed by them to be a workable model.

5. ALTERNATIVE OPTIONS CONSIDERED

- 5.1 **Do nothing** – business as usual re-commissioning or extend current contracts. This option will not provide the greatest opportunity to respond to changing need as evidenced by the Tobacco Health Needs Assessment and will not provide the best opportunity to re-consider how to address and accelerate population prevalence especially amongst children and young people.
- 5.2 **Collaborative commissioning as a sub-region of South Yorkshire** - this option is not recommended as the timescales are not conducive to be able to do so, and the aims and ambitions of the different Local Authorities are sufficiently different that there is not a good match.
- 5.3 **Bring the communications and marketing strand in-house -SCC**
Communications Team were consulted and did not feel in a position to deliver

the current contract requirements for Tobacco Control Communications and Marketing as the service needed to prioritise corporate issues, so declined the opportunity to bid for the communications and marketing element of the programme.

6. REASONS FOR RECOMMENDATIONS

- 6.1 The proposal set before the Co-Operative Executive is the preferred option because:
- It is based on detailed analysis of local need through a Tobacco Health Needs Assessment in line with commissioning good practice.
 - It is evidence based, drawing on good practice and evidence of what works in a local, national, regional, and international context including the World Health Organisation MPOWER approach and is based on an excellent track record of delivery in driving down prevalence in adults during the last 5 years of the current Sheffield Tobacco Control Strategy.
 - It has been developed over a 6 month period with the Sheffield Tobacco Control Board partners and is supported by the board, the Director Public Health and Public Health Co-Op Executive Member Cllr Alison Teal. Office of Health Disparities and Action on Smoking and Health UK.

APPENDIX 1 – Tobacco Strategy 2022-2027 -Background Information

Success of the current strategy 2017-2022

During the last 5 years the current Sheffield Tobacco Control Strategy has contributed to significant reductions in smoking prevalence in Sheffield with smoking rates now at around 10.3% (2021) compared to 17.6% in 2017 – smoking has declined across all social groups. This 7.3% reduction equates to around 20,000 smokers quitting during this time. This is a 1.4% reduction each year compared to a national average decline of 0.4%. Sheffield's smoking prevalence in adults is the second lowest in the Yorkshire and Humber region, the lowest in South Yorkshire and is lower than the England average of 12.1% (Local Tobacco Control Profiles OHID). This success demonstrates the level of work undertaken across the programme and by the multiagency partnership as we compete with many areas which are more affluent than Sheffield and will start from a baseline of fewer smokers.

Over this five-year period the number of smoking related deaths from heart disease, stroke, COPD and lung and oral cancer have also continued to fall. As has the prevalence of heart disease (Sheffield Tobacco Needs Assessment 2021). Furthermore, from those who have successfully quit, we estimate that £100m in savings is now back in the pocket of local families and available to be spent each year in the local economy on other goods (ASH 2022).

In shifting away from a focus solely on individual behaviour change and focusing on delivering more population level interventions, policy and prevention alongside traditional stop smoking service provision and marketing and communication campaigns we have significantly reduced prevalence at a faster rate than before. These interventions impact on a range of environmental, social, economic, and behavioural factors that influence smoking behaviour and make it easier for smokers to stop and harder for children to start smoking. A multicomponent approach to tackling tobacco is required to meet the needs of the whole smoking population, not just to those who attend community stop smoking service, as only around 5% do each year (this equates to 3000 smokers).

National Strategy and Indicators

In 2017 the government Tobacco Control Plan for England: Achieving a Smokefree generation, set out three tobacco control related ambitions to be achieved in their 5 year plan. Sheffield's performance is measured against these national indicators and RAG rated below. These are

- * Reduce the prevalence of 15 year olds who regularly smoke from 8% to 3% or less. *Current Sheffield prevalence is 5% was 8% in 2017 (red)*
- * Reduce smoking prevalence amongst adults in England from 15.5% to 12% or less. *Current Sheffield prevalence is 10.3% was 17% in 2017 (green)*
- * Reduce the inequality gap in smoking prevalence between those in routine and manual occupations and the general population. *Current prevalence in Sheffield 17% compared to 27.7% in 2017(green). However still x2 as likely to smoke as generation population (red)*
- * Reduce the prevalence of smoking in pregnancy from 10.7% to 6% or less by the end of 2022. *Current Sheffield Smoking in pregnancy rate is 9.8% was*

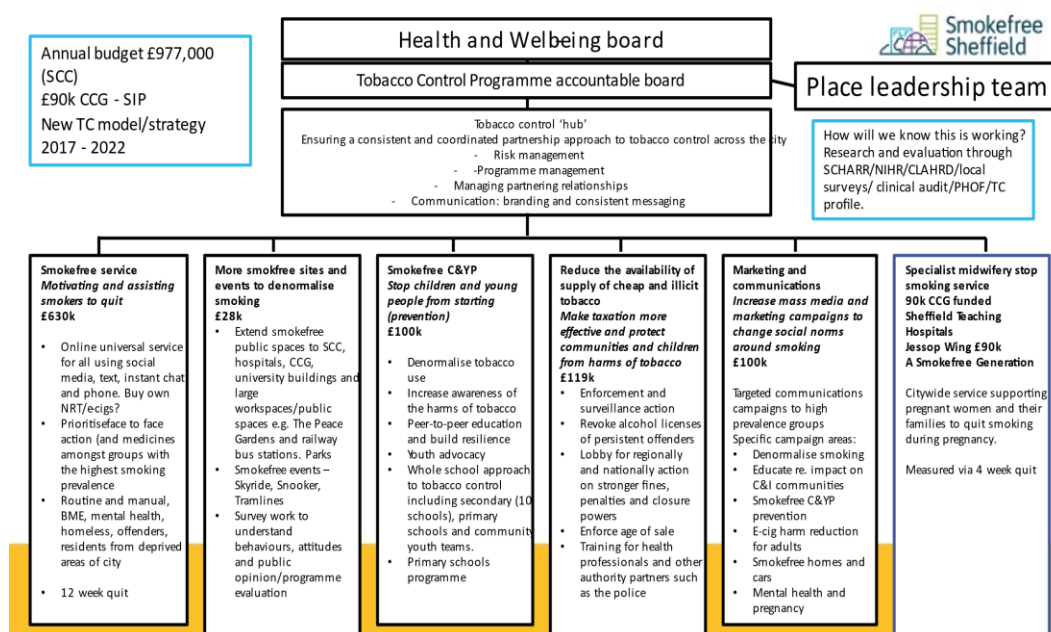
12.7% in 2017 (amber)

Smoking rates in the adult population and routine and manual workers have dramatically reduced in Sheffield in last 5 years. However routine and manual workers are twice as likely to smoke than the general population and there is work to do to reduce the inequality gap here. We have missed the national targets in children (15-year-olds), and pregnancy, although we have still seen good progress made in both these areas. For example, there are 373 fewer women smoking in pregnancy each year and rates of children smoking are at an all time low at an estimated 4.2%. Sheffield ranks second lowest smoking prevalence in pregnancy in Yorkshire and Humber and is now lower than the national average of 12.1%. However, the job is far from done despite good progress being made and we must continue in our efforts and accelerate declines in smoking prevalence across all groups.

In 2016 Action on Smoking in Health UK also recommended that the following target was set *“Smoking among people with a mental health condition declines to be less than 5% by 2035, with an interim target of 35% by 2020”*

In 2019, local data held by Sheffield Health and Social Care, showed that 37.9% of service users on the SMI register were smokers compared to 40.1% of people in 2017 suggesting improvement over the last 5 years but stubborn rates that are significantly higher than the Sheffield average of 10.3%. Amongst service users on Acute Mental Health Wards, smoking prevalence is significantly higher at 55% (2022), which has reduced from 66% in 2016/17 (Insight work SHSC).

The Sheffield Strategy Model 2017-2022



Sheffield Tobacco Control Plan 2022-2027 development

Sheffield will continue to be bold in the absence of a new national tobacco plan. The future Sheffield tobacco control strategy builds on previous success and has been designed utilising a comprehensive needs assessment, service evaluation, behavioral science, national and international research, evidence reviews and guidance. It is developed in collaboration with the tobacco control board partners, a wide range of

city stakeholders, Action on Smoking and Health UK and the Office for Health Improvement and Disparities (previously Public Health England).

Our programme of interventions is based on the best global evidence the [World Health Organisation MPOWER](#) model. There are six strands and our approach is based on these:

- * stopping the promotion of tobacco;
- * making tobacco less affordable;
- * effective regulation of tobacco products;
- * helping tobacco users to quit;
- * reducing exposure to second-hand smoke;
- * effective communications for tobacco control.

In addition, evidence from international exemplars has been considered, where a real reduction in population prevalence has occurred in countries and states that have implemented comprehensive tobacco control programmes i.e. the MPOWER model, have the lowest smoking prevalence in the world e.g. USA, specifically New York and California, New Zealand and Australia

Scale of the problem now

Despite the success of the Sheffield Tobacco Control Multiagency strategy 2017-2022 smoking continues to cause immense harm to individuals, families, and communities in Sheffield with around 61,000 (10.3%) adults continuing to smoke (Tobacco Profiles Dec 2022). Each year 6,000 people are admitted to hospital because of smoking and tobacco kills around 1000 people each year in the city. More than Covid19 per year to date. Long-term smokers die on average 10 years earlier, but before this many will spend years in poor health living with a serious smoking-related illness. Smokers need social care support ten years earlier than never smokers, accounting for 8% of local authority spending on adult social care (ASH 2022)

It is estimated that 939 11–15-year-olds start smoking in Sheffield annually, and that two thirds of adult smokers started before they reached 18 years old. Smoking is highly addictive, with two thirds of those who try smoking going on to become daily smokers. For every 3 young smokers, it's estimated that only 1 will quit, and 1 of those remaining smokers will die prematurely from smoking-related disease and disability. (ASH 2022)

Smoking impoverishes, and ratchets up inequalities

Smoking is a driver of inequalities in health and is responsible for half of the difference in life expectancy between the richest and poorest in UK and Sheffield. Smoking is linked to almost every indicator of disadvantage and there is a clear gradient, the more disadvantaged you are the more likely you are to smoke and least likely to be able to afford it (APG smoking and Health 2021)

People who live in the most deprived areas of the Sheffield (Manor, Gleadless Valley, Southey, Burngreave, Darnall) are three times more likely to smoke than people from the least deprived areas. A quarter of people working in routine and manual

occupations smoke. 1 in 9 pregnant women are smokers at the time their baby is born. People with mental health problems are more 3-4 times more likely to smoke and have more difficulty in giving it up (Sheffield Tobacco Needs Assessment 2021). People living in social housing are three times more likely to smoke (ASH 2022). Children who live with parents who smoke are 90% more likely to become smokers themselves.

Impact of Covid19 on smoking rates

Coronavirus (COVID-19) Rapid Health Impact Assessment Survey

A survey of 3,554 Sheffield residents about the impact of the Covid-19 pandemic, which ran between 21/7/2020 and 30/9/2020, asked respondents how their smoking habits had changed over the past 4 months (figure 34).

Of the 380 respondents who were smokers (10.7%):

- * • 147 (38.7%) reported smoking more
- * • 99 (26.1%) reported smoking about the same as usual
- * • 47 (12.4%) reported smoking less
- * • 39 (10.3%) reported quitting smoking and starting vaping
- * • 48 (12.6%) reported quitting smoking completely.

Overall, 35.3% of study participants who were smokers showed some improvement in the amount they smoked. Unfortunately, this was fewer than the 38.7% who reported smoking more during the pandemic.

In Sheffield 35.5% of children (34,822 children) were in poverty *before* the pandemic this is up from 29.9% or 30,713 children five years ago. Demands on food banks increased four-fold during the initial part of the pandemic. The number of people who are on Universal Credit have doubled to 44,000. Rent arrears and other debts have increased substantially.

People living with social and economic hardship find stopping smoking far more difficult, but they are no less likely to try to quit. Smoking is more common in the communities they live in, they tend to have started younger and have higher levels of dependency on tobacco, all of which make it harder to quit successfully (ASH 2022)

Covid19 has shone a light on existing health inequalities and exacerbated them. Tackling smoking is part of the solution in lifting people out of poverty, levelling up and reducing health inequalities but also in helping to build resilience in health and social care systems and boost the local economy.

Poverty, worklessness and economic impact

The average smoker is spending between £2,000 to £5000 a year on tobacco costing Sheffield smokers £122m- £305m per year. Each year in Sheffield when income and smoking costs are taken into account 14,189 households are driven into poverty. The residents of these households include: 23,759 adults of working age, 4130 pension age adults and around 11,240 dependent children.

Smoker's employment chances and average earnings are also damaged by smoking. In Sheffield 4130 people are economically inactive due to smoking and smokers earn 6.8% less than non-smokers. The underemployment of smokers is likely due to higher levels of ill health which make it more difficult for them to maintain full employment to state pension age. When these costs, and the loss to society of people dying while still of working age are taken into account smoking in Sheffield is estimated to cost

£159 million in lost productivity. (ASH 2022). Overall, it is estimated that smoking costs Sheffield £193 million each year including costs of healthcare, social care, productivity, and fire costs.

Environmental impacts of smoking

It is not just its effects on health and local economy which make tobacco an unethical product: tobacco production, which occurs mostly in low- and middle-income countries, contributes to climate change and drives deforestation.

Commercial determinant of health

Tobacco is a commercial determinant of health that impacts negatively on people's lives for the profits of a few large tobacco companies and their shareholders. The big four tobacco transnationals are responsible for over 95% of UK tobacco sales and make around £1.5 billion a year in profits in the UK from selling a highly addictive and lethal product. ASH UK are calling on the government to make the industry pay for the damage it causes and fund the end of the smoking epidemic as they can afford it based on corporate huge profits and strapped local authorities need more funding to tackle this issue effectively (ASH Roadmap 2030).

The rationale to stop funding the Smokefree schools-based programme Sheffield has commissioned a peer-education programme in schools based on the evidence-based ASSIST model, costing £100k per year. We have delivered the programme in 26 secondary schools over 5 years, several times in some cases, targeting the most deprived schools with high smoking prevalence. The programme builds personal resilience, shifts attitudes in relation to uptake delivers a whole school approach includes development of school smokefree policy, training for teachers and peer educators, social norms campaigns, quit support in school settings. The Smokefree Children and Young People Service has been powerful for the time we are in the school, however whilst the programme has increased children's confidence in delivering key smokefree messages to their peers, the intention of pupils to avoid smoking is not translating into action. The programme overall has not impacted significantly on our current rates of uptake and smoking prevalence. We also have concerns about long term impact and sustainability of programme.

Due to the pandemic, it has become harder to engage with schools and access children. Schools have other competing priorities re: Catch up on education, covid recovery and are still dealing with ongoing Covid19 outbreaks. Since inception of the programme it has also been difficult to generate enough quality referrals for quit support despite targeted efforts to increase referrals. Once young people engage with a stop smoking advisor the outcomes are initially positive, however children do not continue to turn up to further appointments.

What will we do instead to prevent uptake and support children to quit?

We will embed quit support for C&YP into the main adult stop smoking service, build on the learning of direct supply of nicotine replacement therapy, deliver in CYP friendly settings, use automatic appointment reminders, and maximise use of social media platforms to promote the offer.

We will develop a historic legacy toolkit for schools with resources for resilience building, example smokefree policies including the school gates,, Information on nicotine management, information on quitting and referrals and host on the Sheffield Smokefree website. We will work with schools, the PH CYP team, SCC Director of

Education and SCC lead for the Sheffield Youth Strategy, building on the strong relationships established with headteachers through covid and take this opportunity to reshape/remodel the tobacco offer in the form of an overall Health and Wellbeing offer for schools, covering a range of public health topics. This will be based on addressing the needs of their pupils working in the context of recovery and their current demands. Which in turn will impact on their outcomes re keeping children in schools and in lessons reducing disruption to learning and educational outcomes.

We will deliver an annual CYP prevention communication campaign, developed and delivered with young people and partner organisations, schools, colleges, and youth groups/council.

Increasing Smokefree homes, sites and places – de-normalising smoking

We are recommending the end of the Smokefree policy funding as all our major public institutions in the city have now introduced Smokefree site policies which cover their external grounds for staff and service users. SCC introduced Smokefree playgrounds in 2017. Smokefree policies will be reviewed with partners and officer time will be allocated to continue this policy work and ensure policies remain in place and are enforced. Sheffield University will continue to be supported in implementing their policy as well as the Smokefree transport Interchanges. This work had been postponed due to the Covid pandemic.

Smokefree homes and outdoor policies help to change social norms around smoking by reducing the visibility, acceptability of smoking and discouraging young people from starting to smoke. Smokefree policies contribute to a reduction in the amount that people smoke, increase the number of people who quit and support relapse prevention. Smokefree policies protect health. Cochrane reviews found consistent evidence of reduction in hospital admissions for cardiac events following the implementation of smokefree laws. There are also environmental advantages with reductions in cigarette litter.

The majority of the Sheffield public support outdoor smoke-free environments. A local survey identified strong public support for increasing outdoor smokefree policies, outside council and NHS settings and leisure centre grounds

Overall outcome results of support for extending Smokefree Spaces

Areas where children play	88% (n=1734)
Outside Council Buildings	70% (n=1366)
Outside NHS Buildings	81% (n=1589)
Inside open air sports stadiums	85% (n=1647)
Leisure Centre Grounds	82% (n=1590)

Organisations supported by SCC to implement comprehensive Smokefree policies which covers all external grounds.

- Sheffield Health and Social Care Trust May 2016
- Sheffield Teaching Hospitals (Jessop Wing, Charles Clifford and Weston Park Oct 17)
- STH Hallamshire and Northern General went Smokefree Oct 2018.

- Sheffield City Council Oct 2018.
- Smokefree Sheffield by the Sea event July/August 2018

2018/19

- Sheffield Children's Hospital (April 2019)
- Sheffield Hallam University (Sept 2019)
- Sheffield CCG (Oct 2019 no funding from SCC)

Outcomes that have been achieved:

- Fewer people observed in all settings smoking (Moorfoot, STH Hallamshire, Jessops, SHSC and Children's)
- Less complaints from the public
- Less tobacco litter (Jessops notably and the Children's hospital)
- Staff and patients quitting reducing their smoking as a result of SF policy being implemented on site
- Staff and patients switching to e-cigs
- 100's of staff trained in Very Brief Advice
- Increase in awareness of the Stop Smoking Offer in the city

Smokefree homes

Smokefree homes brief interventions will continue to be delivered across the 0-19 pathway in community, primary and secondary care settings and across SCC housing with a particular focus on under 5's and Roma Slovak Community where rates of smoking in the home are very high at around 60% in Sheffield. This will utilise these opportunities to talk with our residents about secondhand smoke and make every contact count.

It is estimated in England that around 62% of children are exposed to secondhand smoke in the home and car in England (Statistic in England 2019). Exposure rates are significantly higher among children and babies from poorer backgrounds. Awareness is low among deprived groups of the dangers of secondhand smoke in homes and cars. secondhand smoke (SHS) and health. In England there are 17,000 hospital admissions per year amongst children (under five years of age) with illnesses resulting from the effects of secondhand smoke exposure. Increasing the number of Smokefree homes is critical because children are more vulnerable to the dangers of secondhand smoke. They have small airways and breathe faster meaning their lungs take in more of 4,000 dangerous chemicals, putting them at risk of: asthma, pneumonia, bronchitis, colds, ear problems and chest infections.

We have recently run a communications and marketing campaign targeting deprived communities and children living in social housing. Children living in social housing are 3-4 times more likely to be exposed to tobacco smoke. Social media results showed it reached over 4,000 families and over 300 people accessed the website. Leaflets were distributed to parents and grandparents via Fir Vale Community Hub, Sheffield Teaching Hospitals Maternity Unit Jessop Wing, Sheffield Health Visiting Service and SCC Housing Team.

Examples of communications and marketing campaigns 2017-2022



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Author/Lead Officer of Report: Lisa Firth

Tel: 07867 758407

Report of: Executive Director, Operational Services
Report to: Co-Operative Executive
Date of Decision: 20 April 2022
Subject: **Sheffield's Parks Tennis Investment Model**

Is this a Key Decision? If Yes, reason Key Decision:- Yes No

- Expenditure and/or savings over £500,000
- Affects 2 or more Wards

Which Executive Member Portfolio does this relate to? **Place**

Which Scrutiny and Policy Development Committee does this relate to? **The Overview and Scrutiny Management Committee**

Has an Equality Impact Assessment (EIA) been undertaken? Yes No

If YES, what EIA reference number has it been given? **1176**

Does the report contain confidential or exempt information? Yes No

If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:-

*"The (**report/appendix**) is not for publication because it contains exempt information under Paragraph (**insert relevant paragraph number**) of Schedule 12A of the Local Government Act 1972 (as amended)."*

Purpose of Report:

The Parks and Countryside Service are seeking approval to progress with a procurement strategy to appoint a Partner to manage Sheffield's parks tennis programme. In addition to the existing tennis court management, the proposal is to add an Activity Hub to the model, to provide additional financial security to the city-wide programme.

The aim is to further develop the tennis court programme across the city with two new park sites and develop the Activity Hub at Hillsborough Park in partnership with the Lawn Tennis Association.

Sheffield's park tennis programme, which was procured in 2017 has developed significantly since its inception with considerable improvements to the quality of tennis court provision across the city as well as a significant increase in the numbers of people accessing tennis in the city.

Coming out of the pandemic we are looking at ways to sustain services across the Leisure portfolio and one of those aspects is tennis and multi-activity provision.

The intention is that the opportunity will be advertised, subject to open competition, and (subject to the final procurement strategy) that the partner selected will be granted a lease to operate the welfare/catering facilities and a concession for the parks tennis programme and multi-use games area elements of the site at Hillsborough and a concession arrangement for the other parks tennis courts.

A solution is needed to sustain tennis provision into the future and together with the Lawn Tennis Association and Courtside CIC (the current Parks tennis programme Partner) we have undertaken significant due diligence and business planning to find a sustainable and quality solution for outdoor tennis provision.

Recommendations:

That the Co-Operative Executive:

1. Note the report, including the contribution of the Lawn Tennis Association.
2. Approve the proposed commissioning of a partner to further develop, manage and sustain the parks tennis programme Hub and Spoke Model, as outlined in this report.
3. Delegate authority to the Director of Culture and Environment, in consultation with the Director of Legal and Governance and the Director of Finance and Commercial Services, to approve the procurement strategy.
4. Require the Director of Culture and Environment to undertake the procurement, and to report back, at the conclusion of the procurement, with recommendations on:
 - a. the award of the contract; and
 - b. any associated disposal of land which may be necessary, and any consents or approvals required.
5. Approve:
 - a. the proposed City Council funding contribution of up to £180,000 (of prudential borrowing) towards the development of the Activity Hub at Hillsborough Park; and
 - b. the allocation of Section 106 funds of up to £183,000 for the development of the facilities at Hillsborough Park;as described in the report.

Background Papers:

Green and Open Spaces Strategy
Building Better Parks Strategy 2018
Sheffield Sport and Leisure Strategy Consultation
Move More Physical Activity Plan 2021
Sheffield's Outdoor City Strategy

Lead Officer to complete:-		
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: Kerry Darlow
		Legal: Richard Gibbons and David Cutting/Tim Hoskin
		Equalities: Annemarie Johnson
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>		
2	EMT member who approved submission:	Adjman Ali
3	Executive Member consulted:	Cllr Alison Teal
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.	
	Lead Officer Name: Lisa Firth	Job Title: Director of Culture, Parks and Leisure
Date: 7 April 2022		

1. PROPOSAL

1.1 Background

We are seeking a partner to develop an Activity Hub on the site of the current tennis courts and multi-use games area of Hillsborough Park. This Activity Hub will include key recreational facilities, renewed tennis courts and multi-use games area, plus additional recreational and welfare services that will help sustain these and further outdoor tennis courts across the city.

Sheffield City Council's Parks and Countryside Service have been developing the concept of an Active Park for several years. This is about providing toilets, catering, and high-quality green spaces with recreational opportunities for all ages and abilities. This has become more focused since 2017 during Sheffield's application to become a Local Delivery Pilot for Sport England. Through this process, together with partners across the Move More network, a series of key city priorities were developed of which Active Parks was one of those, under the theme Active Environments. The ambition is that 'everyone in Sheffield can enjoy being active in local places and spaces regardless of their ability or location in the city' (Move More 2021)

This concept fits well with Sport England's 10 Principles of Active Design, Sheffield's Outdoor City Strategy, and the University of Sheffield's Improving Wellbeing through Urban Nature¹ project.

In line with the Active Parks approach, in 2017 Sheffield City Council together with the Lawn Tennis Association, launched the parks tennis programme with Courtside CIC². This has led to significant investment and improvements to our tennis offer across the city, supporting the revival of parks tennis and taking the sport into parts of the city where it has not previously been accessible.

Following significant investment and improvements to tennis courts across the city, the current programme consists of a high-quality tennis court offer, community activation and coaching and an online booking and gate entry system at sites across Sheffield. This was the Lawn Tennis Associations biggest investment to outdoor tennis provision in the country and was the first parks tennis programme approach of its kind, leading to significant health and personal wellbeing outcomes³ (see appendix A for further demographic information on the current programme).

Now, to build on these high-quality developments, we are looking to add a 'Hub' to the 'Spokes' (existing tennis courts), to act as an anchor and to further sustain the future provision of parks tennis in Sheffield. This concept has been in development for several years together with the Lawn Tennis Association and our existing partner Courtside CIC.

The proposed Activity Hub will serve as a base for a team of coaches and activators to stay in the sport, develop their skills and provide greater exposure to tennis across the city. Therefore, we want to secure a delivery model where the Activity Hub ensures that a city-wide parks tennis programme is more sustainable, resulting in greater provision of tennis across the city, supporting a reduction in health inequalities for targeted communities.

The current model, despite increasing participation levels (which have significantly increased during and coming out of the pandemic), will not alone provide sufficient income to maintain and manage the courts and associated outreach engagement programmes. The proposed approach will allow us the

¹ Improving Wellbeing through Urban Nature (IWUN) was a three-year £1.3m research project awarded. Its aim was to find out more about how Sheffield's natural environment can improve the health and wellbeing of the city's residents, especially those with disproportionately high levels of poor health

² Courtside CIC were previously known as Parks Tennis CIC. The current contract commenced on 1 April 2017 for a 5 year period and SCC reserved the right to extend by a further period of not more than 5 years. SCC are requesting to extend for a 12 month period to carry out this procurement exercise.

³ Sheffield Hallam University were commissioned by Sport England to conduct social value modelling on the Parks tennis programme – Sheffield's parks programme accounts for over £190k of total social value generated

opportunity to generate income through the programme, which will (subject to the procurement strategy and the tenders received) cover the annual maintenance costs as well as a sinking fund for Sheffield's public tennis courts into the future. The Active Parks approach to widen participation means we are seeking an enhanced sports and recreational offer, not just tennis.

As part of our Better Parks initiative for Parks and Countryside and with the financial challenges that the Council is facing, we are needing to look at alternative ways of continuing to provide high quality services to the people of Sheffield. Therefore, we feel that this further strengthening of the parks tennis programme model in the city will lead to a continued high quality community sports offer for people across Sheffield, as well as responds to the financial challenges we as a service and Council are facing.

1.2 What would the Hub and Spoke Model would look like?

1.2.1 Existing Tennis Courts

For the existing tennis courts, we are looking for a Partner to continue with the successful operational management and developmental activity we have seen over the last 5 years, this includes;

- Online booking system
- Secure gate entry system
- Marketing and Comms
- Customer Services
- Management of existing park sites
- Coaching/activation programme across the sites
- Membership schemes and incentivised programmes
- Targeted programming and engagement for/of key under-represented audiences
- Affordable pricing (in line with current agreement)
- Data and performance information
- Sinking fund costs
- Partnership working with other stakeholders on the sites

In addition to the 7 existing Parks there are 2 further Parks (Hollinsend and Ecclesfield Park) which will be added to the programme for this agreement which weren't part of the original procurement. This relates to the Lawn Tennis Associations' recently announced capital investment programme⁴, into park tennis courts. The aim of this investment programme is to ensure tennis courts in poor or unplayable conditions are brought back to life for the benefit of their local community. See Map in Appendix B of the sites.

Ecclesfield and Hollinsend have been identified as priorities for the Council and the Lawn Tennis Association as they are classified as being in a poor and unplayable condition.

The outcome of these improvements will be two resurfaced and restored tennis courts at each site, developed in compliance with the Lawn Tennis Associations' guidance.

1.2.2 Hillsborough Activity Hub

We would like to see the Activity Hub developed on the existing footprint of the multi-use games area and tennis courts, that are currently managed by Courtside CIC and part of the parks tennis programme.

The specification for the Activity Hub is proposed to include:

- Improvements to the tennis facilities, with tennis court improvements on (a minimum of) 3 courts with LED lighting

⁴ A £30m package from the LTA in partnership with the DCMS to refurbish 4500 public tennis courts

- Introduction of a minimum of 2 covered Padel Tennis Courts⁵
- A full upgrade to the multi-use games area⁶, resurfaced and redesigned for football, basketball, tennis, netball and other activities, designed within Lawn Tennis Association, Sport England and Football Foundation guidelines
- Welfare facilities including an accessible toilet and catering facilities
- A balance of both paid for and free to use activities
- As there could be space within the red line boundary that may not be occupied by a multi-use games area or tennis courts, we are keen to see ideas for how this could be used, providing a balance of both charged for and free activities. Benchmarking and consultation have shown that there is interest in space for activities such as netball, basketball, table tennis, bowls, mini golf and informal activity space
- Proposals for indoor or covered outdoor activity space to support year-round activity and widen the reach of the facilities
- A design which connects with and is complementary to the currently in development All Wheels Bike Track which is located adjacent to the existing tennis courts and multi-use games area
- An operation that offers provision in evenings and during weekends⁷
- An affordable pricing scheme as well as a range of targeted community engagement programmes to engage with groups within our local communities who may not find it as easy to access the offer as others. Examples could be school outreach programmes and taster activities tying in for example with healthy holiday/food poverty programmes
- Partnership engagement with several key local stakeholders also delivering a range of activities/services within or close to Hillsborough Park, including Cycling for All, Age UK, Tramlines, Hillsborough Sports Arena and the Friends of Hillsborough Park. Specifically relating to;
 - the Cycling for All group, we would like to see that the group are accommodated with dedicated use of the multi-use games area at agreed times
 - the Tramlines Music Festival, we would like to see a positive and open approach to partnership working, to identify complementary solutions to the delivery of both the festival and activity hub programmes
 - Age UK, we would like to see a positive and open approach to partnership working particularly around activity programmes and engagement as well as complimentary catering offers

1.3 Investment and Financial Approach

We are looking to work with a partner who will develop and manage this facility in line with the specification outlined in point 1.2.2 and within the Procurement Strategy, bringing significant investment to achieve this.

We have identified capital investment available to contribute towards the development at Hillsborough Park as well as for Sheffield City Council to make court improvements at Hollinsend and Ecclesfield Parks. This investment is outlined in the table below;

Funding Source	Funding Amounts	Location	Conditions
S106	£183,000	For multi-use games area improvements at Hillsborough Park	Funding to be passported to the awarded partner for improvements to the multi-use games area and tennis courts

⁵ Padel Tennis is one of the fastest growing sports in the world and there are currently no courts in Sheffield. Therefore, it is a priority for SCC together with the LTA and a partner, to build, grow and accelerate this sport in Sheffield (www.lta.org.uk/play-compete/getting-started/padel/)

⁶ The current MUGA is not appropriate for many ball games as it is too large and open for games such as basketball or 5-a-side football

⁷ We know from partners locally that having something which supports perceptions of community safety, by providing site presence during evenings particularly for women is important.

SCC prudential borrowing	£180,000	Hillsborough Park	To be passported to the awarded partner for improvements to the multi-use games area. Prudential borrowing will be paid off with annual payments paid by the partner to SCC. The term of the loan will be aligned to the agreement and will incur interest at 5% (e.g. £180K repaid over 15 years, total repayable £252K)
LTA Grant	£87,000	For court improvements at Hollinsend and Ecclesfield Parks	These court improvements are being managed through a separate Capital Gateway decision process and we are looking for a partner to manage the site, not make the improvements.

1.4 Hillsborough Park – Further Background

Hillsborough Park has recently undergone a master planning exercise with the development of the Hillsborough Park Forward Plan. The plan aims to provide a strategic overview for the development of the park as an excellent city heritage park aspiring to Green Flag status. The development of an Activity Hub has been considered as part of this process.

As well as supporting the aspirations to gain Green Flag status for the site, Hillsborough Park has been identified as a suitable Park for the Activity Hub due to:

- The site being located within an area identified as within the lowest 30% IMD in the city. With 48% of adults classed as inactive and 1 in 5 children in the Hillsborough Ward are classed as obese, the situation is only worsening, therefore the provision of quality sport and recreational facilities will have a real benefit to communities with identified health inequalities
- The park is a city destination site with good transportation and access links
- The park already has a sports area, and this sports area is need of reinvestment due to the deteriorating conditions of the existing tennis and multi-use games area provision
- From a Tennis perspective, the Lawn Tennis Association have ranked Hillsborough Park in the top 20 park sites (out of 1500 nationally) – top in Sheffield, in terms of potential reach and agree it will support the growth of tennis in an under-served area of Sheffield
- There are a range of complimentary developments that are currently progressing within the park including the recent opening of the Age UK Coach House and Cafe, the All-Wheels Track, improvements to the pathway and drainage, Tramlines Festival, expansion of the Cycling for All activities, reconfiguration and development of the Library, developments at Hillsborough Sports Arena and playground improvements
- The provision of an exciting and high-quality facility of this nature will raise the standard of the park and increase its attractiveness as a destination and supporting it's standing as an 'Active Park'
- Consultation through the Forward Plan reiterated how important improvements to the recreational facilities in Hillsborough Park were to local people as well as improved access to toilets and welfare facilities.

1.5 Strategic Context

Please see appendix C for the strategic context to this project, this includes reference to;

- Better Parks Initiative 2018
- Sheffield's Leisure, Physical Activity and Sport Strategy
- Sheffield's Move More Physical Activity Plan
- What is an Active Park - background to approach
- Sheffield's Green and Open Spaces Strategy 2010-2023

2. HOW DOES THIS DECISION CONTRIBUTE?

2.1

Investment in the parks tennis programme will improve financial viability and long-term sustainability of the services provided across our parks.

This proposal aligns with the One Year Plan; Communities and Neighbourhoods theme:

Every community in Sheffield should be a great place to live, with excellent local services, access to high quality green spaces, and a great local centre; where everyone has a home they are proud of, that suits their needs, and that supports their health; where everyone feels safe and is able to live without fear of prejudice or discrimination; where people get along and everyone can play a full part in the life of their local area, and have an expectation of health, wellbeing and happiness.

This proposal will support Parks and Countryside's aspiration for Hillsborough Park to achieve Green Flag status and will further strengthen the quality and offer for local people and other visitors.

This proposal will contribute to a reduction in health inequalities and support wider public health outcomes.

This proposal will contribute to the Sheffield Sport and Leisure Strategy which is currently in development, and recent consultation (see point 3.1) has highlighted the importance of improvements to multi-use recreational spaces in the outdoors.

3. HAS THERE BEEN ANY CONSULTATION?

3.1 Sheffield Sport and Leisure Strategy Consultation

A consultation was recently carried out by Sheffield Council to better understand how our sport and leisure assets and services can be re-shaped to help deliver the outcomes in the Move More Plan and the City's wider strategic priorities. We know for example, that many of our sport and leisure facilities require investment and modernisation to better meet the needs of our communities and that it is easier to be active in some communities in Sheffield than in others.

We want to address this inequality and ensure our indoor and outdoor facilities are modern, welcoming and inclusive and that our services create opportunities and encourage more people to be more active, more often in an equitable way.

The key points from the consultation with relevance to this parks tennis proposal include;

- appetite for investment in facilities and services which support the delivery of sport and physical activity
- desire for additional investment in outdoor activity spaces which provide opportunities for low-cost activities on the doorstep
- recognition that indoor and outdoor spaces should be places that people want to visit for multiple reasons. Investment should support the development of facilities as activity hubs by creating spaces which are multi-purpose destinations in their own right
- the notable shifts in participation patterns observed during the Covid-19 pandemic and people's appetite for exercising in the outdoors
- Small scale investment which would reinstate derelict or disused facilities would be welcomed

3.2 Better Parks Consultation

In 2018 the Parks and Countryside Service carried out an online citizen space consultation, framed around the Better Parks initiative. The key themes that came through this consultation, which confirmed previous research highlighted within the Outdoor City Strategy, were the need for toilets and café facilities to really enhance and support people to access and enjoy our Parks, Woodlands and Green Spaces.

This consultation has driven the approach taken for the Better Parks initiative, meaning that we continue to look for opportunities to create or enhance these types of facilities, whilst in a financially sustainable way, in partnership with others. For the Activity Hub at Hillsborough, we can see that the tennis courts and multi-use games area alone, won't create that hub of provision required, whereas with the introduction of toilets and other welfare facilities, this will make the opportunity more appealing and accessible to a range of audiences.

3.3 The Hillsborough Park Forward Plan

Consultation was carried out between April and September 2021 and included both an online survey and a virtual stakeholder session which has resulted in a rich seam of information to support the development of a Forward Plan for Hillsborough Park and underpin an application for Green Flag status during 2022.

The online questionnaire was targeted to regular visitors to get a better understanding of what Hillsborough Park means to them, what they like, don't like, think we could do better as a Parks Service and to get a sense of priorities for future investment.

Overall, the results showed a long-standing affection for and sense of connection to Hillsborough Park as a community resource. Over 80% of respondents were regular users and almost all came from the S6 area. However, the results also showed that there is considerable room for improvement, with a sense of "has great potential but could (and should) do better" and unfavourable comparisons to similarly sized parks in other part of the city and beyond e.g. Millhouses or Clifton Park in Rotherham.

Of the things that universally scored as poor, was underinvestment in the sports facilities and a lack of visitor facilities. This insight has supported the thinking around the Activity Hub concept at Hillsborough Park as will provide the opportunity to improve the recreational facilities, whilst enhancing the welfare provision at this part of the park.

3.4 Local Stakeholder Feedback

Hillsborough Park is on its way to becoming one of Sheffield's key destination parks within the city. There is an assortment of key developments about to open or in planning which will create a step change in the offer and quality of this park.

There are several key stakeholders involved with Hillsborough Park including the Friends of Hillsborough Park, local Councillors, Cycling for All, Age UK, Access Sports, Hillsborough Library, Hillsborough Arena and Tramlines, as well as park users.

We have been in discussions with a range of stakeholders over several years regarding this development including SWFC, Sheffield City Trust, Disability Sheffield, Age UK and Tramlines. However, have undertaken more focused discussions in the last year, this has included 1:1 sessions with local Councillors, Cycling for All and the Friends of Hillsborough Park in addition to broader consultation as part of the Hillsborough Park Forward Plan with park users.

There is mixed support to the proposal from local Councillors, with some Councillors highlighting the benefits including improvements to the recreational offer on site, presence in evenings to support improved community safety, a reduction in anti-social behaviour and a sustainable model which will support sport/health provision into the future.

Concerns flagged by Councillors have been around the following:

- Ensuring there is a balance of paid for and free opportunities
- Displacement of the Cycling for All activity, which currently operates from the large multi-use game area
- Whether there is the need for more café facilities within the park with the opening of the Age UK Coach House Café
- Whether the repurposing of the existing Gate House could have been considered for this proposal⁸

The Friends of Hillsborough Park have raised concerns relating to:

- the reduction in size of free multi-use games space
- the erection of new buildings within the park
- the balance of paid for and free to use activity space
- displacement of the Cycling for All activity on the existing large open multi-use games area
- whether there is the need for two⁹ cafes on the site

Ideas discussed together to date, to address some of these concerns include;

- to outline within the procurement specification that the multi-use games area must be free to use
- to consider options for increased 'free space' and potential reduction in the scale of any 'new buildings'
- options for providing additional space for Cycling for All including cordoned off car parking spaces, path widening and dedicated use of Cycling for All within the Activity Hub

As highlighted above, The Friends of Hillsborough Park flagged a wider concern around whether there is a need for two cafes on the site and additional indoor activity space as there is an existing community space within the Pavilion at the top of the park. We believe that with the additional activity and facilities being developed on the site, this will create a significant uplift in the visitor numbers. Therefore, there is scope for having visitor facilities at both the top and bottom of the park. We have benchmarked this with other parks in both Sheffield and other Core Cities. We continue to have discussions with Age UK about their café in the park and how the addition of further catering facilities can be complimentary to this.

With regards to the indoor activity space, within the procurement specification, it is proposed that indoor activity space wouldn't be a requirement and covered outdoor activity space would be sufficient. However, there is the need for covered space for users having a break, refreshments or spectating therefore proposals for some indoor space linked with the welfare/catering facility would be considered.

After recent discussions with the Friends of Hillsborough Park we agreed to launch a specific online consultation to capture the feedback locally on potential site plans and the overall concept. The survey will run beyond the Co-Operative Executive Board on 20 April 2022, however initial feedback will be fed back verbally at this point.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications

Hillsborough, Hollinsend and Ecclesfield where the most significant facility improvements will be seen, are all in the top 30% Indices of Multiple Deprivation across Sheffield with high levels of inactivity and obesity in children and adults. This proposal will help to improve the health and wellbeing of groups within these areas who are experiencing poorer outcomes.

⁸ The location, footprint and costs required to bring the Gatehouse back into use, make this unviable for this proposal, however we are in discussions with another partner about the potential redevelopment of the building

⁹ The Depot Bakery within the new Age UK Coach House development has opened in March 2022 and there is a café facility within the Hillsborough Sports Arena facility, adjacent to Hillsborough Park.

The introduction of accessible welfare facilities will provide greater access for disabled people.

The range of improved facilities alongside targeted community engagement programmes, will support a reduction in health inequalities with focus on key groups such as; women and girls, people on lower incomes, children and older people, disabled people and people from Black, Asian and minority ethnic backgrounds.

4.2 Financial and Commercial Implications

Sheffield City Councils direct financial contribution to the project includes:

- £183,000 of Section 106 funding
- Up to £180,000 funding from prudential borrowing

The partner is expected to fund all remaining capital investment and generate a sufficient return to:

- Repay the prudential borrowing including interest
- Contribute to project lifecycle costs via a sinking fund
- Pay a revenue contribution to Sheffield City Council

The Activity Hub is also expected to increase the usage of the adjacent car park, which will generate a further revenue benefit to Sheffield City Council.

Financial due diligence will include background checks on the financial health of the Partner and detailed analysis of the robustness of capital and revenue budget assumptions, contained in the bid, to assess whether the proposal can deliver the expectations detailed above.

Failure of the partner to deliver the development within budget or the inability to generate the expected revenue returns may result in cost implications to Sheffield City Council which, if not mitigated, would worsen the Councils' overall financial position.

4.3 Legal Implications

The Local Government (Miscellaneous Provisions) Act 1976 permits the Council to provide such recreational facilities as it thinks fit which includes tennis courts and a wide variety of outdoor and indoor facilities and associated provision. The power is broad and sufficient for the purpose of this proposal.

However, if it were necessary the Council could use its ancillary powers under s111 Local Government act 1972 or its 'General Power of Competence' under s.1 of Localism Act 2011.

The procurement must comply with domestic procurement law, including the relevant contracts regulations, and the Council's own standing orders and the Council must also ensure that the proposals are Subsidy Control compliant.

Each of the Public Contracts Regulations 2015 and the Concession Contracts Regulations 2016 would require the Council to treat providers equally and without discrimination, to act in a transparent and proportionate manner, and to prevent or eliminate conflicts of interest. Care will need to be taken to adhere to these requirements in circumstances such as the current ones, where there is a sitting provider. While it is unavoidable that a sitting provider will be well-placed from a competitive perspective, consideration should be given to steps within the Council's control that would 'level the playing field'.

There is a restriction on Hillsborough Park's title meaning that it can only be used for purposes which are in accordance with the terms of a charitable trust and any lease to be granted would be conditional on the Council obtaining the necessary approval from the trustees of that charitable trust.

The lease term will be addressed as part of the procurement strategy, taking into consideration the minimum term required for the relevant funder (i.e. The Lawn Tennis Association) whilst also ensuring a

sufficient length of term for the partner to secure its required return on investment.

4.4 Other Implications

There is no additional parking planned in association with this project, although Hillsborough Park car park is large and at times underused there could be issues raised by local residents with any increases.

The proposal is subject to planning which the partner will be responsible for submitting after contract award.

5. **ALTERNATIVE OPTIONS CONSIDERED**

5.1 Do nothing

Parks and Countryside's have reviewed the option of continuing as is, with the existing parks tennis programme model exclusive of an Activity Hub. It has been concluded that continuing in this way, now with the added pressures that the Council is facing as a result of the pandemic, would make the model financially challenging for the future.

5.2 Develop a partial model

Parks and Countryside's have considered developing only the tennis and multi-use games area facilities, without the introduction of the Activity Hub, however together with the Lawn Tennis Association and the current partner Courtside CIC, recognise that this alone, won't bring in the investment needed to provide a sustainable parks tennis programme model for the future.

5.3 Consider an in-house delivery model

The current approach with a third-party provider is working sufficiently, although could be strengthened. The financial and operational risks are reduced to Sheffield City Council with this approach. Several years ago, the Councils 'in house' activity delivery services 'Activity Sheffield' was cut, therefore at this point, exploring an in-house delivery option has not been considered. However, in exploring the market potential, this will allow us to assess whether there is a more feasible method of delivery, so this could be explored at a later date.

5.4 Procure the Hub and Spoke model

Parks and Countryside's and the Lawn Tennis Association believe that to future-proof the parks tennis programme and broaden the reach and impact from a health inequalities perspective, procuring an Activity Hub alongside the existing parks tennis courts programme, is the most viable and sustainable option.

6. **REASONS FOR RECOMMENDATIONS**

- 6.1 As highlighted in point 1.4 Hillsborough Park has been identified as the location for the Activity Hub for a multitude of reasons. Continued management of Sheffield's parks tennis programme, alongside a sustainable business model, providing appropriate opportunities to generate income, provides financial security to parks tennis programme into the future. Without this, the programme faces a financially challenging future.

Hillsborough Park is a site which lies within an area identified as within the top 30% IMD, and therefore

the provision of quality sport and recreational facilities will have a real benefit to communities with identified health inequalities. It is designated as a 'City Park' which reflects the fact that residents travel to the park from across the city and further afield; and hence the benefits will also have city wide reach.

The deteriorating conditions of the existing tennis and multi-use games area provision are not 'city' standard. Improvements to these recreational facilities will support the parks Green Flag aspirations. The provision of an exciting and high-quality facility of this nature will raise the standard of the park, increase its attractiveness as a destination site and encourage and attract users of all ages and abilities from various communities to engage in sport and physical activities.

Data and evaluation will form an important component of this project to capture benefits, outputs and outcomes particularly focused around a reduction in health inequalities.

The social return on investment of the current parks tennis programme was recently valued by Sheffield Hallam University at over £191,000, this includes;

- £51,000 Health Outcomes
- £95,000 personal wellbeing
- £45,000 community development

We would expect this value and therefore benefits gained, to increase considerably with the introduction of the Activity Hub at Hillsborough Park and additional courts at Hollinsend and Ecclesfield Parks.

The council recognises that leisure provision both indoors and outdoors will be critical post COVID-19, with many people requiring rehabilitation after suffering long-COVID, or diminished mental health caused by lockdown.

The health and wellbeing of residents is a priority, and it is clear the services delivered by facilities such as this play a vital role both now and in the future. It is therefore critical that long term sustainable plans are put in place to maintain and grow these facilities.



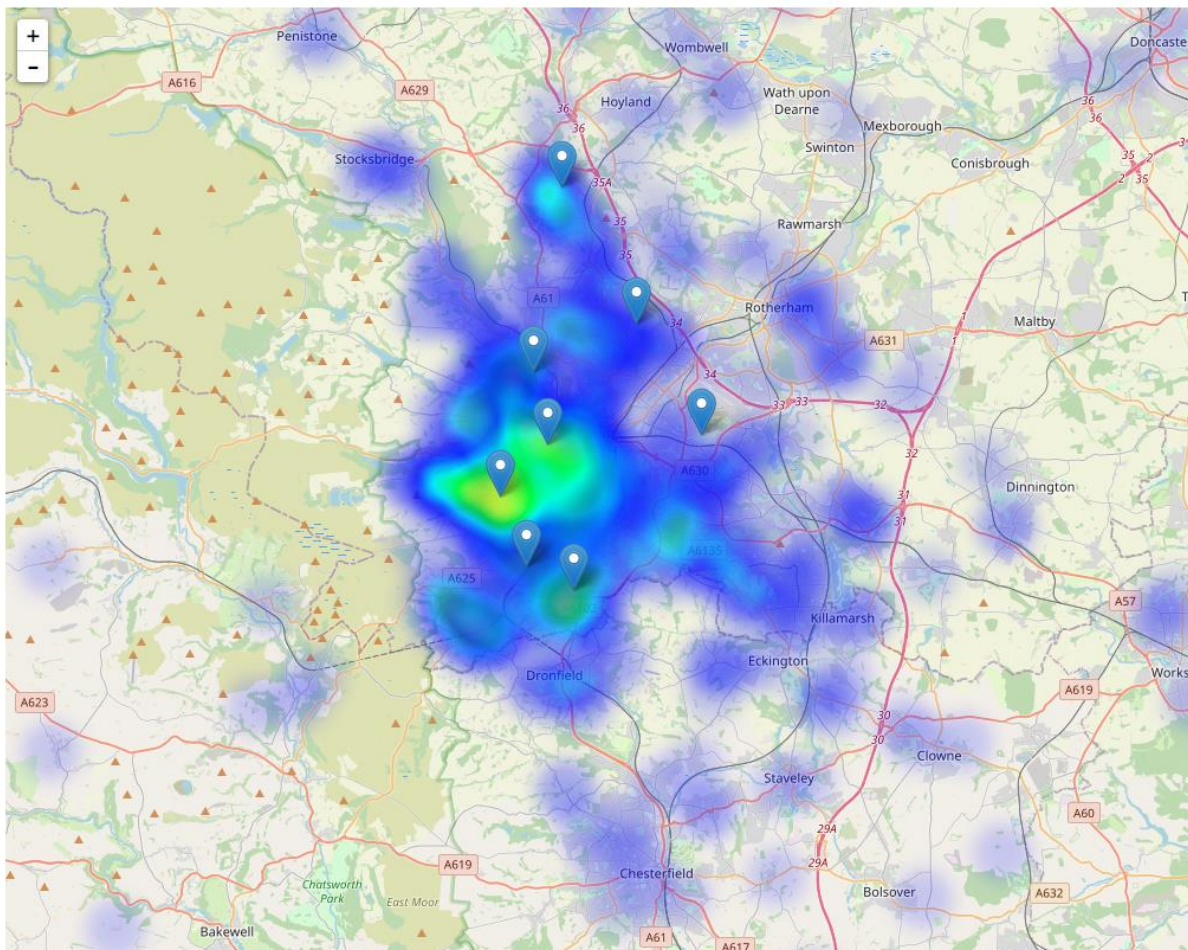
Form 2 – Key Decision – Sheffield Parks Tennis Procurement – Appendix A

1.0 Current Programme – Demographic Information

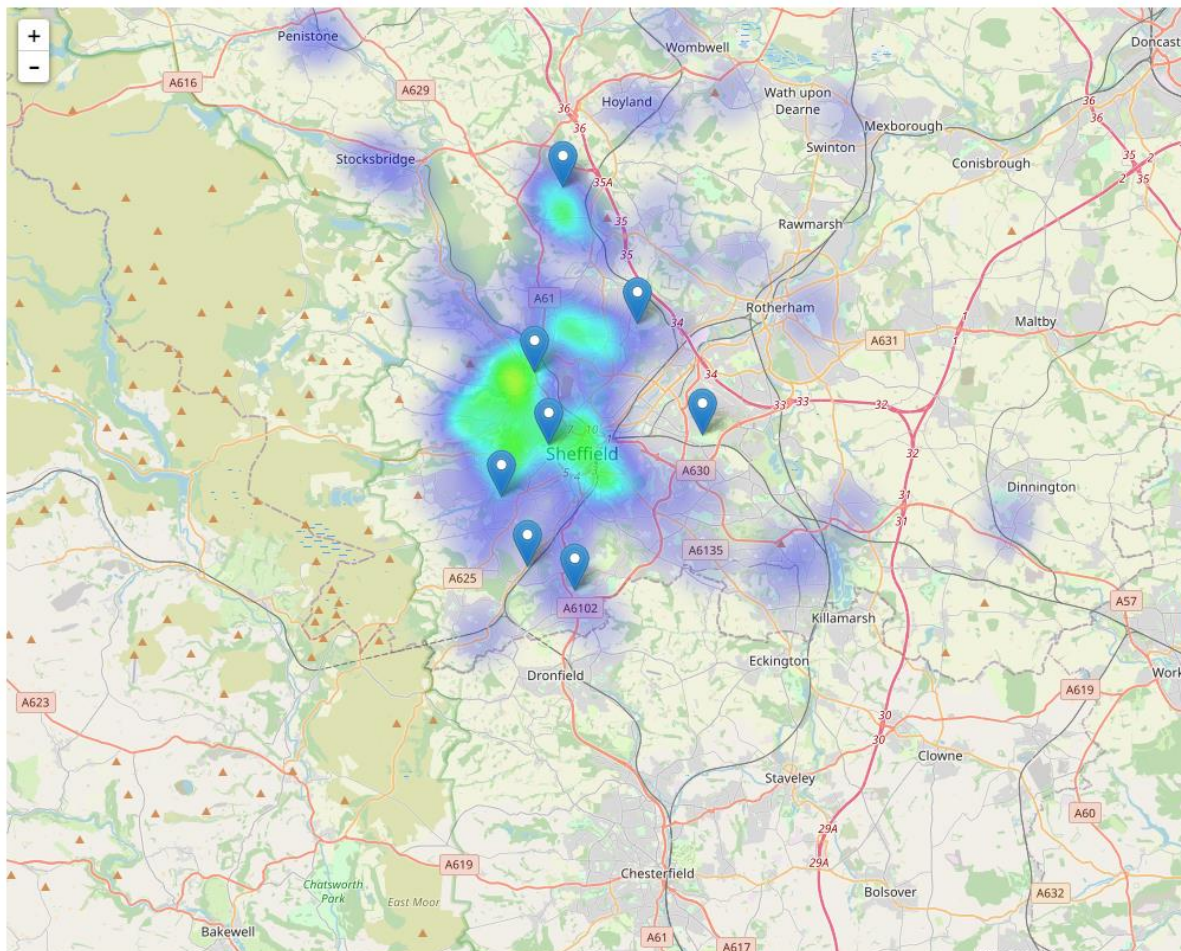
In 2021 the total number of court bookings was 23,228 which was an 84% increase from 2019 (pre-covid).

The heat maps below show where people are travelling from, to the courts across Sheffield. The second map shows the reach to Hillsborough Park.

Map 1 – Sheffield – All Sites



Map 2 – Hillsborough Park

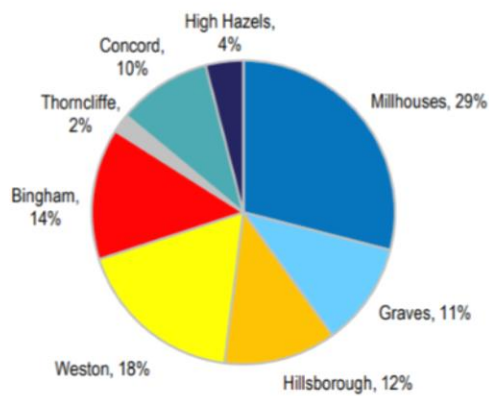


Summary of insight;

- The programme attracts around 38% female participants
- 63% of respondents do not play at any other tennis venues (therefore are not 'club tennis' players)
- There is a broad split across all ages from young to old;
 - Under 18 - 9%
 - 19-29 – 14%
 - 30-39 – 17%
 - 40-49 – 26%
 - 50-59 – 15%
 - 60+ - 19%
- 17% of participants are from a Black and Minority Ethnic Background
- More than half of all participants are in a low or average household income;
 - 21% of participants are in a low-income household, 33% of participants are in an average income household.

More recently the programme has been evaluated by Sheffield Hallam University against the social value that it delivers, the findings are summarised below;

2021 social value: using Sheffield Hallam University's social value methodology (commissioned by Sport England), Sheffield's parks programme accounts for over £190k of total social value generated, which is significant.



Social value	Physical health	Personal well-being	Community development	Total social value
Bingham Park	£6,107	£14,247	£6,704	£27,058
Concord Park	£2,733	£10,853	£5,076	£18,661
Graves Park	£7,490	£9,794	£4,512	£21,797
High Hazels Park	£2,642	£3,717	£1,714	£8,073
Hillsborough Park	£8,310	£9,733	£4,619	£22,661
Millhouses Park	£15,889	£27,016	£12,533	£55,439
Thorncliffe Rec	£828	£1,777	£816	£3,421
Weston Park	£6,812	£18,353	£9,416	£34,580
2021 total	£50,812	£95,489	£45,390	£191,691

£191,691
SOCIAL VALUE

- **£51k health outcomes**
- **£95k personal well-being**
- **£45k community development**

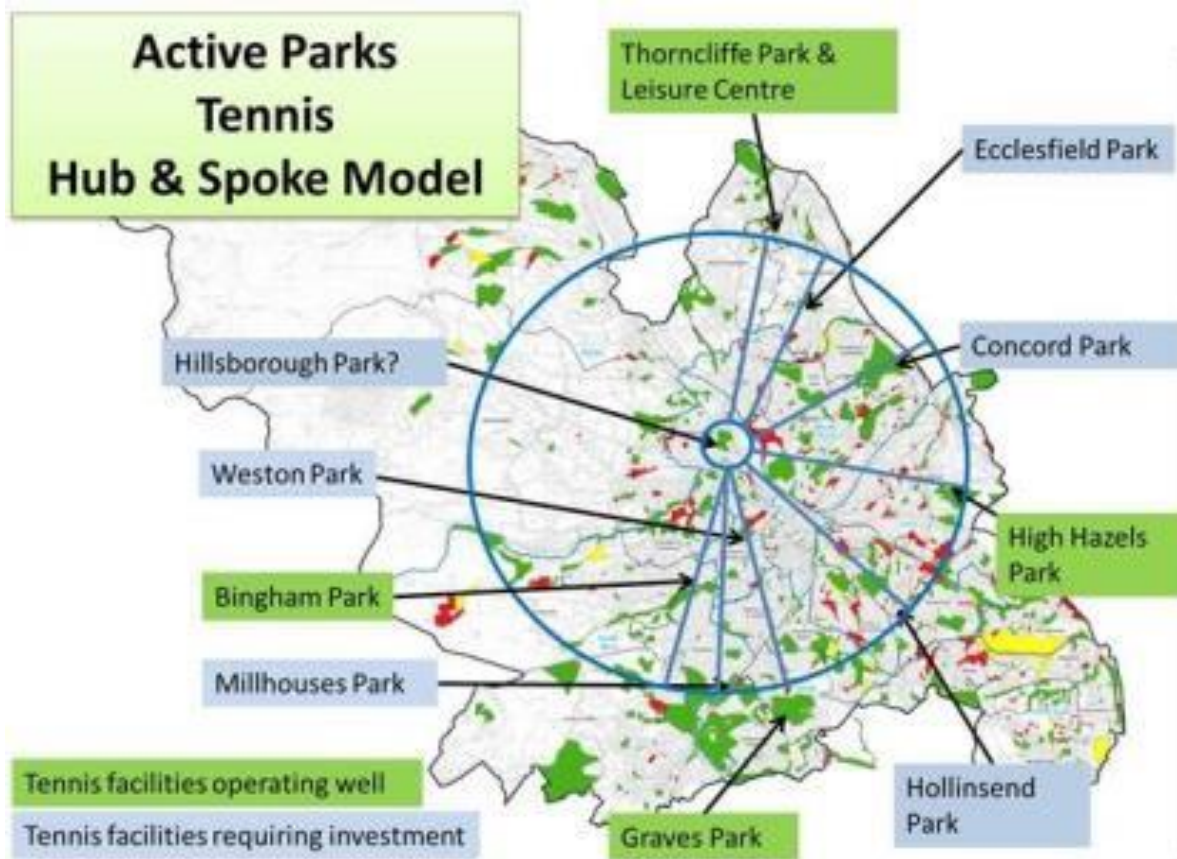
23
© Premier Tennis 2021

Source: Premier Tennis booking system,
4Global Social Value Calculator



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Map of Existing Parks Tennis Courts – Appendix B



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Form 2 – Key Decision – Sheffield Parks Tennis Procurement – Appendix C

1.0 Strategic Context

1.1. Better Parks

The Better Parks Initiative was given Cabinet Approval by Sheffield City Council in 2018. The purpose of the initiative was to set out an investment proposal for Sheffield's green spaces for the next five years that seeks to sustain and improve them, especially in the city's areas of greatest health inequality where the health benefits of parks are the greatest.

We know that high quality green spaces make a major contribution to people's health and wellbeing, provide places that bring people together, act as the focus for community activity and improve the look and feel of an area, making it a more attractive place to live, work, invest and study. Sheffield City Council is committed to improving the facilities and services in parks and green spaces, to enhance the quality of life of people living and working within the city.

This requires substantial financial investment in an economic environment where the Council's budget is under unprecedented pressure. In response to this, the Better Parks Initiative provides a framework to maximise investment and optimise income, while also preserving what makes our green spaces so special.

Better Parks is all about working with creative, civic-minded businesses, organisations and community groups, in strategically identified areas, to explore new and exciting opportunities for both financial and social investment within parks, woodlands, sports facilities, ponds, picnic areas and more.

Since the inception of Better Parks in 2018, progress for this and many projects has been affected due to the pandemic. Now faced with the unprecedented financial challenges the Council is facing in the aftermath of the COVID-19 pandemic, projects such as this are more important than ever.

We must do things differently and work in ways that may feel at odds with the way we have done things in the past. If we fail to draw in investment and generate income, appropriately and sensitively, we will need to cut services and the impacts of that will be seen on our Parks and Green Spaces.

This is where projects such as the Parks Tennis Hub and Spoke model come in. We have the opportunity to invite partners to work with us to develop proposals, whilst bringing much needed external investment to this. We have been working with the Lawn Tennis Association (LTA), Sport England and our existing Parks Tennis Operator, Courtside, to consider potential options for the site and all are supportive of bringing external investment to this development.

1.2 Sheffield's Leisure, Physical Activity and Sport Strategy

Sheffield is currently refining and resetting its strategic approach to leisure, physical activity, sport and wellbeing linked to strategic priorities. This is particularly important following the impact of the global pandemic and its impact on the leisure industry and behaviour in relation to sport and physical activity.

In 2019 Sheffield City Council commissioned SLC (Sport Leisure Consultancy) to undertake a Leisure Review. This examined the ways in which the City's Leisure and Sport assets and services could be redeveloped to become as close to self-funding as possible through investment and service transformation and how the facilities could be managed in the future. This was driven partly by financial challenges, but largely by an ambition to improve the quality and accessibility of leisure facilities, the customer experience and to help achieve the vision and mission of the city's Move More Plan.

1.3 Sheffield's Move More Physical Activity Plan (www.movemoreshffield.com)

Move More is Sheffield's physical activity strategy which states a vision to; Create a healthier, happier and more connected Sheffield

The strategy has recently undergone a refresh following the initial 5-year strategy 2015-2020. Active Environments was a key outcome area within the first strategy, of which the improvement and appreciation of 'active spaces' was a focus. This area of work was led through an 'Active Environment's Sub-group which the P&C service have had significant involvement with.

Environments is one of 6 priority areas for action within the refreshed Move More Strategy and an Action Plan has been developed of which the progression of a number of pilot Active Parks including Hillsborough Park, is a priority.

1.4 What is an Active Park?

Getting a good balance between increasing the site's appeal and from this, visitor footfall requires an increase in the capacity of facilities to service their needs and ensure a quality experience is maintained.

We are proposing that the focus of the capital investment within the Activity Hub will be in the provision of recreational facilities that encourage people and groups to do repeat visits – in order to increase their physical activity levels and improve their health and wellbeing.

Quality welfare facilities are required to enable duration of visits to be extended and investment in park infrastructure is needed to accommodate an increase in user numbers. Investment examples include:

- Sports facilities
- Running, walking and cycling routes
- Informal recreational facilities such as wheels courts, balls courts
- Callisthenic and other gym equipment
- Park Café and toilets – which can be a destination in its own right
- Horticultural and ecological habitat – provide seasonal change interest for aesthetic value, contemplative and quiet space, or as part of community engagement and 'hands on' involvement (wildlife conservation volunteering opportunities)

- Accessible facilities (including car parking)
- Park infrastructure – paths, signs, seating etc.

The goal is for a park or green space to become an outdoor community health hub (or outdoor leisure centre). To achieve this a site would need to be well designed and managed with a ‘brew, loo and view, with things to do for everyone’ (*Outdoor City Strategy, 2016*)

Outside the education sector, sport and physical activity have traditionally been provided by commercial leisure operators (private member chains, leisure centres, budget gyms) or by community sports clubs (typically in a single sport and run by volunteers). While important, they aren’t reaching or appealing to everyone and we have seen during the pandemic how people have engaged more with their parks and green spaces. We have also seen that people’s attitudes and behaviours around exercise have changed with people trying exercise in the outdoors more than ever, therefore we feel there is a real opportunity to develop something that is a largely outdoors and more informal way of being physically active.

1.5 Sheffield’s Green and Open Spaces Strategy 2010-2030

Sheffield Great Outdoors; states a vision ‘for Sheffield to become the greenest city in Britain, proud of its rich variety of open spaces. Our Strategy will ensure that every area of the city has green and open spaces of exceptional quality for all current and future generations to use and enjoy’

Within the Strategy, there are number of key outcomes of which this proposal aligns. Most notably Promoting Health and Activity as well as Realising Economic Value

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Authors of Report: Jane Smith and Rachel Woollen,
Commissioning Officers

Tel: 07747812555, 07392126808

Report of: Executive Director, People Services
Report to: Cooperative Executive
Date of Decision: 20th April 2022
Subject: Mental Health Independence and Support Framework
Commissioning

Is this a Key Decision? If Yes, reason Key Decision:	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
- Expenditure and/or savings over £500,000		<input checked="" type="checkbox"/>		
- Affects 2 or more Wards		<input checked="" type="checkbox"/>		
Which Cabinet Member Portfolio does this relate to? Executive Member for Health and Social Care				
Which Scrutiny and Policy Development Committee does this relate to? Health and Social Care				
Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, what EIA reference number has it been given? 1165				
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>

Purpose of Report:

This report sets out a recommissioning and creation of a new Mental Health Independence and Support Framework. There is no legal end date for the current contract; however, the contract has now been in place for four years and recommissioning at this point will allow for changes to be made to support a more sustainable service going forward. The Mental Health Recovery Framework, as it is currently commissioned, is a small framework of providers working with community-based clients who have been assessed as having unmet eligible needs due to their

mental health condition and require Adult Social Care support to meet those needs. The Council is legally required to ensure eligible needs are met under the Care Act 2014.

Recommendation:

The Cooperative Executive:

1. Approves the creation and re-commissioning of a new Mental Health Independence and Support Framework, as set out in this report.
2. Delegates authority to the Executive Director of People, in consultation with Director of Finance and Commercial Services, where there is no existing authority, to take all necessary steps to negotiate, agree terms of framework contracts that will be entered into with successful tenderers and thereafter to award such contracts.
3. Delegates authority to the Executive Director of People, in consultation with Director of Finance and Commercial Services, where there is no existing authority to take such steps to meet the aims and objectives as set out in this report.

Lead Officer to complete:	
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.
	Finance: Ann Hardy
	Legal: Henry Watmough-Cownie
	Equalities: Ed Sexton
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>	
2	EMT member who approved submission: John Macilwraith
3	Cabinet Member consulted: Councillor George Lindars-Hammond
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.
	Lead Officer Name: Sam Martin
	Job Title: Head of Commissioning

Date: 5 April 2022

MENTAL HEALTH INDEPENDENCE AND SUPPORT FRAMEWORK COMMISSIONING

1. PROPOSAL

1.1 Introduction and context

- 1.1.1 The Mental Health Recovery Framework, as it is currently commissioned, is a small framework of providers working with over 300 community-based clients who have been assessed as having unmet eligible needs due to their mental health condition and require Adult Social Care support to meet those needs.
- 1.1.2 The Council is legally required to ensure eligible needs are met under the Care Act 2014.
- 1.1.3 There is no legal end date for the current contract; however, the contract has now been in place for four years and recommissioning at this point will allow for changes to be made to support a more sustainable service going forward.
- 1.1.4 A large provider has recently exited the framework leaving an already fragile market vulnerable. Remaining providers on the framework have limited capacity to sustain the demand for Adult Social Care Mental Health support in the city. These providers do not have the ability to offer all levels of services required or the ability to expand to meet current demand.
- 1.1.5 Locally, demand for community mental health support has exceeded current provision, leaving some delays for individuals to receive support, and increasing the need for direct payment arrangements that are not always suitable.

1.1 Proposal

- 1.1.1 The proposal is to recommission a mental health framework that will allow people with eligible social care needs to receive support in a timely manner, and will offer a diverse range of support services in the city.
- 1.1.2 A thorough service review and consultation with all stakeholders in the city identified several key changes to the existing model. It is therefore proposed to commission an **Independence and Support Framework** for those with eligible needs due to their mental health, with two levels:
 - 1.1.3 ***Level 1: Targeted help – help when it is needed (crisis and short-term reablement)***
 - 1.1.3.1 This level of support is for two kinds of people:
 - **People who require short term intervention and support to regain lost life skills**, potentially due to a change in life events leading to having a period of poor mental health and eligible social care needs. The aim of this

reablement level of service is to move people from the care system as soon as possible without them becoming entrenched in long-term services.

- **Individuals who are in crisis and where their social care needs are unmet.** This need can be met by short term reablement helping to create some initial stability and security.

1.1.3.2 An example of eligible needs for both kinds of individual could include help with cleaning, shopping, payment of bills, and accessing the community. The regaining of these skills will allow an individual to live with some quality to their life before considering further interventions to support their independence.

1.1.3.3 In this level of service, there would be an aim of a planned discharge within 12 months, although a person could remain in this category for a maximum of 24 months with a view to discharge or move to the second commissioned level, Ongoing Care. The statutory duty for reviews to be undertaken annually would remain.

1.1.4 ***Level 2: Ongoing Care – helping people to live their lives as independently as possible***

1.1.4.1 This level of support is for two kinds of people:

- **Medium/long-term support for clients who need continued support to live independently.** These clients may have been through level 1's support offer, but found they still need support; or they may have other eligible social care needs and are willing to participate in focussed support to engage with their outcome goals to address their eligible needs.
- **Long-term support for clients who are assessed as needing support to maintain their mental health and stay well, potentially to meet their basic needs.** At support planning and review, outcome goal setting and discussion of increased independence should always be considered, but some people may need support for a long period of time – sometimes for their whole life.

1.1.5 Interrogation of the data available about the current framework has demonstrated that most clients in receipt of this kind of support have been supported for two or more years; some have had support for 5 years+. Based on current figures and estimates, 20% of clients would be in level 1 and 80% would be in level 2. With targeted support the aim would be that 20% would be discharged before the need for level 2. By capturing people at the start of the journey and offering intense support to regain life skills, they may therefore no longer require long-term support, and we will have acted preventatively.

1.1.6 However, it is important to be clear that support will continue for existing service users and will only be revised – if appropriate and in line with the Care Act – following annual review.

- 1.1.7 Support will be provided in blocks of 12 months with annual reviews to assess further need. The support may be to meet any number of eligible needs and the number of hours may vary greatly. This support could be in the individual's own home, in supported accommodation, or somewhere else.
- 1.1.8 A significant finding in the consultation carried out during the development of the new service model was that the concept of 'recovery' caused significant stress and confusion for many people, as the term can mean many different things. The expectation that someone can recover can add uncertainty and pressure on the individual. A more appropriate approach is to support individuals to develop ways of living with their mental health condition. This level of support is to enable individuals to feel confident that the support is there without a constant pressure to achieve a level of recovery determined by set outcome measures – although the aim would always be for some to achieve good outcomes and no longer require support.

1.2 Key milestones

- 1.2.1 The following are likely key milestones:

Co-operative Executive meeting	20 April 2022
Service Specification completed	April/May 2022
Invitation to Tender issued	June 2022
Contract Award	July/August 2022
Contract Go Live	November 2022

2. HOW DOES THIS DECISION CONTRIBUTE?

- 2.1 As part of this recommissioning proposal the Council aspires to achieve a number of outcomes for Sheffield people, which are outlined in section 6 of this report. These outcomes are very much aligned with the vision of Sheffield's [new Adult Social Care Strategy](#), 'Living the life you want to live', which was agreed by the Cooperative Executive in March 2022.
- 2.2 Comparisons have been made with what other local authorities provide for this cohort both locally and nationally. Through the discussions had it became apparent that the service offered in Sheffield was of a high quality, meeting all legal requirements as part of the Care Act. Sheffield services have a community focus allowing individuals to remain in their own homes and neighbourhoods. In other areas mental health support was delivered through either a short-term enablement or residential care and supported living. There did not seem to be a community focus. This proposal will build on the high-quality offer that is already available to Sheffield people.
- 2.3 The aim of this proposed procurement is that new and smaller provider services will be encouraged to engage with the contract. The current service providers have not had the capacity to offer support to those from BAME communities. The intended contract will allow for smaller specific organisations to tender, which will have a positive impact on local communities.

2.4 Aside from the general impact on communities of those with eligible needs being well supported, public health officers have advised that this contract has no wider wellbeing impacts as providers can only provide a service for those service users referred to them. All areas of wellbeing for referred service users are set out in the Support Plan and will be reinforced by the required use of an outcome measure to ensure quality standards.

3. HAS THERE BEEN ANY CONSULTATION?

3.1 The local Sheffield arm of Rethink, a national mental health charity, were commissioned to undertake a stakeholder consultation, in which a survey was developed with a group of Experts by Experience and distributed to existing providers to share with the current users of their service.

3.2 A series of interviews and discussion groups were also held with stakeholders involved, which included:

- Service Users.
- Experts by Experience.
- Community Mental Health Teams.
- Single Point of Access.
- Social Care Development Team.
- Sheffield City Council.
- Direct Payment providers.
- The four current framework providers.

3.3 As a result of the interviews and discussions, the following were identified as key areas for consideration:

- Flexibility of support.
- Managing finances/ISFs.
- Use of The Recovery Star.
- Support Planning.
- Sub-contracting.
- Standard and Enhanced Care.

3.4 Additionally, people were asked about what changes they would like to see made in the future, which have been summarised below:

- Remove use of the Recovery Star for measuring personal goals/outcomes.
- Change the support planning process with support plans being written by staff within Sheffield Health and Social Care Trust (SHSC).

- Ensure the referral and assessment process is simplified.
- Ensure support plans are simple with clearly defined goals.
- Explore different models of care.
- Change the way service providers are funded/change finance arrangements.
- Include a more diverse, inclusive, and flexible range of support on offer.
- Ensure closer working relationships between SHSC staff and framework providers.
- Change the name from 'Recovery Framework'.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Key Risks

4.1.1 There are a few risks associated with this procurement, as with any procurement exercise:

- 4.1.1.1 Current providers may not accept the proposed hourly rate and withdraw from the market, with two potential impacts: a) not enough support available for those who need it; b) providers insist on providing the service at an increased budget that the Council cannot afford.
- 4.1.1.2 New providers may not join the framework, and therefore the framework will not have increased capacity or diversity of provision.
- 4.1.1.3 Potential disruption to service users who may need to move to a new provider, with the risk of a corresponding impact on their mental health and wellbeing.
- 4.1.1.4 Social work teams responsible for ensuring suitable assessment and review processes are over-stretched and undergoing significant organisational change, which may have an impact on the smooth running of the service's pathways.
- 4.1.1.5 Due to the nature of current mental health social work arrangements, it has been difficult to obtain completely accurate data about the current framework. There is therefore a small risk that calculations around future costs and demand will need to be amended.

4.1.2 A risk log is being maintained as part of this commissioning exercise.

4.2 Equality of Opportunity Implications

4.2.1 An Equalities Impact Assessment (EIA) has been completed alongside an action plan. The EIA will be reviewed on a regular basis.

4.2.2 Re-commissioning the service should have a positive impact across all protected groups and particularly on disabled people with mental health problems. Potential providers will be asked, in their tender response, to demonstrate how they will

create a Diversity Plan, how their staffing and training reflects this process, and their ability to work with other organisations and resources to bring in specific services.

4.2.3 To ensure that all protected groups (e.g. BAME communities, people with physical disabilities, sensory impairment or learning disabilities, and lesbian, gay, bisexual and transgender people) are able to access and benefit from the service equitably, the contract holder will be asked to develop an action plan on how the new service will meet the diversity needs of the clients referred to them.

4.2.4 The proposal is an active example of the Council's obligations under the Public Sector Equality Duty to have due regard to the need to reduce inequality between people sharing a protected characteristic (in this instance, mental ill health as a category of disability) and those who do not, namely to:

- Eliminate discrimination, harassment and victimisation.
- Advance equality of opportunity, and,
- Foster good relations.

4.2.5 Moreover, there are further inequalities and intersectionalities within the broad remit of mental health itself that the framework will need to consider. For example, as cited in the Commission for Equality in Mental Health report, 2020:

- People within black and African-Caribbean communities may be more likely to experience post-traumatic stress disorder, schizophrenia and suicide risk, and to be sectioned under the Mental Health Act.
- Women are significantly more likely to experience physical or sexual abuse and associated mental health problems.
- LGBTQ+ people are more likely to face mental ill health but have lower IAPT recovery rates.
- People with autism and deaf people are much more likely to experience poor mental health.
- There are strong associations between mental ill health and children and adults living in higher deprivation areas (and similar lower IAPT recovery rates).
- People over the age of 65 may be less likely to be recognized as needing therapy support.

4.3 Financial and Commercial Implications

4.3.1 The current financial envelope for Mental Health Purchasing budgets 22/23 is £14.7m. This is made up of SCC funds, client contributions, CCG contributions and other income. This pays for all types of support for Mental Health services. For the

reprovision to be acceptable it needs, along with other Mental Health services commissioned by the Council, to keep costs within this budget envelope.

- 4.3.2 Over the last three years, expenditure specifically on the framework has averaged £1.4m a year. (A further £3.3m a year on average was spent on direct payments.)
- 4.3.3 Detailed analysis has been carried out into potential service costings. It is estimated that the recommissioning will deliver a small financial saving, but this has not been included in 22/23's budget and is dependent on a number of factors, not least the continued rise in demand (number of people), acuity (amount of support people need) and costs for mental health support (including increase in inflation and wage growth).
- 4.3.4 It is proposed to procure a five-year contract for the new service to deliver the best possible outcomes with break clauses at years 3 and 4 to enable contract flexibility to meet changing demands. The annual contract price will be £1.4m per year; however, this is subject to slight change as the service is demand led. Providers will be invited to tender for one, or both, of the two levels described in section 1 of this report.
- 4.3.5 It is recommended that the contract will be awarded following a two-stage open tender, governed by the Light Touch Regime (LTR), in line with public contracting regulations and Sheffield City Council standing orders. We intend to contract using Sheffield City Council standard terms and conditions. The tender will be split into 2 Lots. Bidders will be allowed to apply for more than one of these lots. Successful bidders will be awarded a place on the framework, based on a quality and social value split (90% Quality, 10% Social Value). Due to the prices being fixed for each lot, there will be no evaluation criteria on price. Bids will be evaluated by Mental Health Commissioning colleagues, facilitated by Commercial Services Colleagues. Several providers can be successful to join the framework – there will not be just one successful bidder. All information on the re-opening of the framework will be clearly outlined in the tender documentation which will be published on Mercell.
- 4.3.6 The intention is to re-open the framework on an annual basis; however, if the requirement is not there this option will not apply. All successful bidders that have gained access to the framework will have an equal opportunity to pick up packages based upon the needs assessments of the clients.
- 4.3.7 The current framework has a range of hourly rates, which creates a disparity between the lowest and highest rates. This has had a significant impact on client contributions. It is planned to address this through setting a standard market rate. A soft market test was carried out to test this planned change.
- 4.3.8 The specification and evaluation process will take into account the need to ensure that any change of provider will not result in a loss or reduction of service for clients who have asked the Council to arrange services on their behalf.

4.4 Legal Implications

4.4.1 The Local Authority has a wide range of duties relating to assessing and meeting the care and support needs of adults and their carers, following implementation of the Care Act 2014. Under sections 2(1)(a) and (b) of the Act the authority must provide or arrange for the provision of services, facilities, or resources, or take other steps which it considers will contribute towards preventing or delaying the development of adults in its area.

4.4.2 The procurement process and any contract awards must be undertaken in accordance with all relevant provisions of the Public Contract Regulations 2015 and the Council's Constitution including its Contracts Standing Orders. Successful Service providers selected by the Council following a compliant procurement process meeting requirements of public law requirements, will be required to enter into formal written legal contracts with the Council.

5. ALTERNATIVE OPTIONS CONSIDERED

5.1 As part of the options appraisal exercise the following additional options were identified and evaluated:

Option	Pros	Cons
A: Continue as it is	<ul style="list-style-type: none"> • Established framework embedded in Adult Mental Health Services. • Understood by workers in the Adult Mental Health Recovery Teams. • Clients have established support. • Providers have a regular income. 	<ul style="list-style-type: none"> • New clients are unable to choose council arranged services (if they wish to) due to a lack of providers, high waiting list for support. • Increase in the use of inauthentic/inappropriate direct payments. • Financial impact due to using more direct payment providers, such as the additional cost incurred with money management services. • Current provision not fully focussed on recovery with many clients continuing with support without assessed needs being reviewed. • No incentive/appetite for smaller providers to join the framework.
B. Refresh current service specification	<ul style="list-style-type: none"> • Enables more providers to join the framework. 	<ul style="list-style-type: none"> • As above. • Doesn't allow for major changes which will enable lessons to be

	<ul style="list-style-type: none"> • Established framework embedded in Adult Mental Health Services. • Understood by workers in the Adult Mental Health Recovery Teams. • Clients have established support. • Providers have a regular income. 	<p>learnt and permit a new focus on recovery.</p> <ul style="list-style-type: none"> • Current outcome tool is prohibitive for smaller providers to administer. • Providers will likely come back with increased prices for delivering the same service.
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6. REASONS FOR RECOMMENDATIONS

6.1 It is anticipated that the recommended option will deliver the following outcomes:

6.1.1 The Council can meet its statutory duties under the Care Act 2014.

6.1.2 Individuals who have assessed eligible social care needs because of their mental health will be supported.

6.1.3 The market will be stabilised and diversified, with increased provision to meet the needs of the cohort.

6.1.4 The Council can be assured of the quality of the provision it has commissioned, particularly if the number of direct payments are reduced (where appropriate).

6.1.5 Clients will be satisfied that the support they receive enables them to recover a life that has hope, meaning and purpose.

6.1.6 Clients will have access to support that is appropriate, delivered in a timely manner and responds to fluctuating needs.

6.1.7 Clients will meet their defined goals set out in the Support Plans that they have co-created.

6.1.8 Clients will be able to live interdependently within the community with appropriate support (accommodation, employment, social integration).

6.1.9 Clients will be able to reduce their need/use of health and social care services.



Author/Lead Officer of Report: Christine Anderson, Commissioning Service Manager

Tel: 07969852121

Report of: *Executive Director, People Services*

Report to: *Co-operative Executive*

Date of Decision: *20/4/2022*

Subject: *Enhanced Supported Living Framework*

Is this a Key Decision? If Yes, reason Key Decision: -	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
- Expenditure and/or savings over £500,000		<input checked="" type="checkbox"/>		
- Affects 2 or more Wards		<input checked="" type="checkbox"/>		
Which Cabinet Member Portfolio does this relate to? <i>Health and Social Care</i>				
Which Scrutiny and Policy Development Committee does this relate to? <i>Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee</i>				
Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, what EIA reference number has it been given? 84				
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:-				

Purpose of Report:

The purpose of this report is to seek approval for the development of procurement strategy for the establishment of a local Enhanced Supported Living Framework.

The proposed local enhanced supported living framework will offer a range of services which support disabled people to live in the community and will have 4-year term, with an estimated value of £7.5m. The Enhanced Supported Living Framework would be part of a spectrum of service models to meet the needs of people who are eligible for social care support in future.

Enhanced supported living is an enhanced version of the current local supported living framework. It will be designed to support the needs of individuals who are perceived as complex by services and require support and/or accommodation.

Recommendations:

It is recommended that the Co-operative Executive:

1. Approves the procurement strategy for providers to deliver enhanced supported living services for individuals with needs relating to complex Learning Disability /Autism as detailed and set out in this report.
2. Delegates authority to the Director of Adult Health and Social Care, in consultation with the Director of Finance and Commercial Services and the Director of Legal and Governance to agree the terms of the framework contract and award the framework contract and any subsequent call-off contracts to the successful tenderers.
3. Where no current authority exists, delegates authority to the Director of Adult Health and Social Care, in consultation with the Director of Finance and Commercial Services and the Director of Legal and Governance, to take such steps to meet the aims and objectives as detailed and set out in this report.

Background Papers:

(Insert details of any background papers used in the compilation of the report.)

Lead Officer to complete:-		
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: <i>Liz Gough/Ann Hardy</i>
		Legal: Richard Marik
		Equalities: <i>Ed Sexton/Bashir Khan</i>
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>		
2	EMT member who approved submission:	<i>Alexis Chappell</i>
3	Cabinet Member consulted:	<i>George Lindars-Hammond</i>
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.	
	Lead Officer Name: <i>Christine Anderson</i>	Job Title: <i>Commissioning Service Manager</i>
Date: <i>7 April 2022</i>		

1. PROPOSAL

- 1.1 It is proposed that the Council procures for a 4-year period a local enhanced supported living framework with an estimated value of £7.5m.
- 1.2 Enhanced supported living is for young people (aged 16 and over) and adults, with needs relating to complex Learning Disability/Autism. The individuals will be displaying behaviours that challenge services and may also:
- have complex histories (including 'forensic' and/or offending histories) and risky behaviours.
 - have spent a long time in secure hospital or other restrictive / institutionalised settings.
 - be living in other restrictive and/or high-cost settings including out of city settings.
 - be at risk of admission to hospital, or breakdown in their current support.
 - experience complex sensory needs arising from autism.
- 1.3 Enhanced Supported Living provision must be highly resilient, able to provide intensive and skilled person-centred support that is sustainable in the long term. Providers need to foster a culture of positive values, attitudes, and ways of working, and build trust and resilience in their workforce.
- 1.4 Higher levels of 'non-contact' staff time are required, for training, reflective practice, staff supervision and team working. Higher ratios of management to front line staff are required, with strong and visible leadership. There is a need to retain experienced staff as part of the core team and to assist with the development of less experienced staff.
- 1.5 Enhanced supported living, differs from basic supported living, in that the staff training and experience is of a higher degree. The organisational professional support is also superior for Enhanced Supported Living, such as in house OTs, Positive Behavioural Support practitioners and Psychologists.
- 1.6 The Council has used its own local Supported Living Framework for people with learning disabilities since 2014. However, there was a recognition that we needed to develop the market to ensure that the offer included provision of support for people with a need for a greater level of *Enhanced* support, and to contract with providers with the appropriate expertise to deliver these services. The Council's original intention was to procure a local Enhanced Framework to complement the existing Supported Living Framework. These plans were superseded by discussions with the Yorkshire and Humber Transforming Care Partnerships and a decision was made to pursue the regional option instead.
- 1.7 In 2019, Yorkshire and Humber Clinical Commissioning Groups, Local Authorities and NHS Specialised Commissioners developed a region-wide framework consisting of 11 providers to provide Enhanced Community Living Services for people aged over 16 years with high levels of complex needs.

- 1.8 The scope of the Regional Framework was to provide enhanced community living services to support people currently in hospital, or who live in the community, who may:
- display behaviours that challenge
 - pose risks to themselves or others
 - have a history of offending
 - have experienced multiple placement breakdowns in the community
 - have spent a long time in a hospital inpatient setting

- 1.9 This Regional Framework was launched in March 2019. Sheffield City Council have called off the Regional Framework to set up the Supported Living Service at Wordsworth View and to procure bespoke, enhanced supported living packages for two individuals. To date, all the support packages have been awarded to one provider who offers enhanced training and inhouse professional support to both residents and staff. This level of expertise is unparalleled in the supported living market in Sheffield currently.

Current position

- 1.10 The regional framework currently accessed for enhanced supported living is coming to an end on 31st March 2022 by a joint agreement between the Y&H local authorities and CCGs. Our intention is to replace the regional framework with an enhanced offering locally as use of the current regional framework is considered not to have been entirely successful and there are no plans for it to be replaced.
- 1.11 The Enhanced Supported Living Framework is an Enhanced version of the current local Supported Living Framework. It will be designed to support the needs of individuals who are perceived as complex by services and who require support and/or accommodation.
- 1.12 The proposal is therefore the development of procurement strategy for the establishment of a local Enhanced Supported Living Framework. This will offer a range of services which support disabled people to live in the community and will have 4-year term, with an estimated value of £7.5m.
- 1.13 The Enhanced Supported Living Framework would be part of a spectrum of service models to meet the needs of people who are eligible for social care support in future, particularly with a clear enablement, wellbeing and outcome focus aligned to our approach to social care in going forward.
- 1.14 It is recommended that we establish an Enhanced Supported Living Framework which would be via a 3 stage Pseudo Open tender process:
- Stage 1 – Quality and Price
 - Stage 2 – Provider Presentation and panel feedback
 - Stage 3 – top six scoring providers invited to submit final bid only changing in accordance with feedback.

- 1.15 This will retain the ability to enter into dialogue with bidders and to refine and improve offers ensuring best value without detriment to the quality of outcomes for the supported person. Each provider on the framework would have the opportunity of being directly awarded by rotation. This should attract a diverse range of quality providers – including small, local organisations - who might otherwise consider it not worthwhile joining a framework as every opportunity is otherwise subject to a mini competition.
- 1.16 There is an ongoing demand for enhanced supported living services to be set up for a small cohort of people with a learning disability and/or autism who display behaviour that challenges including those with a mental health condition. Our attention is also focused on young people coming through the Transitions Service who require specialist support in the community.

Options appraisal

- 1.17 The options appraisal considered these options:

Option One: Do Nothing

This would be problematic as we do not have capacity within the existing Supported Living Framework to meet the demand or with the correct expertise for the support required for people with complex needs either coming through Transitions or moving back to the City from more restrictive settings.

Option Two:

Include a Lot in the new Framework (start date March 2023) for Enhanced Community Living Services. This would mean that there was a gap in the market for 12 months. The demand over the last 6 months for enhanced services is unprecedented and is thought to be related to the post pandemic crisis in care. We would be reliant on our existing Supported Living Framework, which is already under pressure in terms of the ability to deliver enhanced services. Alternatively, we would be making spot purchases with non-contracted providers or placing people out of city, often into high-cost residential settings.

Option Three:

The establishment of a local Enhanced Supported Living Framework - to bridge the gap in advance of the new Framework which will replace the Supported Living Framework. The Enhanced Supported Living Framework would be part of a spectrum of service models to meet the needs of people who are eligible for social care support in future.

- 1.18 It is recommended that we establish an Enhanced Supported Living Framework as outlined in Option 3. This would be via a 3 stage Pseudo Open tender process:
- Stage 1 – Quality and Price

- Stage 2 – Provider Presentation and panel feedback
- Stage 3 – top six scoring providers invited to submit final bid only changing in accordance with feedback.

2. HOW DOES THIS DECISION CONTRIBUTE?

- 2.1 A local Enhanced Supported Living Framework will mean that we improve the outcomes and life chances for people with complex support needs by working with specialist providers to offer them a home with support in Sheffield.
- 2.2 Sheffield City Council adopted its One Year Plan in July 2021.
- 2.3 The Plan contains 4 key areas, and the area which this proposal will contribute towards is Education, Health and Care.
- 2.4 Under the Adult Social Care Strategy 2021-2030, the Vision for Adult Social Care in Sheffield is that:
‘Everyone in Sheffield lives in a place they can call home, in communities that care, doing things that matter to them, and when they need it, they receive care and support that prioritises independence, choice and recovery’
- 2.5 The Adult Health and Social Care Strategic Plan (2021 – 2030) outlines in its outcomes that ‘Everyone in Sheffield should be able to live independently and have control and choice over decisions that affect their care and support.

3. HAS THERE BEEN ANY CONSULTATION?

- 3.1 Recent consultation has not been completed specifically in relation to this procurement. However, there was a robust series of market engagement activities to inform the Cabinet report in 2019.
- 3.2 Members of the Sheffield Transforming Care Steering Group were closely involved in developing, and fully supportive of, this framework. The group included officers from the Council, Sheffield CCG, Sheffield Health and Social Care Trust and representatives of people who use services and family carers.
- 3.3 ‘Speak up Rotherham’ who facilitated co-production work for the Transforming Care footprint held a workshop in Sheffield where people with learning disabilities and their families shared their experiences and aspirations for housing and support.
- 3.4 Robust regional consultation and co-production took place prior to the implementation of the regional framework. This included market engagement with providers, stakeholder engagement with various carer and professional groups and co-production with experts with lived experience.
- 3.5 The Enhanced Supported Living Services’ specification will be closely informed

by the national Transforming Care programme and 'Building the Right Support' documentation, production of which included co-production with people with learning disabilities and their families.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications

4.1.1 The proposals are designed to improve the resilience, availability and quality of Supported Living delivered to people who display behaviours that challenge. The resulting improvements will not impact disproportionately on any section of the population of people who require care and support.

4.1.2 An Equality Impact Assessment has been completed and is summarised below: Contracts for the provision of Enhanced Supported Living Services will have a positive impact for people using the services and their carers because:

- The Framework will offer a real choice of supported living options that meets people's needs and aspirations, receiving support in the least restrictive settings that meets their needs. This will enable them to overcome barriers to full participation in their local community.
- Different models of co-production / collaboration will be used in the procurement of complex needs support involving the individuals and their families and / or circles of support/advocates. This will ensure people have a voice and their individual needs are considered as part of the assessment of needs and support planning of their future care and support services.
- The Framework will ensure people are supported to live in neighbourhoods where they will be supported to have a connection and feel part of their local community, and where they feel safe and welcome.

4.1.3 The Equality Impact Assessment (EIA) has been completed alongside an action plan and will be reviewed on a regular basis.

4.1.4 The commissioning of this the service should have a positive impact across all protected groups and particularly on disabled people with a learning disability and/or autism. Potential providers will be asked, in their tender response, to demonstrate how they will create a Diversity Plan, how their staffing and training reflects this process, and their ability to work with other organisations and resources to bring in specific services.

4.1.5 To ensure that all protected groups (e.g. BAME communities, people with physical disabilities, sensory impairment or learning disabilities, and lesbian,

gay, bisexual and transgender people) are able to access and benefit from the service equitably, the contract holder will be asked to develop an action plan on how the new service will meet the diversity needs of the clients referred to them.

4.1.6

The proposal is an active example of the Council's obligations under the Public Sector Equality Duty to have due regard to the need to reduce inequality between people sharing a protected characteristic (in this instance, as a learning disability) and those who do not, namely to

- eliminate discrimination, harassment and victimisation,
- advance equality of opportunity, and
- foster good relations.

4.2 Financial and Commercial Implications

4.2.1 Our LD Residential Care Budget in Sheffield for 2022/23 is circa £16.3m. The average cost of a placement for this client group is £95k per annum with our most expensive package on average being £227k per annum. This budget supports 157 clients of which 64 are out of city, costing £6.8m, of the £14.8m estimated expenditure.

4.2.2 If we were to move any clients back into the City, to make this contract viable and achieve savings, it would have to be some/all of the most expensive 11 clients. If we were able to bring all 11 back into the City the care cost savings would amount to around £400k (provided 1:1 care is sufficient). Some of the Out of City clients are in settings in our local authority neighbours so if any of them are within the 11 most expensive given their proximity to Sheffield moving them is highly unlikely and could likely face challenge from the families.

4.2.3 The other client group we have to consider in this proposal is children reaching the age of 18 who will transition to the adults' budget. The cost of these clients on the adults' budget has been significant and is varied depending on the needs of each young person. If a framework will allow us to place these young people in a less restrictive, care placement within Sheffield, that has to be a positive move for them, but we have to be mindful of the costs attached to that placement. If their needs are so significant that round the clock care and 2:1 support is required, then residential care may prove to be cheaper.

4.2.4 There has been a backlog of dealing with these cases because of the pandemic so the costs seen in 21/22 have far exceeded prior years' at £3.72m and are likely to settle around £2m-£2.5m in a normal year.

4.2.5 A placement at the higher end of this framework (£23 per hour) where the client requires 1:1 care for 24 hours per day will cost the Council £3.8k per week approx. £200k per year. Any adjustments to the number of carers required

obviously increases this cost...i.e. 2:1 care during the day (12 hours) plus 1:1 care at night would increase the cost to £5.8k per week.

- 4.2.6 The Councils' current financial situation deems it necessary to ensure that placements seek to reduce expenditure whilst still maintaining the needs of the person are met. In order for this framework to be successful it has to deliver care for Sheffield clients at a lower cost than they do/would cost in a spot purchase out of city residential placement. Any future placements which change the average cost or the number of people supported will increase the expenditure and will therefore not fall within the budget described above thus increasing the pressure on the Councils' budget.

4.3 Legal Implications

- 4.3.1 The Localism Act 2011 provides local authorities with a "general power of competence" which enables them to do anything that an individual can do as long as the proposed action is not specifically prohibited. A purpose of the Act is to enable local authorities to work in innovative ways to develop services that meet local need.

- 4.3.2 Section 5 of the Care Act 2014 provides that:

(1) A local authority must promote the efficient and effective operation of a market in services for meeting care and support needs with a view to ensuring that any person in its area wishing to access services in the market—

(a) has a variety of providers to choose from who (taken together) provide a variety of services;

(b) has a variety of high quality services to choose from;

(c) has sufficient information to make an informed decision about how to meet the needs in question.

(2) In performing that duty, a local authority must have regard to the following matters in particular-

...

(b) the need to ensure that it is aware of current and likely future demand for such services and to consider how providers might meet that demand;

...

(3) In having regard to the matters mentioned in subsection (2)(b), a local authority must also have regard to the need to ensure that sufficient services are available for meeting the needs for care and support of adults in its area and the needs for support of carers in its area.

- 4.3.3 By procuring for an enhanced supported living framework, the Council will go some way towards fulfilling its duty to meet the care and support needs of its

constituents under s4 Care Act 2014.

- 4.3.4 The procurement and award of any public contract must comply with the provisions of the Public Contracts Regulations 2015 (PCR). As an above-threshold Schedule 3 service, the enhanced supported living framework will be governed by the light touch regime (LTR) under the PCR. Under the LTR, the Council has the flexibility to use any process or procedure they choose to run the procurement, as long as it respects the mandatory requirements of the PCR: contract notice/PIN; advertisement on Contracts Finder if using a contract notice; making procurement documents available; compliance with principles of transparency and equal treatment; conducting the procurement in conformance with the information provided in the contract notice or PIN; time limits imposed on suppliers must be reasonable and proportionate.
- 4.3.5 The Council has a considerable amount of discretion around the design and structure of the award procedures for above threshold Schedule 3 contracts and may devise award procedures that take into account the specifics of the services. Such award procedure must however be at least sufficient to ensure compliance with the principles of transparency and equal treatment of suppliers and the Council must conduct the procurement and resulting award in conformity with the information in the contract notice or PIN.
- 4.3.6 In order to run a “pseudo-open” procurement procedure, the basics of any well-run procurement exercise should be respected and the award of contracts under the framework on an “rotation” basis must comply with the principles of equal treatment and transparency. It is therefore imperative that such “pseudo” procurement procedures and award criteria are clearly stated in the tender documents and framework agreement respectively.

4.4 Other Implications

- 4.4.1 Typically a package procured through the Enhanced framework will incur higher costs than standard Supported Living provision. The intention is to use this framework for clients coming through the Transitions route (Children once they reach 16 years of age) and clients that we can find provision for who are currently in expensive Out of City provision.
- 4.4.2 It is anticipated that the new Enhanced Supported Living Framework will improve the current offer compared to out of city spot purchases for high cost residential/college/supported living both in terms of the financial impact, progression and quality outcomes for people.

5. **ALTERNATIVE OPTIONS CONSIDERED**

- 5.1 The other options considered were to do nothing and be reliant on the existing Supported living Framework or to include a Lot for enhanced supported in the

April 2023 Working Age Framework.

5.2

A local framework can be wider than the regional Framework i.e. include prevention, return from out of city residential care, help with transition and other complex needs. An Enhanced Framework:

- will facilitate smoother transition from an enhanced service to the standard framework where the same organisation provides both
- will allow small local organisations with local community-based networks who did not wish to bid to be on the wider regional framework to support people who display behaviours that challenge
- can be re-opened our discretion, offering more local control over the market
- will allow closer control over price
- builds on the success of positive relationships with local framework and current non-framework providers

6. REASONS FOR RECOMMENDATIONS

6.1 It is anticipated that the recommended option will deliver the following outcomes:

- The Council can meet its statutory duties under the Care Act 2014.
- The market will be stabilised and diversified, with increased provision to meet the needs of the cohort of people with a learning disability/autism who have complex support needs.
- The Council will be able to ensure Value for Money by agreeing a ceiling on the hourly rate with contracted providers and entering into a dialogue on a case-by-case basis for each call off.
- The Council can be assured of the quality of the provision it has commissioned and will monitor the quality outcomes under the terms of the Framework
- People will be supported to live within their local community with the right level of support



Author/Lead Officer of Report:

Damian Watkinson,
Finance Manager

Tel: 0114 273 6831

Report of: *Eugene Walker*

Report to: *Co-operative Executive*

Date of Decision: *20th April 2022*

Subject: *Capital Approvals for Month 11 2021/22*

Is this a Key Decision? If Yes, reason Key Decision:-

	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
- Expenditure and/or savings over £500,000		<input checked="" type="checkbox"/>		
- Affects 2 or more Wards		<input checked="" type="checkbox"/>		

Which Individual Executive Member Portfolio does this relate to? ***Finance and Resources***

Which Scrutiny and Policy Development Committee does this relate to?
Overview and Scrutiny Management Committee

Has an Equality Impact Assessment (EIA) been undertaken? Yes No

If YES, what EIA reference number has it been given? *(Insert reference number)*

Does the report contain confidential or exempt information? Yes No

If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:-

*“The (**report/appendix**) is not for publication because it contains exempt information under Paragraph (**insert relevant paragraph number**) of Schedule 12A of the Local Government Act 1972 (as amended).”*

Purpose of Report:

This report provides details of proposed changes to the Capital Programme as brought forward in Month 11 2021/22.

Recommendations:

- (i) Approve the proposed additions and variations to the Capital Programme listed in Appendix 1, including the procurement strategies and delegate authority to the Director of Finance and Commercial Services or nominated Officer, as appropriate, to award the necessary contracts
- (ii) Approve the proposed procurement strategy for the Woodbourn Road Football Hub as detailed in Appendix 2, subject to the approval of the recommendations in the Sheffield Football Hubs Report

**Background Papers:
Appendix 1, Appendix 2**

Lead Officer to complete:-	
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.
	Finance: <i>Tim Hardie</i>
	Legal: <i>Nadine Sime</i>
	Equalities: No
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>	
2	EMT member who approved submission: <i>Eugene Walker</i>
3	Individual Executive Member consulted: <i>Councillor Cate McDonald Individual Executive Member for Finance and Resources</i>
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.
	Lead Officer Name: <i>Damian Watkinson</i>
	Job Title: <i>Finance Manager Business Partner Capital</i>

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MONTH 11 2021/22 CAPITAL APPROVALS

1. SUMMARY

- 1.1 A number of schemes have been submitted for approval in line with the Council's capital approval process during the Month 11 reporting cycle. This report requests the relevant approvals and delegations to allow these schemes to progress.
- 1.2 Below is a summary of the number and total value of schemes in each approval category:
- additions of specific projects to the capital programme creating a net increase of £7.457m
 - 17 variations creating a net increase of £3.522m;
 - 1 change in scope with net nil impact on budget
 - 1 approval of procurement route only
- 1.3 Further details of the schemes listed above can be found in Appendix 1.

2. WHAT DOES THIS MEAN FOR SHEFFIELD PEOPLE

- 2.1 The proposed changes to the Capital programme will improve the recreational leisure facilities, schools, roads and homes used by the people of Sheffield, and improve the infrastructure of the city council to deliver those services.

3. BACKGROUND

This report is part of the monthly reporting procedure to Members on proposed changes to the Council's capital programme.

4. OUTCOME AND SUSTAINABILITY

- 4.1 By delivering these schemes the Council seeks to improve the quality of life for the people of Sheffield.

5. OTHER IMPLICATIONS

5.1 Finance Implications

The primary purpose of this report is to provide Members with information on the proposed changes to the City Council's Capital Programme further details on each scheme are included in Appendices 1 & 2

5.2 Procurement and Contract Award Implications

This report will commit the Council to a series of future contracts. The procurement strategy for each project is set out in Appendices 1 & 2. The award of the subsequent contracts will be delegated to the Director of Financial and Commercial Services.

5.3 Legal Implications

Any specific legal implications in this report are set out in Appendices 1 & 2

5.4 Human Resource Implications

There are no direct Human Resource implications for the Council.

5.5 Property Implications

Any specific property implications from the proposals in this report are set out in Appendices 1 & 2.

6. ALTERNATIVE OPTIONS CONSIDERED

- 6.1 A number of alternative courses of action are considered as part of the process undertaken by Officers before decisions are recommended to Members. The recommendations made to Members represent what Officers believe to be the best options available to the Council, in line with Council priorities, given the constraints on funding and the use to which funding is put within the Revenue Budget and the Capital Programme.

7. REASONS FOR RECOMMENDATIONS

- 7.1 The proposed changes to the Capital programme will improve the services to the people of Sheffield
- 7.2 To formally record changes to the Capital Programme and gain Member approval for changes in line with Financial Regulations and to reset the capital programme in line with latest information.
- 7.3 Obtain the relevant delegations to allow projects to proceed.

Finance & Commercial Services | Commercial Business Development

March 2022

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Scheme name / summary description		Value £'000						
A	Economic growth							
	New additions							
Page 129	<p>Stocksbridge Towns Fund Hydrotherapy Pool (Feasibility)</p> <p>Why do we need the project?</p> <ul style="list-style-type: none"> There is a lack of sufficient, suitable and accessible hydrotherapy facilities in the north of city - current facilities are mainly based on hospital sites with limited access and restricted use. This is a major gap in provision despite clear and demonstrable need for this type of service for all ages. Towns Fund funding has been secured to initially assess the feasibility of delivering a Hydrotherapy Facility on the Stocksbridge Leisure Centre Site <p>How are we going to achieve it?</p> <ul style="list-style-type: none"> Feasibility stage works to be undertaken to finalise design, costs and viability of creating the facility which it is anticipated will be operated by 4SLC <p>What are the benefits?</p> <ul style="list-style-type: none"> The anticipated benefits of the completed scheme are improved health and well-being outcomes for the people of Sheffield <p>When will the project be completed?</p> <p>End of feasibility stage June 2022</p>	+34.1						
	<table border="1"> <thead> <tr> <th>Funding Source</th> <th>Amount</th> <th>Status</th> </tr> </thead> <tbody> <tr> <td>Towns Fund</td> <td>£34.1k</td> <td>Received</td> </tr> </tbody> </table>	Funding Source	Amount	Status	Towns Fund	£34.1k	Received	Approved
	Funding Source	Amount	Status					
	Towns Fund	£34.1k	Received					
<p>Procurement</p> <p>i. Feasibility works via Delivery Partner</p>								
	<p>Stocksbridge Towns Fund Little Don Improvements (Feasibility)</p> <p>Why do we need the project?</p> <ul style="list-style-type: none"> The Little Don River has been much altered by industry and development and has a reduced value for people and wildlife. The river is fragmented by a weir and culverts and disconnected from its floodplain by embankment walls and is occupied by invasive non-native species. However, the River has seen a large amount of investment in its surrounding area. Fox Valley, Stonebridge Homes development and the Little Don Link trail have all been built within close proximity of the river in recent years. This now allows a wide range of user groups to access much 	+35.2						

Page 130	<p>of the valley adjacent to the watercourse.</p> <ul style="list-style-type: none"> This project would lead on from the work that has already been done in both allowing fish migration and protecting homes and businesses along the river from flooding and would contribute towards both the Water Framework Directive 2017 and the Sheffield City Council £53m Upper Don Valley flood protection scheme <p>How are we going to achieve it?</p> <p>Feasibility works to be undertaken to:</p> <ul style="list-style-type: none"> Determine the options for reconnection of the old allotments site to the river, allowing it to flood during high flows. Determine the options for fish passage on the weir on this section of the Little Don Gather information on the ecological, morphological, hydrological, archaeological and community impacts that the project would have and use these to inform the project going forward. <p>What are the benefits?</p> <ul style="list-style-type: none"> The anticipated benefits of the completed scheme are enhancement of ecosystems by the restoration of rivers, including flood water management, groundwater recharge, pollution removal and carbon sequestration in the adjoining woodland areas <p>When will the project be completed?</p> <p>End of feasibility stage June 2022</p>							
	Funding Source	Towns Fund	Amount	£34.1k	Status	Received	Approved	
	Procurement	i Via grant award to Steel Valley Partnership						
	<p>Stocksbridge Towns Fund Oxley Park Improvements Phase 2 (Feasibility)</p> <p>Why do we need the project?</p> <ul style="list-style-type: none"> Recreational facilities and access infrastructure within Oxley Park are tired and in need of significant investment with the consultation held in 2020 demonstrating that almost 80% of respondents felt that the park is in poor condition. The 2020 Leisure Centre refurbishment recently provided an upgraded café and more accessible building and toilets, whilst the Towns Fund Accelerated funding project is currently delivering much needed play facilities and new paths to the park alongside improvements to car and cycle parking at the Leisure Centre. This next phase of works funded through the Towns Fund will allow progression to the next priorities highlighted through the consultation for the site, and capitalises on opportunities by linking Oxley Park and the Stocksbridge Community Leisure Centre together to provide an indoor and outdoor health hub for the community <p>The overall project aims to:</p> <ul style="list-style-type: none"> Refurbish the existing run-down skate park into an 'All Wheels' Park with link path Deliver access improvements throughout Oxley Park and New Hall Woods including signage Deliver entrance improvements to connect the park to the leisure centre café area. 							+49.6

Page 131	<ul style="list-style-type: none"> Provision of Electric Car charging points at the Leisure Centre (ducting already installed) <p>How are we going to achieve it?</p> <p>Feasibility works to be undertaken to:</p> <ul style="list-style-type: none"> Agree procurement route for Wheels Park Refurbishment & develop a concept drawing for the Wheels Park for inclusion in the tender documents Develop designs and agree options for footpath network improvements and access improvements across the site Develop designs for enhanced entrance from the Leisure Centre café area into the park. Carry out any survey work necessary for above (topographical and Phase 1 and 2 Geo Surveys were completed for Phase 1 project but there are some additional areas which need surveying) <p>What are the benefits?</p> <p>The anticipated benefits of the completed scheme are:</p> <ul style="list-style-type: none"> Improved community health & wellbeing by involvement in sports and fitness, as well as through the provision of quiet, reflective spaces. Support long-term sustainability for a quality park and leisure centre 'community hub' Increased community ownership by addressing barriers that restrict access <p>When will the project be completed?</p> <p>April 23</p>								
	Funding Source	Towns Fund	Amount	£49.6k	Status	Received	Approved		
	Procurement	<ul style="list-style-type: none"> i. Construction related professional services for feasibility undertaken in-house through the Capital Delivery Service. ii. Surveys by competitive quotes. 							
<p>Stocksbridge Towns Fund Sports Hub Pavilion, Sports Hub New 3G Pitch, Sports Hub Rugby/Football Facility Improvements (Feasibility)</p> <p>Why do we need the project?</p> <ul style="list-style-type: none"> The Sports Hub Project is a multi-site proposal aiming to provide first class sport, leisure, cultural and community facilities, support people to be fit and healthy, and build on the success of existing community assets. There is a demand for local sports and leisure facilities to meet community need, given Stocksbridge's remote location and poor links to other areas via public transport. The aims are: <ol style="list-style-type: none"> Delivery of an artificial all-weather 3G pitch to be available for team sports including football and rugby The development of a Sports Pavilion for both cricket and football. Developing Stocksbridge Park Steels stadium to meet accessibility requirements and improve changing and toilet facilities Playing pitch improvements to the Rugby Club ground 								+124.6	

Page 132	<p>How are we going to achieve it?</p> <p>Feasibility works to be undertaken to:</p> <ul style="list-style-type: none"> • Develop concept drawing for inclusion in the tender documents • Develop designs and agree options • Concept design development and technical design • Develop a scheme design for Planning Application taking in account the site surveys • Compile and submit planning application and discharge of planning conditions <p>What are the benefits?</p> <p>The anticipated benefits of the completed scheme are:</p> <ul style="list-style-type: none"> • Enhanced quality of sport and activity provision in Stocksbridge across a number of sports and site locations for the community and sport clubs <p>When will the project be completed?</p> <p>April 23</p>						
	Funding Source	Towns Fund	Amount	Pavilion - £86.5k 3 G Pitch - £33.2k Facilities Improvements - £5k	Status	Received	Approved
	Procurement		i. Construction related professional services for feasibility undertaken via a combination of in-house delivery through the Capital Delivery Service and by call-off from the Capital Delivery Partner corporate contract.				
Variations and reasons for change							
<p>Stocksbridge Town Fund Manchester Road Hub (Feasibility)</p> <p>Scheme description</p> <p>In common with many other district centres, Stocksbridge (Manchester Road) is suffering from a significant loss of trade, partly to the adjacent Fox Valley retail park, as well as partly due to changing retail habits, as well as loss of purchasing power locally. The high street therefore has a “depressed” appearance, with empty shop premises and a lack of quality public space. The aim of the scheme is to create a community hub featuring:</p> <ul style="list-style-type: none"> • A bespoke, high quality, digitally connected space, for entrepreneurs, start-ups and microbusinesses in high value service sectors, with a focus on digital, tech, creative, clean growth, professional, scientific and technical sectors, accelerating the diversification of the Stocksbridge economy into high productivity, high value sectors; 							+342.5

Page 133	<ul style="list-style-type: none"> Actively managed co-working space for freelancers, home-workers and the self-employed, animated to get people and communities to build the next generation of Stocksbridge’s growth businesses Individual flexible office units to assist the scaling up and growth of local businesses and entrepreneurs; A modern library offering digital services accessible to all local people; Flexible space for adult education and skills provision delivered by providers such as Northern College, providing residents with the opportunity to upskill locally, with learning tailored towards local sectors and growth priorities including skills required by microbusinesses; Flexible space to accommodate ‘pop-up’ financial services, as well as the events, meetings, toddler groups, community groups etc currently accommodated within the library building A vibrant café / food and beverage offer to drive footfall and create a buzz which puts Manchester Road on the map as a great place to meet and spend time. <p>What has changed?</p> <ul style="list-style-type: none"> Following an initial phase of feasibility there is now greater clarity regarding the scope of works required to deliver the scheme. Therefore, an increase in the feasibility budget is now required to bring the designs to RIBA stage 2. <p>Variation type: -</p> <ul style="list-style-type: none"> Budget increase Current Budget £200k + £342.5k = £542.5 		
	Funding	Towns Fund	
	Procurement	<ul style="list-style-type: none"> i. Construction related professional services for feasibility undertaken via a combination of in-house delivery through the Capital Delivery Service and by call-off from the Capital Delivery Partner corporate contract. ii. Asbestos surveys by call off from the existing SCC Asbestos framework. iii. Legal Services by via inhouse services and Delivery Partner Framework 	
<p>Stocksbridge Towns Fund Enhanced Walking & Cycling Trails (Feasibility)</p> <p>Scheme description</p> <ul style="list-style-type: none"> At present Stocksbridge is a town in transition, its location remains a significant untapped asset as a leisure destination for cycling and walking. It has a significant network of footpaths leading to open and attractive scenery on its doorstep and an emerging long-distance multi-user trail, the Upper Don Trail which passes east to west to the north of the town. These leisure assets are not being realised to their full potential both because of the limited extent of the trails network and deficiencies on existing infrastructure. The TF’s Town Investment Plan (TIP) plus co funding from Yorkshire Water have together allocated £3.75m to enhance nearby off-road leisure trails and improve the links to these on public highways. This offers a once in a generation opportunity to upgrade and fill in missing local walking and cycling links around Stocksbridge and connect them directly into the emerging long distance Upper Don Trail providing continuous and safer 			-82.5

Page 134	<p>links directly to the “Lakeland” area of reservoirs to the west of the town. This joins up with the emerging long distance Upper Don Trail as far as Langsett and Sheffield city centre to the south.</p> <p>What has changed?</p> <ul style="list-style-type: none"> Initial estimates placed put the potential cost of feasibility and design works for the scheme at £224k. It Is now anticipated this will be completed at a cost of £141.5k <p>Variation type: -</p> <ul style="list-style-type: none"> Budget reduction Current Budget £224k - £82.5k = £141.5k 		
	Funding	Towns Fund	
	Procurement	<ul style="list-style-type: none"> i. Topographical surveys and C2 statutory undertakings by Amey Hallam Highways under Schedule 7 of the Streets Ahead PFI. ii. Construction related professional services for feasibility undertaken in-house through the Capital Delivery Service and Transport Planning. iii. Further survey work by competitive quotes. 	
<p>Stocksbridge Towns Fund Manchester Road Place Making (Feasibility)</p> <p>Scheme description</p> <ul style="list-style-type: none"> The feasibility will help to determine the opportunities for green-blue infrastructure, with the “greening” of public realm through the district centre. The main environmental benefit will be the improvement in bio-diversity due to new planting along with an improvement in resilience to climate change weather as non-permeable surfaces are replaced by soft landscaping and sustainable urban drainage features. <p>What has changed?</p> <ul style="list-style-type: none"> Initial estimates placed put the potential cost of feasibility and design works for the scheme at 118k. It Is now anticipated this will cost £141.8k <p>Variation type: -1</p> <ul style="list-style-type: none"> Budget increase Current Budget £118k + £23.8k = £141.8k 			+23.8
Funding	Towns Fund		
Procurement	N/A		

B	Transport							
New additions								
Page 135	<p>Residential Cycle Parking</p> <p>Why do we need the project?</p> <p>Sheffield City Council is committed to creating conditions to enable active travel. As part of Connecting Sheffield, the Council are looking to develop a step change in the cycle network which will transform the perception and take up of active travel.</p> <p>Many residential properties do not have suitable (secure and accessible) storage for bikes, and if it does exist, it typically can only accommodate one bike. Improving infrastructure is one step to enabling active travel and providing secure cycle parking complements any infrastructure development by mitigating concerns about bicycle theft and can be integral to the success by boosting confidence of new and existing cyclists</p> <p>How are we going to achieve it?</p> <p>Initially, in-house feasibility works will be undertaken to investigate options to develop an offer of secure cycle parking in residential areas. This will also include working with key partners to link residential parking with other destination (local district city centres, public transport interchanges)</p> <p>Options may include secure covered units to house up to six bikes which is generally the area of one car parking space.</p> <p>The cost of the initial works is £5k and will be funded from Local Transport Plan.</p> <p>What are the benefits?</p> <ul style="list-style-type: none"> • Increase in the use of active travel • Improving connectivity • Help Sheffield achieve net zero carbon emissions • Reducing reliance on cars and the resulting impact on air quality. <p>When will the project be completed?</p> <p>2022-23</p>							+5
	Funding Source	Local Transport Plan	Amount	5k	Status	Ringfenced for Transport Projects	Approved	
	Procurement		i. Feasibility work undertaken inhouse by SCC Transport Planning.					
	<p>Attercliffe Cycle Hub [Levelling Up Fund]</p> <p>Why do we need the project?</p> <p>Sheffield City Council has successfully bid for 'Levelling Up Funding' to invest in Attercliffe to make direct improvements to the area acting as a catalyst</p>							+45

Page 136	<p>for future investment.</p> <p>This project is for the installation of a Cycle Hub based around the Sheffield’s Olympic Legacy Park to enable and encourage active travel with the overarching aim of facilitating healthier, safer and more effective forms of travel.</p> <p>The proposal for a cycle hub in Attercliffe is part of a wider Levelling Up Fund bid, for development of the Attercliffe Action Plan, which sets out a long-term framework for promoting economic regeneration and the renewal of Attercliffe Centre.</p> <p>How are we going to achieve it?</p> <p>Initially, feasibility works will be undertaken to investigate suitable options for this proposal. These works will include: -</p> <ul style="list-style-type: none"> • Define the client and design brief • Develop a schedule of accommodation for the facility • Determine feasible locations /type of provision (temporary/ permanent etc) • Understand servicing requirements and any enabling works • Understand Planning Constraints • Develop a Cost Estimate for the delivery of the project • Develop a procurement strategy and delivery approach <p>The cost of this phase is £45k and will be funded from Levelling Up Fund.</p> <p>What are the benefits?</p> <ul style="list-style-type: none"> • Improved image and perceptions of Attercliffe • Increased use of active travel mode • Future private sector investment secured • Help Sheffield achieve net zero carbon emissions <p>When will the project be completed?</p> <p>2022-23</p>							
	Funding Source	Levelling Up Fund	Amount	45k	Status	Ringfenced for works specified in the bid	Approved	
	Procurement		i. Construction related professional services for feasibility undertaken in-house through the Capital Delivery Service and Transport Planning.					
Variations and reasons for change								
Woodseats 20mph Scheme description							+81	

Page 137	<p>On 8 March 2012, the City Council Cabinet Highways Committee approved the 'Sheffield 20mph Speed Limit Strategy', the long-term aim of which is to establish 20mph as the maximum speed in appropriate residential areas of Sheffield. Since then 18 'sign only' 20mph speed limit areas have been introduced across the city.</p> <p>Reducing the speed of traffic in residential areas will, in the long term, reduce the number and severity of accidents, reduce the fear of accidents, encourage sustainable modes of travel and contribute towards the creation of a more pleasant, cohesive environment.</p> <p>The current 20mph speed limit areas consist of a speed limit change but no physical measures to reduce vehicle speeds within the areas. Drivers are alerted to the speed limit by 20mph speed limit repeater signs. 20mph speed limit areas are identified by entry signs to the area together with smaller repeater signs throughout the area.</p> <p>This project has previously been approved to carry out initial consultation and preliminary design works to establish the feasibility and full costs of the scheme.</p> <p>What has changed?</p> <p>The initial consultation and preliminary design works have been completed and the scheme is to progress to full detail design. The cost of the full scheme is £96.2k and the budget will be increased by £81.2k. The project is fully funded from Local Transport Plan.</p> <p>Variation type: -</p> <ul style="list-style-type: none"> • Budget increase 		
	Funding	Local Transport Plan	
	Procurement	i. Design and build by Amey Hallam Highways via Schedule 7 of the Streets Ahead PFI.	
	<p>Disabled Parking Bays</p> <p>Scheme description</p> <p>This scheme is to develop a programme of disabled parking facilities at district centres across the city including the city centre. Approval has previously been granted to undertake feasibility works to identify the schemes requirement and subsequently three bays have been constructed in Crookes</p> <p>What has changed?</p> <p>The feasibility works are to be extended to cover an additional 14 areas, as listed below: -</p> <ul style="list-style-type: none"> • Banner Cross • Spooner Road • Chapeltown • Chaucer • Darnall • Ecclesall Road • Firth Park 		+58.7

Page 138	<ul style="list-style-type: none"> • Heeley • Hillsborough • London Road • Manor Top • Spital Hill • Woodhouse • Woodseats <p>To enable this, the currently budget has been increased by £58.7k to a total of £80k. The project is fully funded from Local transport Plan.</p> <p>Variation type: -</p> <ul style="list-style-type: none"> • Budget increase 		
	Funding	Local Transport Plan	
	Procurement	i. Feasibility undertaken in-house by SCC Transport Planning.	
	<p>Sheaf Valley Cycle Route</p> <p>Scheme description</p> <p>The provision of a strong cycling and walking network is a key part of the transport strategy and the Southwest area of Sheffield provides an excellent opportunity to capture an increase in cycle movements.</p> <p>This project is to provide a high quality 3.36km cycle route between Norton Hammer and Sheaf Quay. The project will be delivered in two phases;</p> <ul style="list-style-type: none"> • Phase 1 will see interventions delivered on Cherry Street Harmer Street & Little London Road. These will mostly consist of road closures using planters that will be positioned at locations facilitated by Experimental Traffic Regulation Orders [ETRO's]. • Phase 2 will be the completion of the full scheme <p>The project has recently been approved to complete the detail design phase and part construction of phase 1.</p> <p>What has changed?</p> <p>The project is moving to full construction of Phase 1. These works include delivery of the Experimental measures at Little London Road / Rydale Road, Cherry St, Harmer Lane, Saxon Road, and permanent construction of Asline Road & Scarsdale Road.</p> <p>The full cost of the works to this stage is £933k [budget increase of £543k] and will be fully funded from Active Travel Funding.</p> <p>Variation type: -</p> <ul style="list-style-type: none"> • Budget increase 		+543

	Funding	Active Travel Funding	
	Procurement	N/A	
Page 139	Broadfield Road Junction		21/22
	Scheme description		-623.8
	<p>This scheme was originally approved to carry out junction improvement works and a short length of on-line road widening at London Road / Broadfield Road section of the A61 corridor to align with the on-going “Better Bus Area” improvements in the area. Funding was via a grant from the Department for Transport National Productivity Investment Fund (NPIF) for £3,356k and Council match funding of £1,459k. The match funding was provided by the now completed Heeley Tidal Flow Improvements, part of the Streets Ahead Core Works.</p>		22/23
	<p>What has changed?</p> <p>This project has experienced delays due to the requirement for additional feasibility work and prolonged negotiations to acquire the additional land required to facilitate the road widening. This has now been completed and properties demolished.</p> <p>Further delays in the scheme have occurred due to the effect of repricing the scheme – leading to further modelling to ensure the maximum benefits are obtained for the scheme cost. This has led to a decision that the additional lane is for general traffic, not buses; the additional lane over the Sheaf River bridge (and associated new pedestrian and cycle bridge parallel to the road bridge) are no longer being progressed; but an additional crossing of Wolseley Road (as part of the complimentary Sheaf Valley cycle route) is now in scope too. This crossing will be part funded by a contribution secured from the ‘Better Buses Area’ Fund that is currently held on the balance sheet.</p> <p>Variation type: -</p> <ul style="list-style-type: none"> • Change in scope • Budget re-profile 		23/24
	Funding	National Productivity Investment funding - £3,356k Local Transport Plan - £239.6k Better Buses - £77.8k	+769.7
	Procurement	N/A	
	Transforming Cities [TCF] – Magna Meadowhall Cycling		+544.3
	Scheme description		
	<p>Sheffield City Council has been awarded funding through the Transforming Cities Fund (TCF) to invest in schemes that promote active travel (cycling and walking) to enable people to access jobs, education etc. through greener and healthier forms of travel.</p> <p>The scheme will help in achieving this by delivering high quality segregated infrastructure linking to growth and employment opportunities at Meadowhall and the Lower Don Valley, along with opportunities accessible from Meadowhall Interchange and the proposed new tram-train stop at Magna.</p>		

Page 140	<p>What has changed?</p> <p>The stage 2 Transforming Cities funding agreement has been received and the budget has been increased by £544.3k to £901k to match the available funding.</p> <p>Variation type: -</p> <ul style="list-style-type: none"> Budget increase 		
	<p>Funding</p>	<p>Transforming Cities Fund</p>	
	<p>Procurement</p>	<ul style="list-style-type: none"> i. Construction related professional services for feasibility undertaken via a combination of in-house delivery through the Capital Delivery Service and by call-off from the Capital Delivery Partner corporate contract. ii. Construction works by Amey Hallam Highways under Schedule 7 of the Streets Ahead PFI. iii. Surveys by competitive quotes. 	
Quality of life			
New additions			
	<p>Hillsborough Library Entrance</p> <p>Why do we need the project?</p> <p>Hillsborough Library located within Hillsborough Park is a Grade 2 listed building built as a private residence in 1771. It provides library services to the people in the local area and is a popular, well used community hub.</p> <p>Age UK have acquired the old Coach House to the rear of the library and have secured Lottery funding to convert it into a Day Centre complete with café. They have submitted their plans of their proposed layout/designs to the planning portal for approval. Library services want to create a new entrance way into the children’s library that replaces the old, entrance currently in place.</p> <p>The new entrance way would be designed to complement and tie in with the Coach House design to enhance the library’s presence and promote increased footfall for both parties. The external area between the Library and Coach House requires levelling/re-laying of paved/cobbled areas, work to perimeter walls and some landscaping to create an inviting multi use space again benefitting both the Library and Age UK. Therefore, liaison between Age UK, Library Services and the design/construction teams involved is an essential part of this scheme.</p> <p>How are we going to achieve it?</p> <p>Replace the existing entrance with a traditional build that is usable, complies to current regulations and provides improved facilities for general public usage.</p> <ul style="list-style-type: none"> Design and build a new fully compliant entrance way into the library Decommission old Junior entrance way and demolish the external junior entrance wall to allow access to the new entrance way courtyard from the 		+335

Page 141	<p>park.</p> <ul style="list-style-type: none"> • Create a new pathway linked to existing pathway from park in location of old junior entrance • Design and create a multi-use outdoor area between the Library and Coach House • Repair perimeter walls as required and remove any walls/brickworks deemed not required as part of external design and reinstate doorway to front elevation of building <p>What are the benefits?</p> <ul style="list-style-type: none"> • Improved library conditions • Increased usage of facilities <p>When will the project be completed?</p> <ul style="list-style-type: none"> • Start on Site – 24 October 22 • Completion – 24 February 23 <p>Costs</p> <p>CDS Fees £29K Other Fees £1K Construction £250K Contingency £55K Total £335K</p> <p>Budget Current 22/23 Budget £0K + £335K = £335K</p>							
	Funding Source	Arts Council England Grant	Amount	£340K awarded	Status	Grant acceptance went through the Form 2a route as had to be signed off by 11 th March 22	Approved	Quality of Life PG Members by email
	Procurement	i. Construction related professional services undertaken by call-off from the Capital Delivery Partner corporate contract. ii. Construction works by closed competitive tender.						
Variations and reasons for change								
None								

D	Green and open spaces	
	New additions	
	None	
	Variations and reasons for change	
Page 142	<p>Ecclesfield Park Improvements - Revised Feasibility</p> <p>Scheme description</p> <p>Ecclesfield Park is one of Sheffield’s 'District Parks' situated in the Northeast of the city. In its heyday it was used by local families, sports teams and local dog walkers as a place for people to play, exercise and connect with nature in the peace and tranquillity the park offers. Over the years as pass times have changed sadly the park has not and is now showing decline in some parts from the no longer used bandstand, a tired looking play facility and tennis courts that have become underused due to their condition.</p> <p>What has changed?</p> <p>Refurbishment of Hollinsend Tennis Courts; a separate site in the South of Sheffield, also requires a similar level of renovation to bring it back into use, including fencing, surfacing and associated infrastructure. It is now the intention to procure the works for both sites at the same time and feasibility work needs to incorporate both sites.</p> <p>The scope of the feasibility is now:</p> <ul style="list-style-type: none"> • Desktop surveys • Mid-phase options report • Full feasibility of the sites • Preferred option developed to RIBA2 • Cost plans <p>With a view to the following being delivered:</p> <ul style="list-style-type: none"> • Ecclesfield Park path creation • Refurbishment of the Ecclesfield and Hollinsend Park tennis courts • Ecclesfield Park play improvements • Develop a concept design for a new building providing café, toilets and community space facilities at Ecclesfield Park <p>Variation type: Budget increase</p> <p>Costs CDS Fees £16.1K</p>	+9

Page 143	<p>Surveys £4.0K Total £20.1K</p> <p>Budget Current 21/22 Budget £11K - £6.4K = £4.6K Current 22/23 Budget £0K + £15.5K = £15.5K Total 21-23 Budget £11K + £9.1K = £20.1K</p> <p><u>N.B.</u> Emergency works to replace the gates recently damaged by a vehicle at Ecclesfield Park will take place shortly as it is a safety issue. This cost estimated at £3K will be transferred to the capital project and funded by one of the other S106 agreements available (587). The cost and funding used will be included in the Outline Business Case.</p>		
	Funding	(Q0093) S106 Agreement 1280 £21.1K	
	Procurement	<p>i. Construction related professional services undertaken in-house through the Capital Delivery Service. ii. Surveys by competitive quotes.</p>	
	<p>Mather Community Park Improvements</p> <p>Scheme description Mather Road Community Park is an area of Council owned green space in Darnall. It serves the neighbourhoods of Littledale, Halsall and Bowden Housteads, areas of health inequality, and is the main recreational resource for these estates.</p> <p>Improving the park has been a long-term ambition for the Friends of Mather Community Park, local residents and Council Members. A masterplan was commissioned, and all local residents were consulted, with proposals presented by Councillors at a public meeting to set some agreed priorities. These priorities still need to be met and it is felt that the funding and staff resources are now available to deliver them.</p> <p>What has changed? Originally it was the intention to deliver improvements per available funding prioritised in this order : 1. Playground 2. Pitch improvements and fence 3. Changing facilities 4. Landscape works 5. Car park improvements</p> <p>Following the completion of the feasibility there is only enough funding to deliver a new playground adjacent to the Acres Hill School as part of this project and the sport elements will form part of a future project once more funding can be secured. The intention is to bid for Football Foundation funding in May22.</p>		+170

Page 144	<p>Variation type: Budget increase</p> <p>Costs</p> <table> <tr><td>CDS Fees</td><td>£25.3K</td></tr> <tr><td>Other Fees</td><td>£1.0K</td></tr> <tr><td>Surveys</td><td>£7.1K</td></tr> <tr><td>Works</td><td>£144.5K</td></tr> <tr><td><u>Contingency</u></td><td><u>£14.5K</u></td></tr> <tr><td>Total</td><td>£192.4K</td></tr> </table> <p>Budget</p> <table> <tr><td>Current 21/22 Budget</td><td>£23.0K - £8.2K = £14.8K</td></tr> <tr><td><u>Current 22/23 Budget</u></td><td><u>£0.0K + £177.6K = £177.6K</u></td></tr> <tr><td>Total 21-23 Budget</td><td>£23.0K + £169.4K = £192.4K</td></tr> </table> <p>Funding</p> <table> <tr><td>Local CIL Darnall</td><td>£50.0K</td><td>confirmed 08.03.22</td></tr> <tr><td>S106 Agreement 630</td><td>£22.4K</td><td></td></tr> <tr><td><u>Public Health</u></td><td><u>£120.0K</u></td><td></td></tr> <tr><td>Total</td><td>£192.4K</td><td></td></tr> </table>		CDS Fees	£25.3K	Other Fees	£1.0K	Surveys	£7.1K	Works	£144.5K	<u>Contingency</u>	<u>£14.5K</u>	Total	£192.4K	Current 21/22 Budget	£23.0K - £8.2K = £14.8K	<u>Current 22/23 Budget</u>	<u>£0.0K + £177.6K = £177.6K</u>	Total 21-23 Budget	£23.0K + £169.4K = £192.4K	Local CIL Darnall	£50.0K	confirmed 08.03.22	S106 Agreement 630	£22.4K		<u>Public Health</u>	<u>£120.0K</u>		Total	£192.4K		
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Total	£192.4K																																
Funding	See Funding Section above																																
Procurement	<ul style="list-style-type: none"> i. Construction related professional services undertaken in-house through the Capital Delivery Service. ii. Supply and installation for the new playground by open tender with suitability assessment. 																																
<p>Hillsborough Park All Wheels Park</p> <p>Scheme description</p> <p>This scheme aims to deliver:</p> <ul style="list-style-type: none"> • A high-quality community cycling facility designed to be accessible to a wide range of bike users • A new community cycling club run by a workforce of local coaches, volunteers, and young leaders • A community outreach programme with local schools, pupil referral units and special schools to engage the most inactive, at-risk, and underrepresented people <p>What has changed?</p> <p>Following the tendering of the project and awarding of the design and build contract to Velosolutions significant time and resource has been put towards designing a viable drainage solution for the facility to meet the requirements of both the site and the associated planning conditions. The extensive drainage solution along with uplift in costs over the last year has resulted in the project cost rising from £253.7K to £331.2K.</p>			+56																														

Page 145	<p>As a result of this all costs in the budget have been reviewed and amended where possible, reducing the fees and the contingency to reduce the additional funding required.</p> <p>Variation type: Budget increase</p> <p>Costs</p> <table border="0"> <tr> <td>CDS Fees</td> <td>£5.8K</td> <td>(-5.6K)</td> </tr> <tr> <td>Consultant Fees</td> <td>£6.0K</td> <td></td> </tr> <tr> <td>Surveys</td> <td>£3.9K</td> <td></td> </tr> <tr> <td>Other Fees</td> <td>£2.8K</td> <td>(-0.2K)</td> </tr> <tr> <td>Construction</td> <td>£331.2K</td> <td>(+77.5K)</td> </tr> <tr> <td>Contingency</td> <td>£10.5K</td> <td>(-15.7K)</td> </tr> <tr> <td>Total</td> <td>£360.3K</td> <td>(+56.0K)</td> </tr> </table> <p>Additional Funding</p> <table border="0"> <tr> <td>Public Health</td> <td>£35.0K</td> <td>reallocation</td> </tr> <tr> <td>Revenue Contribution</td> <td>£6.0K</td> <td>already held</td> </tr> <tr> <td>Access Sport</td> <td>£15.0K</td> <td>confirmed 07.03.22</td> </tr> <tr> <td>Total</td> <td>£56.0K</td> <td></td> </tr> </table> <p>Budget Slippage will be required and will be done in April22</p>		CDS Fees	£5.8K	(-5.6K)	Consultant Fees	£6.0K		Surveys	£3.9K		Other Fees	£2.8K	(-0.2K)	Construction	£331.2K	(+77.5K)	Contingency	£10.5K	(-15.7K)	Total	£360.3K	(+56.0K)	Public Health	£35.0K	reallocation	Revenue Contribution	£6.0K	already held	Access Sport	£15.0K	confirmed 07.03.22	Total	£56.0K	
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Total	£56.0K																																		
Funding	See Funding List above																																		
Procurement	N/A																																		
	<p>S106 Parks Programme Block Allocation</p> <p>Scheme description Block allocation of S106 Agreements for improving Parks and Open Spaces.</p> <p>What has changed? Improvements at Ecclesfield Park include refurbishment of the tennis courts. The tennis courts at Hollinsend Park also need refurbishment and there are other elements now added to the scheme. Therefore, a Revised Initial Business Case has been brought forward to update the feasibility scope and the costs, which are funded by S106 being held on the Q number. A further £9.1K will need drawing down (Original Feasibility £11K, Revised Feasibility £20.1K). See the separate entry above for Ecclesfield Park Improvements.</p>																																		

	Variation type: Budget decrease Budget Current 21/22 Budget £36.8K - £9.1K = £27.7K Current 22/23 Budget £466.0K - £10.0K = £456.0K Total 21-23 Budget £502.7K - £19.1K = £483.7K		
	Funding	S106	
	Procurement	N/A	
E	Housing growth		
Page 146	New additions		
	None		
	Variations and reasons for change		
	Brownfield Sites Acquisitions Scheme description In January 2018 a cabinet decision was taken to establish a revolving fund to enable the acquisition of Brownfield Sites for the purpose of enabling Housing Growth and regeneration. What has changed? A previous site purchased under this programme currently generates an annual revenue surplus of £162K p.a. This surplus to be used to replenish the revolving fund. Variation type: Budget increase Budget Current 21/22 Budget £3,355.3K + £0K = £3,355.3K Current 22/23 Budget £2,480.9K + £162K = £2,642.9K Total 21-22 Budget £5,836.2K + £162K = £5,998.2K		+162
	Funding	£546.2K Brownfield Housing Fund Grant + Capital Receipts £5,128K + Rental Income £324K (2 x £162K)	

	Procurement	N/A	
F	Housing investment		
	New additions		
	None		
	Variations and reasons for change		
Page 147	Local Authority Decarbonisation 2 SCC Properties Scheme description This scheme provides an excellent opportunity to retrofit remaining EPC E, F & G rated council housing stock. These properties are distributed across the city in a range of types including standard and some non-standard construction (e.g., 5M type houses with hybrid steel and timber frames). A mix of E, F, G and D EPC rated properties are included in the project. The range of measures applied for has been tailored to each housing type.		+10
	What has changed? Since approval of the Final Business Case and Contract Award the amount of grant awarded for the scheme has been increased. Also, an extension to the grant has given to 30 th June 2022 to help with the delivery, therefore slippage is required. With the match SCC are expected to put into the scheme of £343.8K for the new level of grant awarded, the scheme budget needs increasing by £9.8K, but because of the increase in grant some of the HRA funding can be returned to a block allocation Variation type: Budget increase Budget Current 21/22 Budget £1,484.5K - £1,384.5K = £100.0K Current 22/23 Budget £0.0K + £1,394.3K = £1,394.3K Total 21-23 Budget £1,484.5K + £9.8K = £1,494.3K Funding LAD 2 Grant £636.7K + £513.8K = £1,150.5K HRA BU 97475 £133.1K + £0.0K = £133.1K HRA Q0079 £714.7K - £504.0K = £210.7K Total £1,484.5K + £9.8K = £1,494.3K		
	Funding	HRA match and LAD2 Grant – Grant uplift accepted via Form 2 by 11 th March 2022	

	Procurement	N/A	
Page 148	Local Authority Decarbonisation 2 Private Sector Housing		+958
	<p>Scheme description</p> <p>To deliver energy efficiency improvements to 265 owner-occupied homes across the city. This is under the Green Homes Grant Local Authority Delivery (GHG LAD) scheme, phase 2 and targets some of the lowest EPC rated properties (E-G) and low-income households (under £30k per annum). Measures include external wall, loft & cavity insulation, double-glazed windows, solar PV, smart heating controls and air-source heat pumps.</p> <p>What has changed?</p> <ol style="list-style-type: none"> 1. The amount of grant awarded for the scheme has been increased by £654.9K, and with the extension there is more time for delivery, so slippage is required. 2. The admin element of the grant wasn't included in the Outline Business Case. This amount of £303.3K therefore also needs adding to the budget. <p>Variation type: Budget increase</p> <p>Budget</p> <p>Current 21/22 Budget £2,038.2K - £1,241.7K + £90.0K = £886.5K</p> <p>Current 22/23 Budget £0.0K + £1,896.6K + £213.3K = £2,109.9K</p> <p>Total 21-23 Budget £2,038.2K + £654.9K + £303.3K = £2,996.5K</p>		
	Funding	LAD2 Grant – Grant uplift accepted via Form 2 by 11 th March 2022	
	Procurement	Back to Back Agreement with Eon	
	Block Allocatio for Council Housing Heating, Energy Efficiency, & Carbon Reduction		+504
<p>Scheme description</p> <p>Block allocation of funding for SCC Housing Stock energy efficiency schemes.</p> <p>What has changed?</p> <p>Since approval of the LAD2 SCC Properties Final Business Case the amount of grant awarded for the scheme has been increased. This means less HRA funding is required as match and can therefore be returned to this allocation. See separate entry above LAD2 SCC Properties.</p> <p>Variation type: Budget increase</p>			

	Budget Current 26/27 Budget £10,750K + £504K = £11,254K Total 22-27 Budget £42,403K + £504K = £42,907K		
	Funding	HRA	
	Procurement	N/A	
G	People – capital and growth		
	New additions		
Page 149	Disabled Facilities Grant (DFG) Funded Programme 22-23		+6,797.4
	Scheme description <ul style="list-style-type: none"> The scope for use of DFG funding has been widened to support any Council expenditure incurred under the Regulatory Reform (Housing Assistance) (England and Wales) Order 2002 (RRO). Article 3 of the RRO enables housing authorities to give discretionary assistance, in any form, (e.g. grant, loan or equity release) for the purpose of improving living conditions, allowing the Council to use DFG funding for wider purposes which may be more appropriate for individuals than mandatory DFG allows. As a result of this and minor amendments to the Private Sector Housing Assistance Policy in 2018/19 the funding has been used to provide (in addition to mandatory Disabled Facilities Grants) additional support in the form of adaptive equipment and telecare equipment to further support people to remain in their own homes. Changes last year: <ul style="list-style-type: none"> A further amendment to the Private Sector Housing Assistance Policy was approved in January 2020 giving further flexibility in the use of Disabled Facilities Grant Funding. In addition, the value of funding has increased in recent years from £2m p.a. to £5m p.a. As a result of the experience of the previous year of delivery and the new flexibilities, it is now expected that the majority of expenditure will be via DFG Top Up Grants and Accelerated Adaptations Grants <p>It is now proposed that Disabled Facilities will be used to deliver the following support in 2022/23:</p>		
SCHEME ELEMENT	SCHEME DESCRIPTION	Est. 2022-23 VALUE: £k	
97334 Mandatory Disabled Facility Grants	Major adaptations such as ramps, stair lifts, level access showers & hoists to help clients safely access their homes and facilities within them. Adaptation provided under the Housing Grants, Construction & Regeneration Act 1996. Individual Grant limit £30k.	922.1	

90934 DFG Top Up Grant	A grant to top up the DFG mandatory limit of £30k where the assessed cost of the relevant work necessary and appropriate to meet the needs of the disabled occupant exceeds this limit and there is no alternative funding available. While the notional limit on this is £20k, there is scope to exercise discretion to uplift this.	1,666.2
90935 Disabled Person's Home Appreciation Loan	An equity loan to undertake enhanced works to meet the disabled person's needs or pay towards a contribution to their mandatory DFG works.	70.8
90936 Disabled Person's Relocation Loan	An equity loan to enable an owner occupier to purchase another property where a DFG is not reasonably practical or cost effective in the current property and they need to move to a more suitable property. The maximum loan amount is £70k.	408.8
90937 Accelerated Adaptations Grant	A fast-track grant for the provision of adaptations where the adaptation will prevent the applicant from going into care upon discharge from hospital or the applicant is terminally ill and the adaptation will reduce or delay the need for care. While the notional limit on this is £10k, there is scope to exercise discretion to uplift this.	2,229.8
97333 Minor Works Grants	A grant of up to £5k for low-income owner-occupied households with a Disabled Person or person with a Limiting Long-Term Illness to carry out minor repairs or improvements to address the health and safety risks in the property, enable them to live independently or prevent them from being admitted to hospital.	61.5
90915 Minor Works Projects	Installation of equipment which will enable clients to live independently at home for longer. Provision of minor adaptations for clients in their homes such as this enables them to remain safe and well in their own homes for longer. Carrying out this type of work can help relieve pressure on public services by enabling people to be at home for longer.	143.2
90913 High Value Equipment	Provision of equipment which will assist people to live safely and comfortably at home, preventing the need for hospital admissions and facilitating hospital discharges.	895
90914 Telecare / Fire Alarm Equipment	Installation of telecare / smoke alarm equipment which will assist people to live safely at home and generate alerts for assistance when needed.	400
TOTAL		6,797.4

	Funding Source	DFG	Amount	+£6,797.4	Status		Approved		
	Procurement		i. A combination of SCC contracts and client-lead procurements are utilised where appropriate to deliver the DFG Programme.						
Page 151	Aldine House Hair Salon								
	Why do we need the project?								
	<ul style="list-style-type: none"> ○ Aldine House has undergone significant expansion and refurbishment over the past few years and the home and the daily environment for the young people and staff has improved exponentially due to this. Within the current Phase 3 extension we have included the creation of a large vocational area that we envisage would be used for heavier activities such as painting, brickwork and ceramics. ○ Funding has been secured to turn one of our existing classrooms into a hair salon and nail bar thus further expanding our vocational offer. Young people at Aldine House will receive a larger amount of variety in their activities and curriculum which will enable a greater level of personalisation and choice. This will improve the overall health and wellbeing of young people placed within Aldine House. Aldine Houses' facilities will be brought in line with other SCH's in the estate and so young people's experiences will also be commensurate with this. Ultimately the outcomes for all young people based at Aldine House will have the potential to improve. 								
	How are we going to achieve it?								
<ul style="list-style-type: none"> ○ Conversion of currently underused classroom into fully functioning hair and nail salon 									
What are the benefits?									
<ul style="list-style-type: none"> ○ A high-quality environment to deliver a high level of service to young people in a high-tech modern and fully functional hair salon and nail bar. ○ Improved outcomes for young people due to an increased vocational offer and increased engagement in learning within the home. ○ Best use of vocational space in a currently under-used classroom. ○ Improved life chances of our young people. 									
When will the project be completed?									
TBC									
	Funding Source	DfE Secure Homes Grant	Amount	£ 23.7k	Status	Secured	Approved		
		Revenue Contribution		£7.1k					
	Procurement		i. Construction related professional services undertaken in-house through the Capital Delivery Service.						

+30.8

		ii. Construction works by closed competitive tender.	
	Variations and reasons for change		
	None		
H	Essential compliance and maintenance		
	New additions		
	None		
	Variations and reasons for change		
Page 152	Bolehill Pavilion Reinstatement		+75.2
	Scheme description <ul style="list-style-type: none"> Bolehills recreation ground had an adequate pavilion which was demolished following an arson attack The loss of the pavilion has had a major effect on the community, in particular the bowls club who have lost their well-used, fit for purpose. A project was previously approved with a budget of £320k to replace the facility 		
	What has changed? <ul style="list-style-type: none"> All tenders for the scheme returned significantly over budget. However, further funding has been secured from Sport England to allow the scheme to progress. 		
	Variation type: - <ul style="list-style-type: none"> Budget increase: Current Budget £320,100 + £75,152 = £395,252 		
	Funding	<ul style="list-style-type: none"> Sport England - £129,750 SCC Insurance Fund - £234,080 Parks Contribution - £31,422 	
	Procurement	N/A	
I	Heart of the City II		

	New additions		
	None		
	Variations and reasons for change		
Page 153	94069 Heart of the City II – Block I Scheme description The former John Lewis Store in Sheffield was returned to the Council in January 2022. Recently approval has been given to appoint a specialist contractor to deal with the Asbestos Containing Materials (ACMs) and ensure the hazardous materials are removed and disposed of in an environmentally friendly manner. There is now a requirement to consider options for the future development of the building/site. What has changed? The scope of approved works is to be extended to include feasibility studies and market testing to help identify suitable options. The budget is to be increased by £76k for these works and will be funded by Prudential Borrowing. Variation type: - <ul style="list-style-type: none"> • Budget increase 		+76
	Funding	Prudential Borrowing	
	Procurement	i. Measured survey by call-off from the Capital Delivery Service Partner corporate contract. ii. Marketing consultant and services via existing commission with CBRE.	

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Scheme name / Q number / summary description							Value £'000	
Quality Of Life								
New additions								
Page 155	Woodbourn Road Football Hub [Approval of procurement route only] Why do we need the project? The Woodbourn Road Stadium offers an exciting opportunity to develop a football hub in the heart of the Darnall community, providing new and improved facilities for local people and ensuring a sustainable future. The project is also being developed as a real life test bed for the Football Foundation’s research into alternative infill/ design solutions for artificial grass pitches. The investment in Woodbourn Road Stadium would act as a catalyst for the improvement of this location, increasing usage and creating a hub site for football, athletics, sport, education and health and wellbeing activities in Sheffield.							0
	How are we going to achieve it? The project comprises the refurbishment of the athletics pavilion located adjacent to Woodbourn Road in the Attercliffe area of Sheffield and the development of eight small sided floodlit 3G Artificial Grass Pitches. The current approval requested is only to go out to tender for the scheme in order to confirm prices, which will unlock Football Foundation funding to deliver the project. The costs of the project are currently estimated at approx. £2.6m. The approval to spend will be brought forward when Football Foundation funding is confirmed.							
	What are the benefits? The investment in Woodbourn Road Stadium would act as a catalyst for the improvement of this location, increasing usage and creating a hub site for football, athletics, sport, education and health and wellbeing activities in Sheffield. The opening of the football facility will improve accessibility to improved playing pitches and ancillary facilities for all ages. Children and adults of all abilities and backgrounds will have the greatest possible access to outdoor sports and will therefore experience greater activity and sport opportunities							
	When will the project be completed? Currently estimated March 2023							
Funding Source	N/A	Amount		Status	Received	Approved		
Procurement		i. Construction related professional services undertaken inhouse by the Capital Delivery Service.						

	ii. Construction works by mini competition via the YORbuild framework.	
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Author/Lead Officer of Report: James Barnes

Tel: 07740076941

Report of: Executive Director, Operational Services

Report to: Co-operative Executive

Date of Decision: 20th April 2022

Subject: Sheffield Football Hubs

Is this a Key Decision? If Yes, reason Key Decision: -	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
- Expenditure and/or savings over £500,000	<input checked="" type="checkbox"/>
- Affects 2 or more Wards	<input checked="" type="checkbox"/>
Which Executive Member Portfolio does this relate to The Leader of the Council?	
Which Scrutiny and Policy Development Committee does this relate to? The Overview and Scrutiny Management Committee	
Has an Equality Impact Assessment (EIA) been undertaken?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
If YES, what EIA reference number has it been given? 981	
Does the report contain confidential or exempt information?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below: -	
<p><i>Appendix 1 is not for publication because it contains exempt information under Paragraph 3 of Schedule 12A of the Local Government Act 1972 (as amended) being information relating to the financial or business affairs of the Council that is not in the public interest to publish.</i></p>	

Purpose of Report:

To seek approval to enter into a 25 year lease arrangement for two sites at Westfield and Woodbourn Road and to enter into negotiations regarding the existing Sheffield Football Trust leases for Graves and Thorncliffe which have 45 years remaining to the National Football Trust.

In addition, the report seeks approval to develop Woodbourn Road as a fourth football hub site, this will include granting a 25-year lease to the National Football Trust and approval to accept £2.1m investment from the Football Foundation into the site.

Recommendations:

Co-operative Executive is recommended to:

1. Note and endorse the work done by officers to date;
2. Approve the inclusion of Woodbourn Road Football Facility as a Football Hub site as proposed in this report and:
 - (a) approve acceptance of the proposed £2.1m grant funding from the Football Foundation for the capital costs of the Facility;
 - (b) delegate to the Executive Director of Resources/ Director of Culture and Environment in consultation with the Director of Legal and Governance the authority to enter into appropriate grant funding agreements for the Facility;
 - (c) note that a capital approval submission will be submitted for the necessary authority to undertake and procure the proposed works and award the contract for work at the Facility in accordance with Council procedures;
3. Delegate to the Executive Director of Place in consultation with the Director of Culture and Environment, the Director of Legal and Governance and the Chief Property Officer the authority to enter into all necessary property related legal documentation for the purposes of delivering the property related outcomes set out in this report;
4. Delegate to the Executive Director of Place in consultation with the Director of Culture and Environment and the Director of Legal and Governance the authority to enter into the collaboration agreement and any further necessary commercial legal documentation for the purposes of delivering the outcomes set out in this report; and
5. Delegate to the Director of Culture and Environment in consultation with the Director of Legal and Governance and the Director of Finance the authority to take such steps as they deem appropriate to achieve the outcomes set out in this report.

Background Papers:

(Insert details of any background papers used in the compilation of the report.)

November 2021 Co-operative Executive Report – Leisure Review and Investment

Lead Officer to complete:-		
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: Jane Wilby
		Legal: Kevin Carter and David Sellars
		Equalities: Annemarie Johnston
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>		
2	EMT member who approved submission:	Mick Crofts
3	Executive Member consulted:	Terry Fox
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.	
	Lead Officer Name: Lisa Firth	Job Title: Director of Culture, Parks and Leisure
	Date: 7th April 2022	

1. PROPOSAL

1.1 Background

Sheffield City Council has a long tradition of working together in partnership and in collaboration with the professional clubs, SUFC and SWFC Community Foundations, grassroots clubs, leisure operators and other local stakeholders who provide crucial local knowledge and input towards improving football provision and facility developments. We are proud of our achievements in Sheffield developing innovative approaches to facility provision and the structure of play for football across the city.

We have demonstrated that better grassroots football facilities can have a transformative impact on people's physical and mental health, bringing communities together and benefitting local economies. Our collaborative approach and existing partnerships bring a breadth of knowledge and experience of successfully delivering football improvement projects. We are ambitious and innovative and want to improve the quality of the offer made to the local community.

Working in partnership with others we want to develop a long-term sustainable future for four Sheffield Football Hub facilities (Hubs) at Graves, Thorncliffe, Westfield and Woodbourn Road so that they can deliver considerably more social, economic and environmental benefits and support long term recovery from COVID-19. It is vital that we take a thoughtful, coordinated approach to the future management of these facilities as we rebuild from the pandemic to create the football facilities that our communities need in the long-term.

In October 2016, the FA, the Premier League and Sport England (the Funding Partners) launched the Parklife Football Hubs Programme in Sheffield. The aim of the Parklife programme was to create a sustainable model for football facilities based around artificial grass pitches on hub sites. Sheffield's current Parklife facilities are located across three sites at Graves, Thorncliffe and Westfield.

The Graves and Thorncliffe sites, which each include two artificial grass pitches and grass pitches, are currently leased to the Sheffield Football Trust (SFT) on a 50-year term. In 2017 the SFT supported by the Council and the FA appointed Pulse Soccer to manage the sites via a Leisure Services Management Agreement, with Leisure United as the day-to-day operator of the sites.

Pulse Soccer was also appointed as preferred operator for the Westfield site which includes two full size artificial grass pitches and a gym with fitness suites, education classroom/community meeting space and a café. Pulse Soccer sub-contracted Leisure United to undertake the day to day running of this site.

These arrangements with Pulse Soccer at all 3 sites came to an end in 2019 due to the failure to agree acceptable final contractual terms, including the associated management fee. When these ended, Leisure United were engaged as temporary operator and these arrangements are due to expire in June 2022.

The interim arrangements with Leisure United have been supported and underwritten by the Football Foundation (FF) whilst a long-term sustainable solution was developed. It should be noted that Covid-19 has also had a significant impact on the operation of the Hubs in Sheffield with periods of closure due to national lockdowns and reduced capacity due to Covid-19 restrictions. The cost implications related to Covid-19 have been met in full by the FF.

1.2. The Proposal

This report seeks approval to progress with the negotiations of a new management and operational model across the four Hubs in Sheffield. A number of options have been considered including retendering operation of the facilities, bringing facilities in house and working in Partnership with the FF to place the facilities into a National Football Trust (NFT).

The Council has undertaken due diligence to ensure that the proposed future management model is cost effective and meets the needs of residents.

The preferred model is for the Council to place the leases for the four hub sites into a newly formed National Football Trust. The NFT has been developed by the FF with the aim of establishing a single cost-effective structure for operating Hub facilities nationally. The FF has undertaken significant due diligence to find a long-term solution with the support of the Funding Partners.

On 4 March 2021, the FF Board approved the creation of the NFT and local authorities with existing football hub sites (Sheffield, Liverpool and Sunderland) were invited to transfer the leases for their hub sites into the model.

The NFT model enables the Council to continue to benefit from the expertise of Leisure United, who currently operate the three existing Hubs. They have a highly experienced senior management team and experience of working in partnership with the Council and partners. Leisure United is wholly owned by the NFT, providing clear governance and controls to all stakeholders.

The NFT is a charitable organisation and in entering into this model agrees that all surplus money generated from the Sheffield Hubs is ringfenced, without commercial leakage, for reinvestment into grassroots football in Sheffield within the arrangements.

Under this model the Council will continue to have its landlord rights over the existing as well as new sites alongside certain assurances committing the NFT to adhere to the existing funding conditions and outcomes included in the original Sport England and FF funding agreements for the sites which the Council is contractually committed to abide by, as well as in respect of the proposed funding agreement for the new Hub at Woodbourn Road. This is discussed in further detail in Appendix 1.

The Council has undertaken due diligence with Strategic Finance, Tax, Commercial and Property colleagues to ensure that the business case for the NFT model is financially viable. We are confident that the new model will enable the Council to meet the prudential borrowing requirements associated with the Hubs (via a lease payment for the Woodbourn Road site). In addition, future life cycle maintenance and sinking fund requirements will be the responsibility of the NFT, reducing the financial exposure to the Council. In the event that the sites make losses then the NFT/LU would be responsible. There would be no obligation on either SCC or FF to provide any financial support.

1.3 Woodbourn Road site

In addition, the report seeks approval to develop the site at Woodbourn Road as a fourth Hub. This will include granting a 25-year lease to the NFT in return for accepting £2.1m investment from the FF into the site.

In addition, it has been agreed that the Woodbourn Road Stadium will be renamed 'The Gordon Banks Stadium'. This is part of a City memorial to Gordon Banks as he was born and played football in the local vicinity.

The Council has explored the option of developing the Woodbourn Road Football Facility for some time. The 5-a-side football pitches and pavilion building at Woodbourn Road were previously run by Powerleague, who announced their withdrawal from the site as part of a national rationalisation programme affecting similar sites across the country with their operation ending in January 2019.

When the Powerleague arrangement ended the Council was left with a site with significant Health and Safety issues both on the football playing area and within the pavilion building. The Council has invested funding to enable the facility to continue operating in the short term whilst additional funding was secured to significantly improve and modernise the site.

The Council has worked closely with the FF and the local community to identify a mechanism to bring significant investment to the site. The FF recognise the significant contribution the Woodbourn Road site has for football in Sheffield and has allocated £1.5m for the development of the site. This funding is specifically allocated against Woodbourn Road and would not be available for any other site in Sheffield.

Adding Woodbourn Road as the fourth Hub in Sheffield will secure the long-term future of the site as a community football facility by bringing it under the NFT portfolio. In addition, the NFT will pay an annual lease payment for operation of the site.

This proposal supports both the Council's city-wide strategy to improve access to sport, health and well-being and the FA's national strategies aimed at improving access to year-round, high quality footballing facilities.

1.4 Strategic Context

The Council is currently refining and resetting its strategic approach to leisure, physical activity, sport and wellbeing linked to strategic priorities. This is particularly important following the impact of the global pandemic and its impact on the leisure industry and behaviour in relation to sport and physical activity.

In 2019 the Council commissioned SLC (Sport Leisure Consultancy) to undertake a review of leisure facilities. This examined the ways in which the City's Leisure and Sport assets and services could be redeveloped to become as close to self-funding as possible through investment and service transformation and how the facilities could be managed in the future. This was driven partly by financial challenges, but largely by an ambition to improve the quality and accessibility of leisure facilities, the customer experience and to help achieve the vision and mission of the city's Move More Plan.

In November 2021 the Co-operative Executive agreed proposals to invest in new and improved sport and leisure facilities across the city. Adopting the Hub model and accepting investment into the Woodbourn Road site will build on this and help to attract and retain increased participation and usage across our Hub sites. A welcoming grassroots football and combined gym offer will meet customer expectations of a modern and welcoming service.

The investment in the Woodbourn Road site will help to reduce inequalities by improving access and removing barriers to participation and encourage more people to be more active, more often, for example improved disabled access and changing facilities and provision of a multi faith room. This will contribute to our Public Health objectives and the City's Move More outcomes.

We know that Sheffield faces significant challenges. Preventable yet life-changing illnesses like obesity and diabetes are increasing and the recent pandemic has undermined participation in the one of the most effective preventative measures; being active. The Sheffield Football Hubs will provide opportunities for people to be physically active and support improved health outcomes.

The NFT model will improve financial viability and long-term sustainability across the Hubs. It will ensure that improvements are made to Woodbourn Road to ensure the site is up to date, relevant.

The Woodbourn Road site will help to deliver against the Council's commitment to the climate emergency by improving the environmental sustainability of facilities. As the largest single funder of artificial pitches in Europe, the FF is seeking to use the Woodbourn Road site to undertake research into recyclable artificial football pitch surfaces with organic infill materials. Investing into a multi-pitch site for the purpose of 'real-life' research of different pitch systems will provide a unique opportunity to gather objective 'live' performance data. The Woodbourn Road site will provide a platform for innovation and incentivise the

industry to push forward with better performing and more environmentally sustainable artificial pitches.

In July 2021 the Council adopted a One-Year Plan that was agreed by the Co-Operative Executive. Under the Communities and Neighbourhoods theme of the plan, key objectives of include agreeing a long-term investment strategy for modern sport and leisure facilities across the city and consultation on new activity strategy for the city.

This proposal supports both the One-Year-Plan priorities by improving access to sport, health and well-being opportunities, and the FA's national strategies aimed at improving access to year-round, high quality footballing facilities.

3. HAS THERE BEEN ANY CONSULTATION?

- 3.1 City wide consultation has recently taken place which will help the Council to shape how future funding is invested in our sport and leisure facilities and how services are delivered to meet the needs of residents. The consultation will provide important feedback, information provided which relates to the Hubs will be fed into Sheffield's Football Facilities plan which will be used to shape future investment into football sites across the city. The Sheffield Local Football Facility Plan will also be the basis for the NFT to allocate funding towards future projects in Sheffield.
- 3.2 There have been discussions with the Funding Partners and benchmarking undertaken with the Local Authorities of Sunderland and Liverpool. Consultation has been undertaken with a range of internal and external partners and users, including Co-operative Executive members, local Councillors, Council departments and users of the facilities. The outcomes of this consultation have helped to shape the identified proposal included within this report.
- 3.3 We have also consulted with the SFT including Sheffield and Hallamshire FA, FF and both Sheffield United and Sheffield Wednesday Community Foundations and independent local trustees.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications

The proposals identified within this report are expected to have positive equality of opportunity impacts as our consultation and subsequent investment in facilities will help to reduce barriers to participation and encourage more people to be more active, more often, especially those who don't currently use the facilities.

Investment in facilities including a multi faith room and gender neutral and disabled access toilets will improve equality of access and inclusivity. The principles of equality, diversity and inclusion are embedded in everything we do. It is important to us that our communities are at the forefront of

planning and designing our projects to support long-term behaviour change and create a sustainable legacy.

Commercial Implications

Having considered a number of alternative options including undertaking an external procurement and bringing the services in house (further information included in section 'Other Options Considered' below) the preferred option is to place the Sheffield Football Hubs into the National Football Trust.

The arrangements with the National Football Trust include a £2.1m grant from the Football Foundation for Woodbourn Road, repayment of £2.1m prudential borrowing and £3.25m lifecycle maintenance allocation and an estimated £4.6m profit which is 100% ringfenced for investment in Sheffield.

The market testing exercise undertaken by FMG consulting on behalf of the FA, Premier League and Sport England found no credible alternative operator solution that provides the required certainty, stability, and transfer of risk away from the Football Foundation and Local Authorities in comparison to the National Football Trust Model with Leisure United as an operator.

The Council did not undertake its own due diligence on this matter because the information provided by the Football Foundation covered the key elements which would have been included in a Council led soft market testing exercise. It was felt that this would be duplication of work already undertaken and would not represent good use of public money.

Work to build the Woodbourn Road Football Facility will be subject to Procurement Rules and Subsidy Control law. Procurement of the works will also comply with the Council's own standing orders.

Financial Implications

- 4.2.4 The financial modelling done to support the recommendations in this report shows that the submitted 10 Year Consolidated Business Plan for the whole football finance model will meet both the historic and new prudential borrowing requirements. In addition, the financial business case meets life cycle sinking fund requirements at all sites including replacement of pitch surfaces every ten years.

The 10-year Business Plan shows the overall surplus position of Sheffield as a portfolio. As a Charity, neither Leisure United nor the National Football Trust can generate profit. Therefore, after making eligible deductions from revenue, set out in the surplus share

agreement, (which include ordinary expenditure as well as the sinking fund, operating reserve, lease payments) a 100% of any net income (surplus) would be held in a restricted fund for investment in Sheffield endorsed through the Local Football Facility Plan.

The National Football Trust or Leisure United will not 'hold' any money back or 'top slice' any other income received in for any other purposes. In addition, Sheffield City Council was invited to apply to the Football Foundation for £2.1m funding to support developments at the Woodbourn Road Facility. The grant will contribute to the total project cost of c£2.6m for the pitches and new sports hub building at Woodbourn Road. Sheffield City Council will be the Accountable Body for the funding application, and this will be agreed through a Funding Agreement with specific conditions with the Football Foundation.

The proposal is for Sheffield City Council to provide match funding of £500,000 through prudential borrowing. The cost of the prudential borrowing will be met via a lease payment from the National Football Trust on an annual basis.

Specialist tax advice has been sought on this investment plan and no further risks are presented to the authority as a result.

5.0 Legal Implications

5.1 External legal advice has been sought on the proposed structure and this is set out in Appendix 1.

Section 1 of the Localism Act 2011 allows a local authority to do anything that an individual may do as long as whatever is proposed is not prohibited by law.

The granting of a lease is deemed to be a disposal and therefore is subject to section 123 of the Local Government Act 1972 which deals with achieving best value for the disposal. For the reasons set out above and in the relevant part of the Property Implications section below it is considered that the overall benefits achieved secure best value for the Council.

Should the parties decide to agree a surrender and re-grant of new leases for the sites already under lease the surrender would be deemed to be an acquisition which is allowed under section 120 of the Local Government Act 1972. Further as an acquisition there is potentially a liability for a payment of SDLT. This option is not currently a point of discussion between the parties if it becomes a serious consideration the cost implications will be explored in greater detail.

Alternatively, if the sites already under lease are assigned to a new leasee then this would be subject to section 19(1) of the landlord

and tenant Act 1927 and any consent to assign should amongst other things take into consideration whether any incoming tenant can comply with the terms of the leases. It is reasonable to believe that this would be the case.

The Council has the power to take steps to provide such recreational facilities, indoors and outdoors, as it thinks fit by virtue of section 19 of the Local Government (Miscellaneous Provisions) Act 1976 including outdoor pitches for team games. It also includes such facilities in connection with recreational facilities as the authority considers it appropriate to provide, including providing buildings, equipment, supplies and assistance of any kind.

Further approvals will be sought in accordance with the recommendations set out in this report, at which time legal implications will be provided on all legal agreements currently being negotiated.

6.0

6.1

Property Implications

Woodbourn Road Football Facility: The lease from Sheffield City Council to the National Football Trust of the Woodbourn Road site will be a disposal of the land. The specific lease terms are still to be negotiated, but it is anticipated that it will be granted at a rental value of £150,000 per annum.

Approval was granted to dispose of the land to Powerleague Fives Limited and a Deed of Surrender was signed on the 31st January 2019. The surrender was due to Powerleague Fives Limited entering a Company Voluntary Arrangement

St Georges Park Graves and St Georges Park Thorncliffe: The leases at St Georges Park Graves and St Georges Park Thorncliffe will be an assignment of the existing leases from the Sheffield Football Trust to the National Football Trust. The current lease terms will be duplicated and assigned. The leases will be granted at a nil value.

St Georges Park Westfield: The lease from Sheffield City Council to the National Football Trust at the Westfield site will be a disposal of the land. The specific lease terms are still to be negotiated, but it will be granted at a nil value. The disposal of land approved at Cabinet on 7th November 2016.

Under s123 Local Government Act 1972 the Council cannot dispose of property for less than the best price reasonably obtainable, unless it obtains the consent of the Secretary of State. Pursuant to the powers conferred by section 128(1) of the 1972 Act. the Secretary of State has issued the General Disposal Consent (England) 2003. Where the terms of a proposed disposal fall within the scope of this

consent there is no requirement to obtain a specific consent for it. This consent permits the disposal of land at an undervalue of up to £2,000,000 where the Council considers that it will help to secure the promotion or improvement of the economic, social or environmental well-being of its area. The benefits of the proposal in economic, social and environmental terms are detailed in this report and the value of both sites is significantly less than the £2,000,000 limit so there will be no requirement to obtain a specific consent from the Secretary of State for the grant of the proposed leases to the football trust.

SCC will not be allowed to mortgage, lease, licence, dispose or change the use of Football Hubs during the lease term (25 years), without the prior consent of Football Foundation. The Council will be tied into the obligations of the leases and the Collaboration Agreement and its schedules, and the decision maker needs to be happy that the Council can comply with these obligations and the monitoring conditions

7. ALTERNATIVE OPTIONS CONSIDERED

7.2 Do Nothing

Doing nothing is not an option. The current arrangement with Leisure United come to an end in June 2022 and the facilities themselves require significant investment just to remain open and functioning. Without investment facilities will continue to decline and eventually close.

Bring Services In-house

The in-house option was not financially viable as it would be more expensive and present a greater level of financial uncertainty and risk to the Council. They would not allow for the level of investment needed for the Council to offer significantly improved leisure facilities.

Procurement exercise

The Council would not be able to put all four sites out to tender because the current arrangement for the Graves and Thorncliffe sites sit with the Sheffield Football Trust (SFT), who entered into 50 year lease arrangement with the Council in 2016. Whilst the Council can agree for the SFT to assign the leases to the NFT (as included in this proposal) the Council cannot put the Graves and Thorncliffe facilities out to tender.

8. REASONS FOR RECOMMENDATIONS

8.1

The investment into new and improved facilities will help to attract and retain increased participation and usage of venues. Improved facilities will better meet customer expectations of a modern and welcoming grassroots football offer. This will help to reduce barriers to participation and encourage more people to be more active, more often. It is therefore critical that a long-term management solution is put in place to secure the future of the Sheffield Football Hubs.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

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